GLENN ZIEMER, Vice Chair – First District

ERNIE BRANSCOMB, Second District

GINGER CAMPBELL, Third District

NICHOLAS KOHL, Fourth District

VIVIENNA ORCUTT, Fifth District



RICH AMES, At-Large

SEAN ROBERTSON, Fire Chiefs Assoc.

WILLIAM HONSAL, Sheriff's Department

JUSTIN ROBBINS, Alternate

SCOTT BINDER, Alternate

CITIZENS' ADVISORY COMMITTEE ON MEASURE Z EXPENDITURES

The Humboldt County Citizens' Advisory Committee on *Measure Z* Expenditures is now accepting applications for funding.

Measure Z, Humboldt County's Public Safety/Essential Services Measure, was passed by the voters of Humboldt County in the November 2014 general election.

Measure Z will provide funds to maintain and improve public safety and essential services, such as:

- Investigating violent crimes, including rape and domestic violence;
- · Maintaining 911 emergency response times;
- Ensuring on-duty Sheriff's deputies;
- Providing drug treatment programs;
- Providing services for the victims of child abuse;
- Repairing roads;
- Maintaining rural fire protection and ambulance services; and
- Cleaning up environmentally-damaging marijuana farms and illegal dumping.

If you believe you provide public safety or essential services for Humboldt County, and would like to apply for *Measure Z* funding, an application for funding may be obtained on the County's website at www.humboldtgov.org, or by contacting Elishia Hayes, in the Humboldt County Administrative Office at (707) 445-7266.

APPLICATIONS FOR FUNDING MUST BE FILED WITH THE COUNTY ADMINISTRATIVE OFFICE BY 5:00 P.M. ON February 25, 2019. POSTMARKS ARE NOT ACCEPTABLE FOR MEETING THIS DEADLINE. LATE APPLICATIONS WILL NOT BE CONSIDERED.

Glenn Ziemer

Committee Vice Chair



CITIZENS' ADVISORY COMMITTEE ON MEASURE Z EXPENDITURES

(Advisory Committee will make recommendations to the Humboldt County Board of Supervisors as to expenditure of funds derived from *Measure Z*.)

APPLICATION FOR FUNDING

| Agency Name: City of Eureka / Eureka Police Departme | ent |
|--|--|
| Mailing Address: 604 C Street, Eureka, CA 95501 | |
| Contact Person: Steve Watson | Title: Chief of Police |
| Telephone: (707) 441-4095 | E-mail address: swatson@ci.eureka.ca.gov |
| 1. AMOUNT OF MEASURE Z FUNDING REQUESTED | FOR FY 2019-20: \$ 415,000.00 |
| 2. ENTITY TYPE Please check appropriate box. | |
| a. Humboldt County Department | |
| b. Contract Service Provider to Humboldt County | |
| c. Local Government Entity | X |
| d. Private Service Provider | |
| e. Non-Profit Service Provider | |
| f. Other | |

3. Please provide brief description of proposal for which you are seeking funding.

Eureka is Humboldt County's center for government and services, and the city has a disproportionately large number of social service providers, which draw homeless individuals to the Greater Eureka area. In addition, Eureka has the correctional facility, largest emergency room, and the only mental health facility in the County. Homeless and marginally housed individuals released from these facilities are often not provided transportation back to their communities of origin and end up staying in Eureka where the proximity to local services provides additional incentive to remain. As a result, Eureka has a great percentage of Humboldt's homeless population residing within its jurisdiction and around its borders. The city's residents, visitors, business and property owners experience many negative impacts associated with the homeless including increased crime and disorder, blight, community disruption, environmental destruction, and other health and safety problems.

Measure Z funding allows the City of Eureka/EPD to work cooperatively with the Department of Health and Human Services and other community stakeholders to provide enhanced services, address crime and disorder, and increase outreach to more effectively address the negative impacts associated with our significant homeless population. Measure Z support will also allow EPD to work with the city's new UPLIFT Program more directly and efficiently.

UPLIFT Eureka is an existing program run through the City of Eureka's Community Services department and supervised by a Homeless Services Programs Supervisor. UPLIFT Eureka is a data-driven program designed to strategically guide houseless members in our community through a series of resources and supportive programming to provide them with the tools to reclaim independence, dignity and employment. (Details of execution can be found in the program narrative).

Measure Z funds will also be utilized to fund an additional staff member who will embed with EPD's Community Safety Enhancement Team (CSET--which includes the Mobile Intervention & Services Team) to directly assist homeless individuals with obtaining necessary resources and signing up for the UPLIFT program. The City is also asking for additional funds to execute a developed phone application that will allow the staff member and homeless individuals to directly get access to vital resources immediately and efficiently.

The Eureka Police Department seeks Measure Z funding to:

- Continue to fund a full-time police officer dedicated to the Mobile Intervention & Service Team (MIST), a full-time Parks & Waterfront Ranger position, and a part-time Homeless/Mental Health Liaison.
- Continue to fund a part-time equivalent MIST Officer position that will be filled by existing personnel and/or a trained and experienced annuitant.
- Fund a part-time Homeless Services Programs Supervisor (which will replace our prior Homeless Service Program Manager) and a new part-time Homeless Outreach Worker (HOW). These two civilian positions will work to provide resources to the homeless through the UPLIFT program.
- Provide a more readily accessible funding source for "emergency homeless support services." These funds will be used to further support CSET/MIST outreach efforts in several critical areas including detox, emergency shelter/housing, transportation, and other time-sensitive services essential to successfully serving, treating, sheltering, and housing Eureka's high-needs homeless population. These additional funds will allow the team to bridge the resource gaps that currently exist and achieve longer term solutions more rapidly.
- Fund a Phone App Resource Management Guide which is designed to provide an easy central location for all available services. The app will be available to assist with street outreach and available to the public.
- Fund miscellaneous equipment needs.
- Fund essential training for CSET/MIST and UPLIFT staff to enhance their skills, understanding, and expertise in
 implementing successful homeless outreach programs. (Travel, fuel, lodging, meals, registration, and additional
 associated expenses).

The overriding goal of this funding request is to measurably reduce homelessness (and its related crime and disorder) and improve safety and quality of life in Eureka.

4. How are you developing a plan for sustainability, including diversification of funding sources, in order for your proposal to carry on without reliance on future *Measure Z* funds?

The City of Eureka, through the Police Department, may refund the positions as revenue increases from an improved economy. Also, as the effectiveness of the team unfolds and problems are reduced, the need for these positions are decreased and the tasks encumbered by the additional officers can be redistributed to current staffing. We also expect as economic conditions improve, transient occupancy tax and sales tax will also improve. Further, we have and will continue to seek additional funding through federal, state and private sources. As the homeless are housed and services are reduced, the need for additional funding may subside and can be redistributed to other county needs. DHHS MIST staff are paid through other resources that will continue past 2020.

UPLIFT Eureka has existing funds to run at a less scalable level outside of the funding requested for measure Z. If this application was successful in obtaining funding to pay for the technology and phone application that would be a onetime cost and the technology could be utilized for years to come in the manner intended for the first year.

5. If this request is for the continuation, or expansion, of an existing program/service, what is the current source of funding for that program/service?

The duties of the officers assigned to MIST originated from EPD's current staffing levels and were funded by Measure Z in the 2018-19 (and prior) fiscal year. The officer hired to fill the Parks & Waterfront Ranger position was recruited from

outside of EPD and was also funded by Measure Z in the 2018-1019 fiscal year. Measure Z funding will allow EPD to continue staffing the MIST officers, Parks & Waterfront Ranger, and Homeless/Mental Health Liaison. Part of this year's funding request is also for a continuation of the Homeless Services Programs Supervisor position (formerly "HSP Manager"). The new addition of a Homeless Outreach Worker (HOW) will assist MIST/CSET with outreach and act as a further "gap fill" when DHHS services are not available. Additionally, the HOW position will work directly with the Homeless Services Program Supervisor to provide additional resources through the City of Eureka's UPLIFT program.

6. If you are awarded *Measure Z* funds, how will you use them to leverage additional grants, contributions, or community support?

The Eureka Police Department and the Eureka Community Services Department have a good track record for finding and securing funding sources through grants, and would continue to showcase our successes to leverage future grant applications. UPLIFT Eureka also has been getting a good amount of positive media attention and press, and with the addition of the Homeless Outreach Worker and implementation of the tech application, it would greatly improve the number of homeless individuals in the community that the program could support, which would only serve to receive more positive media coverage and community support.

7. Will this proposal require new or expanded activity on the part of another entity to be fully functional and effective? If so, please describe.

The Humboldt County Department of Health and Human Services has provided EPD with clinical staff and on-going logistical/administrative support to assist EPD/MIST with the assessment, care, and housing of homeless individuals, along with the implementation of Focus Strategy recommendations. This partnership is vital as we move forward together implementing these solutions. These pieces have been in place since MIST's inception and the team is functioning with a high level of success and has expanded over the years of the program.

UPLIFT still exists on a smaller scale; however, if the program were to lose the Homeless Services Programs Supervisor, it would not be as effective and would have to scale down on impact and number of homeless individuals served. If funding were to be awarded, with the addition of the Homeless Outreach Worker, the program would be able to scale up, and serve a substantially more homeless individuals and execute on a far more effective level.

- 8. Are there recurring expenses associated to this application, such as personnel costs? Please check yes or no and if so, please detail those expenses. X Yes No
- * See attached Program Budget for recurring personnel costs. *

ATTACHMENTS—Please include the following with your application

Proposal Narrative: Brief description of your request for *Measure Z* funds – Please explain how it is an essential service or for public safety. (one page maximum)

Prior Year Results: If your request is a continuation of a program funded with Measure Z in prior fiscal years, please provide the results of implementation. (one page maximum)

Program Budget

| I declare u | inder penalty of | perjury under the laws of the Sta | ite of California | i that the above | statements |
|--------------|------------------|-----------------------------------|-------------------|------------------|------------|
| and all atta | achments are tro | | 0 | | |
| DATE: | 2/21/19 | SIGNATURE: | Stephen V | Vatson | |

SUBMIT THIS APPLICATION TO:

Humboldt County Citizens' Advisory Committee on *Measure Z* Expenditures c/o County Administrative Office 825 Fifth Street, Room 112 Eureka, CA 95501-1153

City of Eureka Police Department FY 2019-2020 Measure Z Application for Funding Proposal Narrative

Problem Statement: Eureka, located along the isolated northern coast of California, is the largest city in three counties and serves as the vital regional hub for commerce, transportation, tourism, healthcare, government and social services. Its location along the Highway 101 corridor, mild weather, and function as a service center offering most of the County's social service and homeless programs, draws a disproportionate number of the County's over 1,475 homeless individuals (per the Humboldt County 2019 Point-in-Time count) to the city. This population is highly visible in Eureka with large numbers openly congregating in commercial and residential districts, parks, trails, waterfront areas, and sensitive tidal wetlands resulting in persistent and widespread homeless-related problems. These issues adversely affect the quality of life, health and safety of our community. Unfortunately, insufficient funding and resources impact the City of Eureka's ability to effectively deliver the services, support, and public safety responses necessary to address the high number of individuals in need. Many of these individuals have significant, untreated mental health and substance abuse disorders. (In a recent unsheltered homeless survey completed by EPD, 57% of 190 respondents reported having been diagnosed with a mental health disorder and 71% reported drugs and/or alcohol has been a problem in their life).

While some progress has been made, over the past several years numerous groups and stakeholders have collaboratively attempted to address these issues which nonetheless still persist. Permanent solutions are difficult to find and sustain. Fortunately, Measure Z funding has allowed the City of Eureka/EPD to confront these public health and safety challenges directly by funding a part-time Homeless Services Program Manager, full-time Parks/Waterfront Ranger (sworn), part-time Homeless/Mental Health Liaison, part-time police officer (annuitant), and full-time police officer dedicated to the joint Mobile Intervention & Services Team (MIST).

Launched in 2015, MIST is an innovative, collaborative effort between EPD and the Department of Health and Human Services (DHHS). The MIST team prioritizes individuals who have frequent contact with police and emergency services. MIST offers an earlier and integrated team response to help Eureka's most vulnerable chronically homeless and mentally ill individuals to secure services and housing. The MIST program's resource and outreach efforts continue to reduce law enforcement calls for service, psychiatric hospitalizations, and Crisis Stabilization Unit (CSU) admissions for clients served.

In July 2018, EPD augmented these Measure Z supported positions with additional department-funded staffing (a police sergeant, a second Parks/Waterfront Ranger, and the Old Town Foot Patrol Officer) by forming our new Community Safety Enhancement Team (CSET). The work of the proactive-oriented CSET/MIST team has provided far more frequent and effective opportunities to engage the homeless and offer outreach and referrals while maintaining order and enhancing public safety. The outcome has been improved outreach, intervention and support services resulting in the chronically homeless and severely mentally ill receiving more timely and intensive support. It has also allowed for our staff to build rapport with individuals, leading to better communication between officers and the homeless. These authentic conversations have allowed EPD to better identify those with substance abuse issues and connect them with recovery services.

The City's FY 2018-2019 Measure Z agreement included funding for a part-time Homeless Services Program Manager. However, in early September 2018, the HSP Manager resigned her position with the City of Eureka. The HSP Manager's duties were subsequently temporarily taken over by existing EPD staff members utilizing approved Measure Z grant monies to compensate for this extra workload.

To build on the success of EPD's CSET/MIST outreach efforts, this application includes a request to fund a part-time Homeless Services Programs Supervisor (which will replace our previous HSP Manager position), a part-time Homeless Outreach Worker (HOW), and the equivalent of a part-time MIST worker. These positions will work to provide resources to the homeless through the City of Eureka's UPLIFT program.

UPLIFT Eureka is an existing program run through the City of Eureka's Community Services department and supervised by the Homeless Services Programs Supervisor. UPLIFT Eureka is a data-driven program designed to strategically guide houseless members in our community through a series of resources and supportive programming to provide them with the tools to reclaim independence, dignity and employment. These goals are achieved through three primary components:

City Beautification Team: The primary incentive for homeless individuals to join UPLIFT is the City Beautification Team. UPLIFT participants join a team where twice a week they participate in three hour shifts doing street cleaning and beautification projects. In return they are compensated with a grocery gift card they can utilize to purchase food.

Programmatic Support: UPLIFT participants attend a weekly meeting with each other. This meeting is facilitated by the Homeless Services Program Supervisor, who facilitates a group discussion about the participant's progress in their personal goals, as well as the beautification work projects. UPLIFT participants are also partnered up with a "co-pilot." Copilots are volunteers who are trained through the City of Eureka, and meet once a week one-on-one with participants to work with them on their progress, and help them set up appointments, discuss goals, and work on resumes or other important documentation.

Resource Management: The UPLIFT program has also developed a comprehensive Resource Guide. This guide is categorized in a way to help both the participant and co-pilot navigate resources in the community. Staff compiled a list of every available resource in the community, and categorized them by categories: Safety, Basic Needs, Documentation, Employment & Housing. The user friendliness of this resource guide has made it easy to assist participants in being able to navigate resources and begin to achieve goals.

In addition to the Homeless Services Program Supervisor and Homeless Outreach Worker, we are requesting Emergency Homeless Support Services funding, along with funding to allow the City of Eureka to execute a conceptualized phone application of the Resource Management Guide

Emergency Homeless Support Services funding: These funds will be used to support CSET/MIST efforts in areas including but not limited to detox, emergency shelter/housing, transportation, and other services essential to successfully serving and housing Eureka's high needs homeless population. These funds will allow us to deal with "gap fill" expenditures in an effort to achieve longer term solutions. These "gap fill" expenditures will provide basic needs for members of our homeless population encountered on weekends and over holidays, when our DHHS partners, or other services providers, are unable to assist. Our past experiences have shown success rates increase when we are able to assist the population we are trying to serve when they are willing to accept the support we can provide. Delaying these support services often leads to a change in mindset or relapse of the person seeking services. EPD believes that availability of these funds will lessen the possibility of these opportunities being lost or delayed.

Phone App Resource Management Guide: This technology will be vital in executing a successful interaction with potential individuals that CSET/MIST interact with, as it offers direct links to Google Maps to locate resources and hyperlinks to make immediate phone calls to set up appointments for individuals to take immediate advantage of resources with the assistance of the Homeless Outreach Worker. Having this technology along with the Homeless Outreach Worker there immediately assisting individuals in need will offer the added benefit of not impacting CSET's time to address pressing safety issues impacting the community.

In addition, Measure Z allows EPD to conduct officer-initiated clean-ups to address community blight and mitigate potential environmental damage from discarded syringes, household waste and other hazards. Please note that this activity is not standard for police officers but has been initiated in response to a significant community need. Measure Z also increases department capacity to respond to concerns of illegal camping within city limits (such as in the Sequoia Park) and increase foot patrols to more effectively address blight and public safety concerns.

Ultimately the granting of these requested funds will allow us the staffing to support our comprehensive strategies to maintain public spaces for community use and increase resident's and visitor's safety and security in these valuable high use public areas. It will allow us to continue ongoing efforts to safeguard precious natural resources (bay, waterways, greenbelts and parks, etc.) from environmental damage (littering, dumping, vandalism, needle litter, etc.), while at the same time continue and improve our outreach efforts to assist our homeless population in their journey to improve their situation.

City of Eureka Police Department FY 2018-2019 To Date

Measure Z Application for Funding- Prior Year Results

Measure Z has allowed the Eureka Police Department (EPD) to conduct enhanced patrol, enforcement, outreach and community clean-up utilizing two part-time annuitants, a part-time Homeless Services Program Manager (employed for one quarter of 2018), a full-time peace officer dedicated to the Mobile Intervention Services Team (MIST) as well as a full-time Parks and Waterfront Ranger. Additionally, Measure Z funding has supported housing placements and Substance Use Disorder (SUD) detox and treatment for a number of community residents who are MIST clients.

MIST allows EPD and DHHS to provide outreach and service linkage to high acuity homeless individuals in Eureka to the most appropriate services. The partnership focuses intensively on individuals who meet MIST criteria, including those with severe mental illness, frequent encounters with law enforcement, those who are at risk of involuntary hospitalization and those who are frequent users of emergency medical and/or acute psychiatric services. The MIST team also works with AOD (Alcohol and Other Drugs) to connect people with services.

DHHS / MIST data collection process and dashboard focuses on clients receiving housing funding from multiple sources, including Measure Z, and provides data and outcomes on those individuals pre and post housing. The following Measure Z expenditures were made by DHHS to support clients in housing. For the timeframe of July 2018 through December 2018, \$86,640.00 was expended and 66 clients were served.

Admits to Sempervirens SV)/ Crisis Stabilization Unit (CSU) Pre and Post Housing

| N= | SV Admits 6 months prior to housing | SV Admits 6 months post housing | CSU Admits 6 months prior to housing | CSU Admits 6 months post housing |
|----|-------------------------------------|---------------------------------|--------------------------------------|----------------------------------|
| 44 | 19 | 10 (48% Reduction) | 36 | 18 (50% Reduction) |
| N= | SV Admits 1 year prior to housing | SV Admits 1 year post housing | CSU Admits 1 year prior to housing | CSU Admits 1 year post housing |
| 40 | 41 | 17 (58% Reduction) | 73 | 26 (74% Reduction) |
| N= | SV Admits 2 year prior to housing | SV Admits 2 year post housing | CSU Admits 2 year prior to housing | CSU Admits 2 year post housing |
| 23 | 35 | 25 (28% Reduction) | 62 | 35 (43% Reduction) |

^{**}The above data is in reference to those clients who have been housed through MIST and DHHS efforts. It shows a significant reduction that housing has had on their use of services and their need for admissions to Semper Virens or the Crisis Stabilization Unit**

On December 13, 2018, our Measure Z funded Parks and Waterfront Ranger was released from his training program and began working the trails and parks. In just his first 6 weeks (stats available at the time of this application) he has made 23 fresh arrest, 10 warrant arrests, issued 5 Eureka Municipal code citations and seized 67.72 grams of methamphetamine and 18.73 grams of heroin. More importantly and probably more recognizable to the community, this position has given EPD the ability to have 7 day of week coverage for the trails and parks as well as supplementing coverage for the Old Town area. The Measure Z funded Parks and Waterfront Ranger has proactively increased public safety and decreased the negative environmental impacts associated with homelessness.

With Measure Z Funds we have augmented our Measure Z positions with our internal staff to create the new Community Safety Enhancement Team (CSET). This team consist of 5 members; A Sergeant, Old Town Officer, EPD funded Parks and Waterfront Ranger, Measure Z funded Parks and Waterfront Ranger as well as our Measure Z funded MIST Officer. This team began operation July 1 2018. The following are the statistics from this team from July 1, 2018 through January 6, 2019:

Citations Issued:

384(Various Violations)

Fresh Arrests:

195

Warrant Arrests:

113

Mental Health Holds:

12

Meth Seized:

142.46 grams

Heroin Seized:

41.8 grams

Garbage Collected:

30,460 lbs

MIST Referrals:

41

When our Measure Z funded Homeless Support Services Manager position became vacant we utilized those funds to allow 9 officers to conduct a total of 350 hours of patrol time to conduct enhanced patrol, enforcement and outreach. This resulted in 45 officer referrals to MIST/211, the issuance of 133 Eureka municipal code violation citations, and 127 fresh arrests.

MIST funded positions allow officers to conduct foot patrols of the Sequoia Park trails, Cooper's Gulch and the 6 miles of waterfront trails as well as other areas as needed to address complaints of illegal camp sites. Officers ensured that the many events that have taken place along the waterfront trail system, such as the Humboldt Bay Marathon and the Kinetic Sculpture Race, are safe and free of issues surrounding illegal camps and homelessness.

Measure Z FY19/20 Proposed Budget City of Eureka

2/20/18

Date:

| Descriptions | Proposed Budget |
|---|--|
| A. Personnel Costs | |
| Title: Police Officer Salary and Benefits The fully-loaded (salary, insurance, health care, PERS etc.) annual cost Calculation: for an officer is approximately \$110,000.00 | 110,000.00 |
| Full time position dedicated to working with DHHS/MIST to reduce Duties Description: homelessness in Eureka | |
| Title: Waterfront Parks Ranger Salary and Benefits The fully-loaded (salary, insurance, health care, PERS, etc.) annual cost Calculation: for a parks ranger is approximately \$110,000.00 | 110,000.00 |
| Full time position dedicated to maintaining the safety of the trails and Duties Description: greenbelt areas of Eureka | |
| Title: Police Officer | |
| Salary and Benefits Half of the fully-loaded (salary, insurance, health care, PERS, etc.) annual Calculation: cost for an officer is approximately \$55,000.00 | 55,000.00 |
| Half time of a police officer position will be dedicated to working with MIST Duties Description: and in the greenbelt areas | |
| Title: Homeless Services Programs Supervisor Salary and Benefits Calculation: Temporary part-time salary appoximately \$40,000.00 | 40,000.00 |
| Part-time civilian supervisory position with the City of Eureka Uplift Duties Description: program providing street-based outreach and connection to services | |
| Title: Homless Outreach Worker | |
| Salary and Benefits Calculation: Temporary part-time salary approximately \$20,000.00 Part-time civilian position with the City of Eureka Uplift program providing Duties Description: street-based outreach and connection to services | 20,000.00 |
| Title: Homeless Liaison | |
| Salary and Benefits Calculation: Part-time position approximately \$10,000.00 annually | 10,000.00 |
| Duties Description: Offers services to homeless individuals | |
| Total Personnel: | 345,000.00 |
| B. Operational Costs (Rent, Utilities, Phones, etc.) | The state of the s |
| Title: | |
| Description: | |

Measure Z FY19/20 Proposed Budget City of Eureka

| Date: | 2/20/18 | |
|----------------|---|--------------------|
| | | |
| Descriptions | | Proposed Budget |
| Descriptions | Total Operating Costs: | 0 |
| C Consumat | oles/Supplies (Supplies and Consumables should be separate) | |
| C. Consumar | Title: Homeless Support Services | |
| | Funds for detox, emergency shelter, housing, and transportation. Designed to fill the gap between the time that police makes contact with Description: an at risk individual(s) and when DHHS is able to step in. | 50,000.00 |
| | Title: Equipment | |
| | Description: Miscellaneous equipment needs | 10,000.00 |
| | Total Consumable/Supplies: | 60,000.00 |
| D. Transport | ation/Travel (Local and Out-of-County should be separate) | |
| | Title: Training | |
| | Out-of-county Police and Uplift staff training (travel, fuel, lodging, meals, Description: tuition, additional expenses, etc.) | 5,000.00 |
| | Total Transporation/Travel Costs: | 5,000.00 |
| E. Other (Indi | irect Costs, Contracts, etc.) | |
| | Title: Creation of Homeless Resource App Phone application to be designed to provide an easy central location for | |
| | all available services. The app will be available to assist with street Description: outreach | 5,000.00 |
| | Total Other Costs: | 5,000.00 |

Total:

415,000.00