Humboldt County, California

Fiscal Year 2019-20 Appropriations Limit Calculations

Article XIII B of the California Constitution and California Government Code Title I, Division 9 (Commencing with Section 7900)

Gann Limit Summary

In November 1979, California voters approved Proposition 4 (the Gann Initiative) and added Article XIII B to the California State Constitution. In 1980, the State Legislature added Division 9 (commencing with <u>Section 7900</u>) to Title I of the Government Code to implement Article XIII B. This legislation required the governing body of each local jurisdiction in California to establish an Appropriations Limit (also referred to as the GANN Limit) on or before June 30 of each year for the following fiscal year. The Appropriations Limit is based on actual appropriations during the fiscal year (FY) 1986-87 and adjusted each year using population and inflation adjustment factors.

On June 5, 1990, California voters approved Proposition 111, amending Article XIII B. Proposition 111 allows local jurisdictions to choose among measures of inflation and population growth to compute the adjustment factor. The measures for inflation (price factors) include growth in California per capita income or growth in the county's gross assessed valuation due to new non-residential construction; while measures for population growth include population growth within the county, county and contiguous counties or all cities within the county.

The proposed Appropriations Limit for Humboldt County for FY 2019-20 is \$199,108,961. In accordance with Proposition 111 guidelines, the FY 2019-20 Appropriations Limit was calculated by adjusting the prior year's Appropriation Limit using the adjustment factors described in Government Code Section 7901. The alternative adjustment factors applicable to FY 2019-20 are shown on page 1-2 of the attached calculations. The recommended adjustment factor was calculated using the price factor based on the percent change in State per capital income (3.85%) and the population factor based on the percent growth in the incorporated portion of the county (-.2%), resulting in an adjustment factor of 1.03848.

The Appropriations Limit does not apply to all county revenues, or all General Fund revenues, but only to proceeds of taxes including property tax, sales tax, transient occupancy tax, and other local taxes. Excluded from the appropriations subject to the limit are costs required to comply with court or federal mandates, qualified capital outlays and debt service costs for qualified capital projects. Other revenues, including fees, licenses and permits, rents and concessions, interfund transfers and state funds provided for a specific purpose are not subject to the limit. Charges for services or fees cannot exceed the cost of providing the service or regulation and thus are also excluded. The appropriations subject to the limit total \$77,832,493; \$121.3 million below the calculated appropriations limit of \$199,108,961.

GANN LIMIT CALCULATIONS

Fiscal Year 2019-20 Alternative Adjustment Factors & Calculation of Appropriations Limit

ce Factor (A)		
Percent growth in State F	Per Capita Personal Income.	
0	of Finance, Price Factor and Population letter dated May 2019)	
Price Factor =	3.85000	
Price Factor converted to	Adjustment Factor = (price factor + 100)/100	
Adjustment Factor (A) =	1.03850	

Price Factor (B)

Percentage change in the local assessment roll from the preceding year due to the addition of local nonresidential new construction. (Source: Humboldt County Assessor Proposition 111 Report) (a) Prior year total secured and unsecured assessment roll value = \$ 13,319,767,282 FY 2017-18 \$ (b) New nonresidential construction value = 30,767,429 FY 2018-19 Price Factor = b/a0.00231 Price Factor converted to Adjustment Factor = (price factor + 100)/100 Adjustment Factor (B) = 1.00002

Population Factor (C)

Percent growth in population within the county combined with population growth in all counties having borders contiguous to the county. (Source: California Dept. of Finance, Price Factor and Population letter dated May 2019) Percent growth in counties population = (0.00203)

Population Factor converted to Adjustment Factor = (population factor + 100)/100 Adjustment Factor (C) = 0.99998

Population Factor (D)

Percent growth in population within the incorporated portion of the county. (Source: California Dept. of Finance, Price Factor and Population letter dated May 2019) Percent growth in cities population = (0.00472)

Population Factor converted to Adjustment Factor = (population factor + 100)/100 Adjustment Factor (D) = 0.99995

Fiscal Year 2019-20 Alternative Adjustment Factors & Calculation of Appropriations Limit (continued)

Рор	ulation Factor (E)
	Percent growth in population within the the county. (Source: California Dept. of Finance, Price Factor and Population letter dated May 2019) Percent growth in Humboldt County = (0.00539)
	Population Factor converted to Adjustment Factor = $(population factor + 100)/100$
	Adjustment Factor (E) = 0.99995

Annual Adjustment Factors

Based on the actual data, the six alternative adjustment factors are as follows:

A x C =	1.03850	х	0.99998	=[1.03848
A x D =	1.03850	Х	0.99995	=	1.03845
A x E =	1.03850	Х	0.99995	=	1.03844
B x C =	1.00002	х	0.99998	=	1.00000
B x D =	1.00002	х	0.99995	=	0.99998
B x E =	1.00002	х	0.99995	=	0.99997

The recommended limit is (A x C), which results in a 3.85% increase over the fiscal year 2018-19 Annual Appropriations Limit. Of the six adjustment factors listed above this represents the largest allowable increase to the appropriations limit.

Calculation of the Fiscal Year 2019-20 Appropriations Limit:

(Prior Year Limit) x (Recommended Adjustment Factor) = New Limit

191,731,339 x 1.03848 = **\$ 199,108,961**

Appropriations Subject to the Appropriatio	ns Limit *		
Property Tax		\$	30,529,612
Sales Tax			7,398,005
Sales Tax Measure Z			10,928,563
Transient Occupancy Tax			2,240,000
Property Transfer Tax			730,000
Business License Tax			63,000
Cannabis Excise Tax			8,010,000
Timber Yield Tax			835,000
Motor Vehicle License Fee			18,720,000
Homeowners Property Tax Relief Reimb.			329,000
State Mandate Reimbursements			100,000
Other Discretionary State Aid			9,200
Interest Earnings			74,834
Total Unadjusted Appropriations subject to Limit	[A]	\$	79,967,214
Adjustment for Appropriations Not Subject to the Ap	nronriations I	imit	
Augustinent for Appropriations for Subject to the Ap			
Court Orders			
Court Orders Contribution to ADA Trust			625.000
Court Orders Contribution to ADA Trust		\$	625,000
			625,000
Contribution to ADA Trust Debt Service			
Contribution to ADA Trust Debt Service 2004 COP Refunding Animal Shelter			291,053
Contribution to ADA Trust Debt Service			
Contribution to ADA Trust Debt Service 2004 COP Refunding Animal Shelter 2003 COP Refunding Jail, Regional Center and Library 2012 COP Juvenile Hall and Earthquake Projects		\$	291,053 872,148 346,520
Contribution to ADA Trust Debt Service 2004 COP Refunding Animal Shelter 2003 COP Refunding Jail, Regional Center and Library	[B]		291,053 872,148
Contribution to ADA Trust Debt Service 2004 COP Refunding Animal Shelter 2003 COP Refunding Jail, Regional Center and Library 2012 COP Juvenile Hall and Earthquake Projects		\$	291,053 872,148 346,520
Contribution to ADA Trust Debt Service 2004 COP Refunding Animal Shelter 2003 COP Refunding Jail, Regional Center and Library 2012 COP Juvenile Hall and Earthquake Projects Total Adjustment	[B]	\$	291,053 872,148 346,520 2,134,721
Contribution to ADA Trust Debt Service 2004 COP Refunding Animal Shelter 2003 COP Refunding Jail, Regional Center and Library 2012 COP Juvenile Hall and Earthquake Projects Total Adjustment	[B] [C = A - B]	\$	291,053 872,148 346,520 2,134,721 77,832,493
Contribution to ADA Trust Debt Service 2004 COP Refunding Animal Shelter 2003 COP Refunding Jail, Regional Center and Library 2012 COP Juvenile Hall and Earthquake Projects Total Adjustment Total Adjusted Appropriations Subject to the Limit	[B] [C = A - B]	\$	291,053 872,148 346,520 2,134,721 77,832,493

Adjusted Appropriations are below the Limit by

* Source: Fiscal Year 2019-20 County Adopted Budget, Estimated Revenue by Source (Schedule 5)

[E= D - C] \$

121,276,468

Interest Allocation Fiscal Year 2019-20

		 Amount	Source
a)	Non-interest Tax Proceeds	\$ 79,967,214	Appropriations
b)	Minus Exclusions	 2,134,721	Appropriations
c)	Net Invested Proceeds from Taxes	 77,832,493	(a-b)
d)	Total Revenue	417,900,063	Revenue Schedule 5
e)	Proceeds of Taxes as a Percentage of Revenues	18.62%	(c/d)
f)	Interest Earnings - Total	400,130	Revenue Schedule 5
g)	Amount of interest Earned from Proceeds of Taxes	\$ 74,523	(e x f)

County of Humboldt

Calculation to Determine Appropriation Limit in Accordance with Article XIIB of the California Constitution Population of Humboldt County Cities Fiscal Year 2019-20

	Population Minus Exclusions				
<u>City</u>	<u>January 1, 2018</u>	<u>January 1, 2019</u>	<u>Change</u>		
Arcata	18,054	18,078	24		
Blue Lake	1,253	1,243	(10)		
Eureka	27,195	26,977	(218)		
Ferndale	1,344	1,335	(9)		
Fortuna	12,144	12,084	(60)		
Rio Dell	3,351	3,326	(25)		
Trinidad	363	360	(3)		
Total	63,704	63,403	(301)		
		Percentage Change	(0.00472498)		

Source: California Department of Finance, Price Factor and Population Information letter dated May 2019

County of Humboldt Calculation to Determine Appropriation Limit in Accordance with Article XIIB of the California Constitution Population of Contiguous Counties Fiscal Year 2019-20

	inus Exclusions		
<u>County</u>	January 1, 2018	January 1, 2019	<u>Change</u>
Del Norte	24,542	24,765	223
Humboldt	135,881	135,149	(732)
Mendocino	88,967	88,839	(128)
Siskiyou	44,535	44,512	(23)
Trinity	13,552	13,589	37
Total	307,477	306,854	(623)
		Percentage Change	(0.00202617)

Source: California Department of Finance, Price Factor and Population Information letter dated May 2019



May 2019

Dear Fiscal Officer:

Subject: Price Factor and Population Information

Appropriations Limit

California Revenue and Taxation Code section 2227 requires the Department of Finance to transmit an estimate of the percentage change in population to local governments. Each local jurisdiction must use their percentage change in population factor for January 1, 2019, in conjunction with a change in the cost of living, or price factor, to calculate their appropriations limit for fiscal year 2019-20. Attachment A provides the change in California's per capita personal income and an example for utilizing the price factor and population percentage change factor to calculate the 2019-20 appropriations limit. Attachment B provides the city and unincorporated county population percentage change. Attachment C provides the population percentage change for counties and their summed incorporated areas. The population percentage change data excludes federal and state institutionalized populations and military populations.

Population Percent Change for Special Districts

Some special districts must establish an annual appropriations limit. California Revenue and Taxation Code section 2228 provides additional information regarding the appropriations limit. Article XIII B, section 9(C) of the California Constitution exempts certain special districts from the appropriations limit calculation mandate. The code section and the California Constitution can be accessed at the following website: <u>http://leginfo.legislature.ca.gov/faces/codes.xhtml</u>.

Special districts required by law to calculate their appropriations limit must present the calculation as part of their annual audit. Any questions special districts have on this requirement should be directed to their county, district legal counsel, or the law itself. No state agency reviews the local appropriations limits.

Population Certification

The population certification program applies only to cities and counties. California Revenue and Taxation Code section 11005.6 mandates Finance to automatically certify any population estimate that exceeds the current certified population with the State Controller's Office. **Finance will certify the higher estimate to the State Controller by June 1, 2019**.

Please Note: The prior year's city population estimates may be revised.

If you have any questions regarding this data, please contact the Demographic Research Unit at (916) 323-4086.

KEELY BOSLER Director By:

Vivek Viswanathan Chief Deputy Director

Attachment

A. **Price Factor**: Article XIII B specifies that local jurisdictions select their cost of living factor to compute their appropriation limit by a vote of their governing body. The cost of living factor provided here is per capita personal income. If the percentage change in per capita personal income is selected, the percentage change to be used in setting the fiscal year 2019-20 appropriation limit is:

Per Capita	Personal	Income
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Fiscal Year	Percentage change
(FY)	over prior year
2019-20	3.85

B. Following is an example using sample population change and the change in California per capita personal income as growth factors in computing a 2019-20 appropriation limit.

2019-20:

Per Capita Cost of Living Change = 3.85 percent Population Change = 0.47 percent

Per Capita Cost of Living converted to a ratio:	$\frac{3.85 + 100}{100} = 1.0385$
Population converted to a ratio:	$\frac{0.47 + 100}{100} = 1.0047$
Calculation of factor for FY 2019-20:	1.0385 x 1.0047 = 1.0434

Fiscal Year 2019-20

Attachment B Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019 and Total Population, January 1, 2019

County	Percent Change Population Minus Exclusions		pulation Minus Exclusions	
City	2018-2019	1-1-18	1-1-19	1-1-2019
Humboldt				
Arcata	0.13	18,054	18,078	18,078
Blue Lake	-0.80	1,253	1,243	1,243
Eureka	-0.80	27,195	26,977	26,977
Ferndale	-0.67	1,344	1,335	1,335
Fortuna	-0.49	12,144	12,084	12,084
Rio Dell	-0.75	3,351	3,326	3,326
Trinidad	-0.83	363	360	360
Unincorporated	-0.60	72,177	71,746	71,930
County Total	-0.54	135,881	135,149	135,333

Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019

County	Percent Change 2018-19	<u> Population Mi</u> 1-1-18	nus Exclusions 1-1-19	
Alameda				
Incorporated	0.81	1,504,492	1,516,635	
County Total	0.75	1,653,678	1,666,095	
Alpine				
Incorporated	0.00	0	0	
County Total	0.09	1,161	1,162	
Amador				
Incorporated	1.40	12,384	12,557	
County Total	1.24	33,839	34,259	
Butte				
Incorporated	1.08	146,190	147,764	
County Total	-0.63	227,896	226,466	
Calaveras				
Incorporated	0.37	3,826	3,840	
County Total	-0.10	45,060	45,016	
Colusa				
Incorporated	0.53	11,720	11,782	
County Total	0.24	22,063	22,117	
Contra Costa				
Incorporated	0.72	975,413	982,473	
County Total	0.70	1,147,795	1,155,795	
Del Norte				
Incorporated	0.56	4,249	4,273	
County Total	0.91	24,542	24,765	
El Dorado				
Incorporated	1.33	33,275	33,717	
County Total	1.19	189,491	191,745	

Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019

County	Percent Change 2018-19	<u> Population Mi</u> 1-1-18	nus Exclusions 1-1-19	
Fresno				
Incorporated	1.24	827,575	837,828	
County Total	1.06	1,001,821	1,012,424	
Glenn				
Incorporated	2.44	14,271	14,619	
County Total	1.30	28,662	29,035	
Humboldt				
Incorporated	-0.47	63,704	63,403	
County Total	-0.54	135,881	135,149	
Imperial				
Incorporated	0.64	147,816	148,761	
County Total	0.54	182,074	183,059	
Inyo				
Incorporated	-0.03	3,900	3,899	
County Total	0.01	18,501	18,502	
Kern				
Incorporated	1.35	565,789	573,410	
County Total	1.15	878,551	888,683	
Kings				
Incorporated	1.14	105,767	106,970	
County Total	1.07	132,244	133,665	
Lake				
Incorporated	-0.63	19,759	19,634	
County Total	0.00	64,978	64,980	
Lassen				
Incorporated	-1.48	8,913	8,781	
County Total	-1.77	23,164	22,753	

Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019

County	Percent Change 2018-19	Population Mi 1-1-18	nus Exclusions 1-1-19	
Los Angeles				
Incorporated	0.09	9,190,183	9,198,624	
County Total	-0.01	10,245,275	10,244,542	
Madera				
Incorporated	1.27	78,119	79,109	
County Total	1.12	151,782	153,484	
Marin				
Incorporated	-0.02	193,278	193,248	
County Total	-0.01	258,566	258,540	
Mariposa				
Incorporated	0.00	0	0	
County Total	-0.18	18,013	17,981	
Mendocino				
Incorporated	-0.49	29,378	29,233	
County Total	-0.14	88,967	88,839	
Merced				
Incorporated	1.71	183,570	186,714	
County Total	1.28	278,140	281,692	
Modoc				
Incorporated	1.10	2,725	2,755	
County Total	0.11	9,511	9,521	
Mono				
Incorporated	-0.74	8,064	8,004	
County Total	-0.82	13,595	13,484	
Monterey				
Incorporated	0.83	319,677	322,330	
County Total	0.91	425,870	429,764	

Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019

County	Percent Change 2018-19	<u> Population Mi</u> 1-1-18	nus Exclusions 1-1-19
Napa			
Incorporated	0.06	113,733	113,800
County Total	-0.11	138,866	138,711
Nevada			
Incorporated	-0.02	32,331	32,325
County Total	-0.12	98,947	98,824
Orange			
Incorporated	0.29	3,083,807	3,092,662
County Total	0.29	3,212,533	3,221,790
Placer			
Incorporated	2.38	273,989	280,521
County Total	1.85	389,480	396,691
Plumas			
Incorporated	-0.25	1,981	1,976
County Total	-0.07	19,793	19,779
Riverside			
Incorporated	1.04	2,016,790	2,037,706
County Total	1.17	2,403,528	2,431,539
Sacramento			
Incorporated	1.26	934,786	946,602
County Total	1.02	1,525,316	1,540,818
San Benito			
Incorporated	2.81	41,075	42,230
County Total	2.39	60,841	62,296
San Bernardino			
Incorporated	0.96	1,840,038	1,857,722
County Total	0.90	2,143,215	2,162,510

Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019

County	Percent Change 2018-19	<u> Population Mi</u> 1-1-18	nus Exclusions 1-1-19	
San Diego				
Incorporated	0.58	2,789,948	2,806,154	
County Total	0.52	3,263,231	3,280,099	
San Francisco				
Incorporated	0.33	880,740	883,621	
County Total	0.33	880,740	883,621	
San Joaquin				
Incorporated	1.65	598,008	607,904	
County Total	1.69	752,280	764,979	
San Luis Obispo				
Incorporated	0.02	157,363	157,392	
County Total	0.24	274,878	275,541	
San Mateo				
Incorporated	0.27	706,444	708,323	
County Total	0.28	772,211	774,350	
Santa Barbara				
Incorporated	0.50	305,663	307,180	
County Total	0.43	447,139	449,046	
Santa Clara				
Incorporated	0.35	1,859,440	1,865,891	
County Total	0.33	1,946,697	1,953,180	
Santa Cruz				
Incorporated	-0.25	141,509	141,150	
County Total	-0.44	275,976	274,774	
Shasta				
Incorporated	1.02	112,259	113,400	
County Total	-0.09	178,680	178,523	

Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019

	2018-19			
	2010-13	1-1-18	1-1-19	
Sierra				
Incorporated	-0.27	746	744	
County Total	-0.22	3,220	3,213	
Siskiyou				
Incorporated	0.05	20,044	20,054	
County Total	-0.05	44,535	44,512	
Solano				
Incorporated	0.16	409,249	409,910	
County Total	0.15	428,025	428,684	
Sonoma				
Incorporated	-0.07	359,145	358,894	
County Total	-0.40	502,015	499,997	
Stanislaus				
Incorporated	0.92	436,899	440,926	
County Total	0.88	554,108	558,972	
Sutter				
Incorporated	0.29	76,153	76,376	
County Total	0.29	97,210	97,490	
Tehama				
Incorporated	0.42	22,158	22,251	
County Total	0.42	63,928	64,197	
Trinity				
Incorporated	0.00	0	0	
County Total	0.27	13,552	13,589	
Tulare				
Incorporated	1.25	329,965	334,099	
County Total	0.79	474,991	478,766	

Annual Percent Change in Population Minus Exclusions* January 1, 2018 to January 1, 2019

reicent Ghange	Percent Change Population Minus Exclusions	
2018-19	1-1-18	1-1-19
-0.20	4,887	4,877
-0.15	52,011	51,933
-0.06	757,927	757,491
-0.18	853,092	851,534
0.57	190,297	191,381
0.64	221,175	222,581
0.35	16,273	16,330
0.32	75,080	75,318
	-0.20 -0.15 -0.06 -0.18 0.57 0.64 0.35	-0.20 4,887 -0.15 52,011 -0.06 757,927 -0.18 853,092 0.57 190,297 0.64 221,175 0.35 16,273