Humboldt County, California Fiscal Year 2020-21 Appropriations Limit Calculations Article XIII B of the California Constitution and California Government Code Title I, Division 9 (Commencing with Section 7900)

Gann Limit Summary

In November 1979, California voters approved Proposition 4 (the Gann Initiative) and added Article XIII B to the California State Constitution. In 1980, the State Legislature added Division 9 (commencing with Section 7900) to Title I of the Government Code to implement Article XIII B. This legislation required the governing body of each local jurisdiction in California to establish an Appropriations Limit (also referred to as the GANN Limit) on or before June 30 of each year for the following fiscal year. The Appropriations Limit is based on actual appropriations during the fiscal year (FY) 1986-87 and adjusted each year using population and inflation adjustment factors.

On June 5, 1990, California voters approved Proposition 111, amending Article XIII B. Proposition 111 allows local jurisdictions to choose among measures of inflation and population growth to compute the adjustment factor. The measures for inflation (price factors) include growth in California per capita income or growth in the county's gross assessed valuation due to new non-residential construction; while measures for population growth include population growth within the county, county and contiguous counties or all cities within the county.

The proposed Appropriations Limit for Humboldt County for FY 2020-21 is \$206,527,920. In accordance with Proposition 111 guidelines, the FY 2020-21 Appropriations Limit was calculated by adjusting the prior year's Appropriation Limit using the adjustment factors described in Government Code Section 7901. The alternative adjustment factors applicable to FY 2020-21 are shown on page 1-2 of the attached calculations. The recommended adjustment factor was calculated using the price factor based on the percent change in State per capital income (3.73%) and the population factor based on the percent growth in the incorporated portion of the county (-.4%), resulting in an adjustment factor of 1.0373.

The Appropriations Limit does not apply to all county revenues, or all General Fund revenues, but only to proceeds of taxes including property tax, sales tax, transient occupancy tax, and other local taxes. Excluded from the appropriations subject to the limit are costs required to comply with court or federal mandates, qualified capital outlays and debt service costs for qualified capital projects. Other revenues, including fees, licenses and permits, rents and concessions, interfund transfers and state funds provided for a specific purpose are not subject to the limit. Charges for services or fees cannot exceed the cost of providing the service or regulation and thus are also excluded. The appropriations subject to the limit total \$79,302,382; \$127.2 million below the calculated appropriations limit of \$206,527,920.

GANN LIMIT CALCULATIONS

Fiscal Year 2020-21 Alternative Adjustment Factors & Calculation of Appropriations Limit

Price Factor (A)

Percent growth in State Per Capita Personal Income.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2020)

Price Factor = 3.73000

Price Factor converted to Adjustment Factor = (price factor + 100)/100

Adjustment Factor (A) = 1.03730

Price Factor (B)

Percentage change in the local assessment roll from the preceding year due to the addition of local nonresidential new construction.

(Source: Humboldt County Assessor Proposition 111 Report)

(a) Prior year total secured and unsecured assessment roll value = \$ 13,950,356,606 FY 2018-19

(b) New nonresidential construction value = \$ 19,577,907 FY 2019-20

Price Factor = b/a 0.00140

Price Factor converted to Adjustment Factor = (price factor + 100)/100

Adjustment Factor (B) = 1.00001

Population Factor (C)

Percent growth in population within the county combined with population

growth in all counties having borders contiguous to the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2020)

Percent growth in counties population = (0.00378)

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (C) = 0.99996

Population Factor (D)

Percent growth in population within the incorporated portion of the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2020)

Percent growth in cities population = (0.00626)

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (D) = 0.99994

Fiscal Year 2020-21 Alternative Adjustment Factors & Calculation of Appropriations Limit (continued)

Population Factor (E)

Percent growth in population within the the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2020)

Percent growth in Humboldt County = (0.00495)

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (E) = 0.99995

Annual Adjustment Factors

Based on the actual data, the six alternative adjustment factors are as follows:

$A \times C =$	1.03730	Χ	0.99996	=	1.03726
$A \times D =$	1.03730	Χ	0.99994	=	1.03724
$A \times E =$	1.03730	Χ	0.99995	=	1.03725
B x C =	1.00001	Χ	0.99996	=	0.99998
B x D =	1.00001	Х	0.99994	=	0.99995
B x E =	1.00001	Χ	0.99995	=	0.99996

The recommended limit is (A x C), which results in a 3.73% increase over the fiscal year 2019-20 Annual Appropriations Limit. Of the six adjustment factors listed above this represents the largest allowable increase to the appropriations limit.

Calculation of the Fiscal Year 2020-21 Appropriations Limit:

(Prior Year Limit) x (Recommended Adjustment Factor) = New Limit

Appropriations Subject to the Appropriations Limit *	
Property Tax	\$ 30,682,878
Sales Tax	4,940,000
Sales Tax Measure Z	9,473,000
Transient Occupancy Tax	1,550,000
Property Transfer Tax	694,000
Business License Tax	73,000
Cannabis Excise Tax	13,900,000
Timber Yield Tax	635,700
Motor Vehicle License Fee	19,090,000
Homeowners Property Tax Relief Reimb.	325,000
State Mandate Reimbursements	90,000
Other Discretionary State Aid	10,000
Interest Earnings	82,348.00
Total Unadjusted Appropriations subject to Limit [A]	\$ 81,545,926

Adjustment for Appropriations Not Subject to the Ap	propriations L	imit	
Court Orders Contribution to ADA Trust		\$	625,000
Debt Service 2004 COP Refunding Animal Shelter 2003 COP Refunding Jail, Regional Center and Library 2012 COP Juvenile Hall and Earthquake Projects			299,601 872,573 446,370
Total Adjustment	[B]	\$	2,243,544
Total Adjusted Appropriations Subject to the Limit	[C = A - B]	\$	79,302,382

Difference between the Appropriations Limit and Appropria	ations Subject	to the	e Limit
Appropriations Limit for Fiscal Year 2020-21	[D]	\$	206,527,920
Adjusted Appropriations are below the Limit by	[E= D - C]	\$	127,225,538

^{*} Source: Fiscal Year 2020-21 County Adopted Budget, Estimated Revenue by Source (Schedule 5)

Interest Allocation Fiscal Year 2020-21

		 Amount	Source
a)	Non-interest Tax Proceeds	\$ 81,545,926	Appropriations
b)	Minus Exclusions	 2,243,544	Appropriations
c)	Net Invested Proceeds from Taxes	 79,302,382	(a-b)
d)	Total Revenue	430,309,670	Revenue Schedule 5
e)	Proceeds of Taxes as a Percentage of Revenues	18.43%	(c/d)
f)	Interest Earnings - Total	447,300	Revenue Schedule 5
g)	Amount of interest Earned from Proceeds of Taxes	\$ 82,434	(e x f)

County of Humboldt
Calculation to Determine Appropriation Limit in Accordance
with Article XIIB of the California Constitution
Population of Humboldt County Cities
Fiscal Year 2020-21

	Population Min	us Exclusions	
<u>City</u>	January 1, 2019	January 1, 2020	<u>Change</u>
Arcata	18,223	17,963	(260)
Blue Lake	1,285	1,277	(8)
Eureka	26,820	26,699	(121)
Ferndale	1,378	1,382	4
Fortuna	12,112	12,123	11
Rio Dell	3,308	3,287	(21)
Trinidad	339	337	(2)
Total	63,465	63,068	(397)

Percentage Change (0.00625542)

Source: California Department of Finance, Price Factor and Population Information letter dated May 2020

County of Humboldt
Calculation to Determine Appropriation Limit in Accordance
with Article XIIB of the California Constitution
Population of Contiguous Counties
Fiscal Year 2020-21

304,579

Total

	Population Min	us Exclusions	
County	<u>January 1, 2019</u>	January 1, 2020	<u>Change</u>
Del Norte	24,491	24,633	142
Humboldt	133,812	133,150	(662)
Mendocino	88,218	87,785	(433)
Siskiyou	44,520	44,382	(138)
Trinity	13,538	13,478	(60)

Percentage Change (0.00377899)

(1,151)

303,428

Source: California Department of Finance, Price Factor and Population Information letter dated May 2020



May 2020

Dear Fiscal Officer:

Subject: Price Factor and Population Information

Appropriations Limit

California Revenue and Taxation Code section 2227 requires the Department of Finance to transmit an estimate of the percentage change in population to local governments. Each local jurisdiction must use their percentage change in population factor for January 1, 2020, in conjunction with a change in the cost of living, or price factor, to calculate their appropriations limit for fiscal year 2020-21. Attachment A provides the change in California's per capita personal income and an example for utilizing the price factor and population percentage change factor to calculate the 2020-21 appropriations limit. Attachment B provides the city and unincorporated county population percentage change. Attachment C provides the population percentage change for counties and their summed incorporated areas. The population percentage change data excludes federal and state institutionalized populations and military populations.

Population Percent Change for Special Districts

Some special districts must establish an annual appropriations limit. California Revenue and Taxation Code section 2228 provides additional information regarding the appropriations limit. Article XIII B, section 9(C) of the California Constitution exempts certain special districts from the appropriations limit calculation mandate. The code section and the California Constitution can be accessed at the following website: http://leginfo.legislature.ca.gov/faces/codes.xhtml.

Special districts required by law to calculate their appropriations limit must present the calculation as part of their annual audit. Any questions special districts have on this requirement should be directed to their county, district legal counsel, or the law itself. No state agency reviews the local appropriations limits.

Population Certification

The population certification program applies only to cities and counties. California Revenue and Taxation Code section 11005.6 mandates Finance to automatically certify any population estimate that exceeds the current certified population with the State Controller's Office. **Finance will certify the higher estimate to the State Controller by June 1**, **2020**.

Please Note: The prior year's city population estimates may be revised. The per capita personal income change is based on historical data. Given the stay-at-home orders due to COVID-19, growth in the coming years may be substantially lower than recent trends.

If you have any questions regarding this data, please contact the Demographic Research Unit at (916) 323-4086.

/s/ Keely Martin Bosler

KEELY MARTIN BOSLER Director

Attachment

A. **Price Factor**: Article XIII B specifies that local jurisdictions select their cost of living factor to compute their appropriation limit by a vote of their governing body. The cost of living factor provided here is per capita personal income. If the percentage change in per capita personal income is selected, the percentage change to be used in setting the fiscal year 2020-21 appropriation limit is:

Per Capita Personal Income

Fiscal Year (FY)	Percentage change over prior year
2020-21	3.73

B. Following is an example using sample population change and the change in California per capita personal income as growth factors in computing a 2020-21 appropriation limit.

2020-21:

Per Capita Cost of Living Change = 3.73 percent Population Change = 0.22 percent

Per Capita Cost of Living converted to a ratio: 3.73 + 100 = 1.0373

100

Population converted to a ratio: $\underline{0.22 + 100} = 1.0022$

100

Calculation of factor for FY 2020-21: $1.0373 \times 1.0022 = 1.0396$

Attachment B

Annual Percent Change in Population Minus Exclusions*

January 1, 2019 to January 1, 2020 and Total Population, January 1, 2019

County City	Percent Change 2019-2020	Population Min 1-1-19	us Exclusions 1-1-20	Total Population 1-1-2020
Humboldt				
Arcata	-1.43	18,223	17,963	17,963
Blue Lake	-0.62	1,285	1,277	1,277
Eureka	-0.45	26,820	26,699	26,699
Ferndale	0.29	1,378	1,382	1,382
Fortuna	0.09	12,112	12,123	12,123
Rio Dell	-0.63	3,308	3,287	3,287
Trinidad	-0.59	339	337	337
Unincorporated	-0.38	70,347	70,082	70,234
County Total	-0.49	133,812	133,150	133,302

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2019 to January 1, 2020

	- .		
County	<u>Percent Change</u> 2019-20	Population Mi 1-1-19	1-1-20
	2017-20	1-1-17	1-1-20
Alameda			
Incorporated	0.44	1,512,751	1,519,431
County Total	0.37	1,661,577	1,667,800
Alpine			
Incorporated	0.00	0	0
County Total	-0.61	1,149	1,142
mador			
Incorporated	0.49	12,452	12,513
County Total	-0.50	33,785	33,616
utte			
Incorporated	-1.34	144,595	142,651
County Total	-5.07	221,521	210,291
Calaveras			
Incorporated	0.68	4,095	4,123
County Total	-0.07	44,984	44,951
olusa			
Incorporated	-0.15	11,619	11,601
County Total	-0.40	21,990	21,902
ontra Costa			
Incorporated	0.29	976,476	979,304
County Total	0.26	1,150,537	1,153,477
el Norte			
Incorporated	0.62	4,050	4,075
County Total	0.58	24,491	24,633
l Dorado			
Incorporated	1.10	33,140	33,505
County Total	1.70	189,915	193,143

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2019 to January 1, 2020

County	Percent Change	Population Mi	nus Exclusions
,	2019-20	1-1-19	1-1-20
Fresno			
Incorporated	0.95	839,353	847,328
County Total	0.81	1,009,378	1,017,516
Glenn			
Incorporated	2.38	14,193	14,531
County Total	2.51	28,598	29,316
Humboldt			
Incorporated	-0.63	63,465	63,068
County Total	-0.49	133,812	133,150
Imperial			
Incorporated	0.26	145,790	146,168
County Total	0.05	181,614	181,697
nyo			
Incorporated	0.16	3,815	3,821
County Total	0.10	18,481	18,500
ern			
Incorporated	1.55	565,388	574,165
County Total	1.27	880,624	891,765
(ings			
Incorporated	0.88	106,923	107,869
County Total	0.93	132,950	134,187
ake			
Incorporated	-0.46	19,061	18,974
County Total	-0.31	64,177	63,980
-assen			
Incorporated	1.22	7,979	8,076
County Total	1.19	21,776	22,036

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2019 to January 1, 2020

	•	-	
County	<u>Percent Change</u>		nus Exclusions
	2019-20	1-1-19	1-1-20
Los Angeles			
Incorporated	-0.07	9,136,265	9,130,097
County Total	-0.11	10,175,203	10,163,868
Madera			
Incorporated	0.34	77,618	77,881
County Total	0.17	152,164	152,417
arin			
Incorporated	-0.60	193,050	191,884
County Total	-0.60	257,901	256,353
1ariposa			
Incorporated	0.00	0	0
County Total	0.04	17,979	17,986
Mendocino			
Incorporated	-0.16	29,058	29,011
County Total	-0.49	88,218	87,785
erced			
Incorporated	1.64	184,863	187,894
County Total	1.04	279,499	282,405
1odoc			
Incorporated	-0.81	2,849	2,826
County Total	-0.54	9,556	9,504
lono			
Incorporated	-0.36	7,887	7,859
County Total	-0.40	13,385	13,332
lonterey			
Incorporated	-0.36	319,258	318,115
County Total	-0.31	425,654	424,349

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2019 to January 1, 2020

	·			
County	Percent Change	Population Minus Exclusions		
	2019-20	1-1-19	1-1-20	
Napa				
Incorporated	-0.60	114,151	113,468	
County Total	-0.61	137,902	137,066	
levada				
Incorporated	0.27	32,147	32,233	
County Total	0.30	97,740	98,037	
range				
Incorporated	0.04	3,064,197	3,065,272	
County Total	0.04	3,192,279	3,193,693	
lacer				
Incorporated	2.23	282,173	288,464	
County Total	1.95	395,978	403,711	
lumas				
Incorporated	-0.05	2,017	2,016	
County Total	0.10	18,242	18,260	
verside				
Incorporated	0.79	2,031,484	2,047,494	
County Total	0.79	2,413,561	2,432,578	
acramento				
Incorporated	1.29	943,866	956,019	
County Total	0.90	1,535,945	1,549,820	
an Benito				
Incorporated	1.57	42,096	42,758	
County Total	1.37	61,513	62,353	
an Bernardino				
Incorporated	0.54	1,843,416	1,853,328	
County Total	0.51	2,139,271	2,150,125	

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2019 to January 1, 2020

	-	•	•	
County	Percent Change	Population Minus Exclusions		
	2019-20	1-1-19	1-1-20	
an Diego				
Incorporated	0.21	2,803,014	2,808,931	
County Total	0.27	3,268,625	3,277,312	
an Francisco				
Incorporated	0.76	890,773	897,564	
County Total	0.76	890,773	897,564	
ın Joaquin				
Incorporated	0.99	608,540	614,593	
County Total	1.06	760,150	768,218	
an Luis Obispo				
Incorporated	-0.42	155,940	155,284	
County Total	-0.42	273,503	272,362	
an Mateo				
Incorporated	-0.08	707,613	707,025	
County Total	-0.13	774,096	773,108	
nta Barbara				
Incorporated	0.44	305,053	306,406	
County Total	0.26	445,292	446,446	
anta Clara				
Incorporated	0.44	1,866,824	1,874,960	
County Total	0.37	1,953,727	1,960,995	
anta Cruz				
Incorporated	-0.68	138,689	137,740	
County Total	-0.46	272,404	271,151	
asta				
Incorporated	0.11	112,808	112,931	
County Total	0.10	177,641	177,821	

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

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Annual Percent Change in Population Minus Exclusions*
January 1, 2019 to January 1, 2020

County	Percent Change	Population Minus Exclusions		
	2019-20	1-1-19	1-1-20	
Sierra				
Incorporated	-0.38	784	781	
County Total	-0.28	3,210	3,201	
iiskiyou				
Incorporated	-0.49	20,329	20,229	
County Total	-0.31	44,520	44,382	
olano				
Incorporated	0.36	407,905	409,392	
County Total	0.34	426,209	427,677	
Sonoma				
Incorporated	-0.76	357,171	354,448	
County Total	-0.80	496,269	492,312	
tanislaus				
Incorporated	0.83	440,604	444,267	
County Total	0.67	554,018	557,709	
utter				
Incorporated	-1.86	81,169	79,658	
County Total	-2.10	102,914	100,750	
ehama				
Incorporated	0.76	22,142	22,310	
County Total	0.83	64,453	64,990	
rinity				
Incorporated	0.00	0	0	
County Total	-0.44	13,538	13,478	
ulare				
Incorporated	0.89	332,309	335,276	
County Total	0.73	476,242	479,709	

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2019 to January 1, 2020

County	Percent Change	Population Minus Exclusions	
	2019-20	1-1-19	1-1-20
Tuolumne			
Incorporated	-0.17	4,725	4,717
County Total	-0.08	51,875	51,836
Ventura			
Incorporated	-0.35	747,760	745,144
County Total	-0.38	840,986	837,755
′olo			
Incorporated	0.59	190,411	191,532
County Total	0.37	220,896	221,705
ſuba			
Incorporated	0.70	15,953	16,065
County Total	2.72	74,744	76,780

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.