

COUNTY OF HUMBOLDT

For the meeting of: 11/29/2022

File #: 22-1522

To:	Board of Supervisors

From: County Administrative Office

Agenda Section: Consent

SUBJECT:

Adopt Appropriations Limits for Special Districts Governed by the Humboldt County Board of Supervisors for Fiscal Years 2019-20, 2020-21, 2021-22 and 2022-23

RECOMMENDATION(S):

That the Board of Supervisors:

- 1. Approve the attached resolution establishing the Fiscal Year (FY) 2019-20 Appropriations Limits for Special Districts Governed by the Humboldt County Board of Supervisors in accordance with Article XIII B of the California Constitution and Division 9 of Title 1 of the California Government Code; and
- Approve the attached resolution establishing the FY 2020-21 Appropriations Limits for Special Districts Governed by the Humboldt County Board of Supervisors in accordance with Article XIII B of the California Constitution and Division 9 of Title 1 of the California Government Code; and
- Approve the attached resolution establishing the FY 2021-22 Appropriations Limits for Special Districts Governed by the Humboldt County Board of Supervisors in accordance with Article XIII B of the California Constitution and Division 9 of Title 1 of the California Government Code; and
- Approve the attached resolution establishing the FY 2022-23 Appropriations Limits for Special Districts Governed by the Humboldt County Board of Supervisors in accordance with Article XIII B of the California Constitution and Division 9 of Title 1 of the California Government Code.

SOURCE OF FUNDING:

Fortuna Fire Fund (2050), Loleta Fire Fund (2080), Whitethorn Fire Fund (2150), Garberville Lighting Fund (2410), Hydesville Lighting Fund (2420), Loleta Lighting Fund (2430), Rohnerville Lighting (2440), Weott Maintenance & Lighting Fund (2460), Redcrest Lighting Fund (2470), Myers Flat Lighting Fund (2480), Pacific Manor Street Lighting Maintenance Fund (2490), Humboldt County Flood (2840), and Janes Creek Drainage Fund (2860)

DISCUSSION:

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Each year, the governing body of the state and each local government entity, including special districts, must establish and are subject to an Appropriations Limit. The appropriations limit for any year is the appropriations limit from the previous fiscal year increased by inflation and population changes.

History of Appropriations Limit (Gann's Limit)

The appropriations limit was approved by California voters in November 1979 as Proposition 4 (the Gann Initiative) and added to the California State Constitution as Article XIII B. In 1980, the State Legislature added Division 9 (commencing with Section 7900) to Title I of the Government Code to implement Article XIII B. This legislation required the governing body of each local jurisdiction in California to establish an appropriations limit (also referred to as the Gann Limit) on or before June 30 of each year for the following fiscal year. The appropriations limit is based on actual appropriations during the FY 1986-87 and adjusted each year using population and inflation adjustment factors.

SPECIAL DISTRICT	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23
	LIMIT	LIMIT	LIMIT	LIMIT
Fortuna Fire Protection	1,220,06	1,265,50	3 1,337,831	1,438,81
Loleta Fire Protection	1,309,05	8 1,357,82) 1,435,41	9 1,543,76
Whitethorn Fire Protection	72,54	3 75,24	5 79,54	5 85,54
Garberville Lighting	92,19	4 95,62	8 101,09	3 108,72
Hydesville Lighting	27,59	8 28,62	5 30,26	2 32,54
Loleta Lighting	66,56	4 69,04	1 72,99) 78,49
Rohnerville Lighting	20,55	3 21,31	22,53	24,23
Weott St. Maint. Lighting	52,98	4 54,95	3 58,09	9 62,48
Redcrest Street Lighting	12,67	8 13,15) 13,90	2 14,95
Myers Flat Lighting Maint	39,97	8 41,46	2 43,83	2 47,14
Humboldt County Flood	68,26	5 70,80	3 74,85	5 80,50
Pacific Manor St. Lighting	11,17) 11,58	5 12,24	3 13,17
Janes Creek Storm Drainage	131,26	9 136,15	9 143,94) 154,80

Humboldt County Dependent Special Districts Appropriations Limits

A summary of the calculated appropriations limits for dependent special districts is set forth below:

Revenues subject to the appropriations limits are:

- All taxes levied by or for a public agency
- Any revenue received from regulator licenses, user charges, and user fees only to the extent that the proceeds exceed the cost of providing the regulation, product or service
- State subventions for general purposes
- Any interest earned from the investment of tax proceeds

The total annual appropriations subject to the limit for FY 2022-23 are set forth below:

SPECIAL DISTRICT	APPR	FY 2022-23 APPROPRIATIONS SUBJECT TO THE LIMIT		
Fortuna Fire Protection	\$	1,070,048		
Loleta Fire Protection	\$	89,751		
Whitethorn Fire Protection	\$	52,899		
Garberville Lighting	\$	12,751		
Hydesville Lighting	\$	4,769		
Loleta Lighting	\$	9,789		
Rohnerville Lighting	\$	9,170		
Weott St. Maint. Lighting	\$	13,706		
Redcrest Street Lighting	\$	2,228		
Myers Flat Lighting Maint	\$	3,003		
Humboldt County Flood	\$	10,966		
Pacific Manor St. Lighting	\$	1,703		
Janes Creek Storm Drainage	\$	12,505		

Procedural Requirements

Government Code § 7910 requires that 15 days prior to adopting its annual appropriations limit, a local government make available to the public the documentation used to determine the appropriations limits. The Clerk of the Board published the notice in the New Times Standard on Nov. 13, 2022, and the calculation documentation was available as of Nov. 14, 2022. That same code section sets forth the requirements and time limit for contesting the adopted appropriations limits. A judicial action to attack, review, set aside, void or annul the action of the government must be commenced within 45 days of the resolution effective date. As the documentation supports the recommended appropriations limits, has been available for the requisite public inspection period and adequate public notice of the location for inspection has been given, the Board of Supervisors may adopt the attached resolutions.

County Status of Appropriations Limits

The appropriations limits and the total annual appropriations subject to the limit are required information by the California State Controller for both the Annual Financial Transactions Report and the Annual Adopted Budget. Like adoption of the annual appropriations limit for the county budget, until this year appropriations limits for the dependent special districts had not been adopted by the county since December of 2018 for the FY 2018-19.

In order to provide better assurance that the appropriations limits will be established timely going forward, appropriations limits for dependent special districts will be incorporated into the process of your Board's adoption of the Proposed Budget FY 2023-24, and for years thereafter.

FINANCIAL IMPACT:

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There is no direct financial impact of establishing the appropriations limits or the total annual appropriations subject to the limit for dependent special districts because the districts' budgets have been and will likely continue to be well below the appropriations limits.

STRATEGIC FRAMEWORK:

This action supports your Board's Strategic Framework by facilitating the establishment of local revenue sources to address local needs.

OTHER AGENCY INVOLVEMENT:

Local Special District Boards California State Controller's Office State of California

ALTERNATIVES TO STAFF RECOMMENDATIONS:

Your Board may choose not to approve staff's recommendation to adopt the resolutions establishing the Appropriations Limits for FY 2019-20, FY 2020 -21, FY 2021-22 and FY 2022-23 and total annual appropriations subject to the limit for FY 2022-23; however, this is not recommended as the Appropriations Limits are very much delinquent. Further, the Appropriations Limit calculation builds on each prior year, so without adopting the delinquent Appropriations Limits, the County would be unable to establish future Appropriations Limits.

ATTACHMENTS:

- 1. FY 2019-20 Appropriation Resolution
- 2. FY 2020-21 Appropriation Resolution
- 3. FY 2021-22 Appropriation Resolution
- 4. FY 2022-23 Appropriation Resolution
- 5. Exhibit A Special District Summary
- 6. FY 2019-20 Gann Limit Calculation
- 7. FY 2020-21 Gann Limit Calculation
- 8. FY 2021-22 Gann Limit Calculation
- 9. FY 2022-23 Gann Limit Calculation

PREVIOUS ACTION/REFERRAL:

Board Order No.: C. 3. Meeting of: 12-4-2018 File No.: 18-1487