### **ATTACHMENT A**

County of Humboldt
Fiscal Year 2024-25 Appropriations Limit Calculations
For the County and Various Special Districts
Governed by the Board of Supervisors
Article XIII B of the California Constitution and California
Government
Code Title I, Division 9 (Commencing with Section 7900)

# **Gann Limit Summary**

In November 1979, California voters approved Proposition 4 (the Gann Initiative) which added Article XIII B to the California State Constitution. In 1980, the State Legislature added Division 9 (commencing with Section 7900) to Title I of the Government Code to implement Article XIII B. This legislation required the governing body of each local jurisdiction in California to annually establish an appropriations limit (also referred to as the Gann Limit). Current appropriation limits are generally based upon actual revenue appropriations during the initial base year of fiscal year (FY) 1986-87 (per Prop 111) and adjusted annually thereafter to account for California per capita cost of living increases, and year-over-year population growth as published by the California State Department of Finance. The annual limits must be adopted for the County government and Board of Supervisors governed special districts.

On June 5, 1990, California voters approved Proposition 111, amending Article XIII B. Proposition 111 allows local jurisdictions to choose among measures of change in the cost of living and population growth to compute the adjustment factor. The measures for cost of living (Price Factor) increases include growth in California per capita income or growth in the county's gross assessed valuation due to new non-residential construction. For counties measures for population growth include population growth within the county, county and contiguous counties or all cities within the county. A special district may choose to use the change in population within its jurisdiction or within the county in which it is located.

The proposed appropriations limit for Humboldt County for FY 2024-25 is \$252,736,735. In accordance with Proposition 111 guidelines, the appropriations limit was calculated by adjusting the prior year's appropriation limit using the adjustment factors described in Government Code Section 7901. The alternative adjustment factors applicable to FY 2024-25 are shown on pages 1 to 2 of the attached calculations. The recommended adjustment factor was calculated using the price factor based on the percent change in State per capital income (3.62%) and the population factor based on the percent growth within the county combined with all counties having contiguous borders (.99461%), resulting in an adjustment factor of 1.03061.

The appropriations limit does not apply to all county revenues, or all General Fund revenues, but only to proceeds of taxes including property tax, sales tax, transient occupancy tax, and other local taxes. Excluded from the appropriations subject to the limit are costs required to comply with court or federal mandates, qualified capital outlays and debt service costs for qualified capital projects. Other revenues, including fees, licenses and permits, rents and concessions, interfund transfers and state funds provided for a specific purpose are not subject to the limit. Charges for services or fees cannot exceed the cost of providing the service or regulation and thus are also excluded.

The State Budget Act of 2022 made changes to Government Code Section 7903 that now requires counties to include specified state subventions withing their local appropriations limit. These amounts are provided to counties by the Department of Finance. For Humboldt County the amount added to the appropriations subject to the tax appropriations limit was \$43.2 million. The appropriations subject to the limit for the County total \$133,595,850; \$119 million below the calculated appropriations limit of \$252,736,735.

#### **GANN LIMIT CALCULATIONS**

16,566,012,769

25,596,253

FY 2023-24

FY 2023-24

### Fiscal Year 2024-25 Alternative Adjustment Factors & Calculation of Tax Appropriations Limit

#### Price Factor (A)

Percent growth in State Per Capita Personal Income.

(Source: California Dept. of Finance, Price Factor and Population letter dated April 2024)

Price Factor = 3.62000 %

Price Factor converted to Adjustment Factor = (price factor + 100)/100

Adjustment Factor (A) = 1.03620

#### Price Factor (B)

Percentage change in the local assessment roll from the preceding year due to the addition of local nonresidential new construction.

(Source: Humboldt County Assessor Proposition 111 Report)

(a) Prior year total secured and unsecured assessment roll value =

(b) New nonresidential construction value =

Price Factor = b/a 0.15500 %

Price Factor converted to Adjustment Factor = (price factor + 100)/100

Adjustment Factor (B) = 1.0015500

### Population Factor (C)

Percent growth in population within the county combined with population growth in all counties having borders contiguous to the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated April 2024)

Percent growth in counties population = (0.5390) %

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (C) = 0.99461

#### Population Factor (D)

Percent growth in population within the incorporated portion of the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated April 2024)

Percent growth in cities population = (1.1440) %

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (D) = 0.988560

#### Fiscal Year 2024-25 Alternative Adjustment Factors & Calculation of Tax Appropriations Limit (continued)

#### Population Factor (E)

Percent growth in population within the the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated April 2024)

Percent growth in Humboldt County = (1.10500) %

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (E) = 0.98895

#### Annual Adjustment Factors

Based on the actual data, the six alternative adjustment factors are as follows:

$A \times C =$	1.03620	Х	0.99461	=	1.03061
$A \times D =$	1.03620	Х	0.98856	=	1.02435
$A \times E =$	1.03620	Х	0.98895	=	1.02475
$B \times C =$	1.00155	Х	0.99461	=	0.99615
$B \times D =$	1.00155	Х	0.98856	=	0.99009
$B \times E =$	1.00155	Х	0.98895	=	0.99048

The recommended limit is (A x C), which results in a 3.06% increase over the fiscal year 2023-24 Annual Tax Appropriations Limit. Of the six adjustment factors listed above this represents the largest allowable increase to the appropriations limit.

#### Calculation of the Fiscal Year 2024-25 Appropriations Limit:

(Prior Year Limit) x (Recommended Adjustment Factor) = New Limit

245,230,237 x 1.03061 = \$ **252,736,735** 

Appropriations Subject to the Tax Appropriations Limit *				
Property Tax	\$	38,463,890		
Sales Tax		5,400,000		
Sales Tax Measure Z		13,000,000		
Transient Occupancy Tax		3,440,000		
Transfer from TLRF		2,000,000		
Business License Tax		78,000		
Cannabis Excise Tax		-		
Timber Yield Tax		798,560		
Motor Vehicle License Fee		23,740,000		
Homeowners Property Tax Relief Reimb.		314,000		
State Mandate Reimbursements		50,000		
Other Discretionary State Aid		9,200		
Federal in Lieu-Public Lands		1,100,000		
Document Transfer Tax-Recorder		752,200		

# Adjustment for Appropriations Not Subject to the Tax Appropriations Limit \*

[A]

1,250,000

43,200,000

133,595,850

**Debt Service** 

Interest Earnings

State Subventions (Gov Code 7903)

Total Unadjusted Appropriations subject to Limit

N/A

Capital Expenditures

N/A

Total Adjustment [B] \$ -

Total Adjusted Appropriations Subject to the Limit [C = A - B] \$ 133,595,850

# Difference between the Tax Appropriations Limit and Appropriations Subject to the Limit Tax Appropriations Limit for Fiscal Year 2024-25 [D] \$ 252,736,735

Adjusted Appropriations are below the Limit by [E= D - C] \$ 119,140,885

<sup>\*</sup> Source: Fiscal Year 2024-25 County Adopted Budget, Estimated Revenue by Source (Schedule 6)

# County of Humboldt Calculation to Determine Appropriation Limit in Accordance with Article XIIB of the California Constitution Population of Contiguous Counties Fiscal Year 2024-25

	Population Minus Exclusions			
<b>County</b>	January 1, 2023	<b>January 1, 2024</b>	<u>Change</u>	
Del Norte	24,787	24,768	(19)	
Humboldt	134,351	132,866	(1,485)	
Mendocino	89,496	89,424	(72)	
Siskiyou	43,430	43,363	(67)	
Trinity	15,878	15,860	(18)	
Total	307,942	306,281	(1,661)	

Percentage Change (0.53900)

Source: California Department of Finance, Price Factor and Population Information letter dated April 2024

# County of Humboldt Calculation to Determine Appropriation Limit in Accordance with Article XIIB of the California Constitution Population of Humboldt County Cities Fiscal Year 2023-24

**Population Minus Exclusions** 

<u>City</u>	January 1, 2023	January 1, 2024	<u>Change</u>
Arcata	18,830	18,540	(290)
Blue Lake	1,164	1,149	(15)
Eureka	26,116	25,906	(210)
Ferndale	1,376	1,356	(20)
Fortuna	12,318	12,181	(137)
Rio Dell	3,290	3,241	(49)
Trinidad	298	294	(4)
Total	63,392	62,667	(725)

Percentage Change (1.144000)

(Source: California Dept. of Finance, Price Factor and Population letter dated April 2024)

# History of Price and Population Factors and Tax Appropriations Limits For Fiscal Years 2009-10 Through 2023-24

Fiscal Year
2009-10
2010-11
2011-12
2012-13
2013-14
2014-15
2015-16
2016-17
2017-18
2018-19
2019-20
2020-21
2021-22
2022-23
2023-24
2024-25

Price		Population		Total
Adjustment		Adjustment		Adjustment
1.04204	Х	1.0050	=	1.0472
1.21404	Х	1.0053	=	1.2205
1.08004	Х	1.0077	=	1.0884
1.03770	Х	1.0068	=	1.0448
1.13080	Х	1.0079	=	1.1397
1.19460	Х	1.0095	=	1.2059
1.07102	Х	1.0093	=	1.0810
1.07980	Х	1.0090	=	1.0895
1.04571	Х	1.0085	=	1.0546
1.03850	Х	0.9900	=	1.0281
1.03850	Х	1.0000	=	1.0385
1.03726	Х	0.9999	=	1.0000
1.05730	Х	0.9999	=	1.0572
1.07550	Х	0.9999	=	1.0754
1.04440	Х	0.9947	=	1.0388
1.03620	Х	0.9946	=	1.0306

Appropriations		
	Limit	
\$	78,066,688	
\$	95,278,662	
\$	103,697,440	
\$	108,338,560	
\$	123,477,067	
\$	148,905,427	
\$	160,963,560	
\$	175,372,014	
\$	184,947,494	
\$	191,731,339	
\$	199,121,384	
\$	206,527,920	
\$	218,342,402	
\$	234,822,887	
\$	245,230,237	
\$	252,736,735	

FY 2024-25

	Fortuna Fire Fund 2050	Loleta Fire Fund 2080	Whitethorn Fire Fund 2150
FY 2024-25 Appropriations Subject to Limit [	\$ 1,198,700	\$ 110,643	\$ 67,150
FY 2023-24 Appropriations Limit [	1,494,681	1,603,708	88,871
FY 2024-25 Appropriations Limit [	\$ 1,540,433	\$ 1,652,798	\$ 91,591
Amount (Over)/Under Limit [	\$ 341,733	\$ 1,542,155	\$ 24,441

FY 2024-25

	Gaberville Lighting Fund 2410	Hydesville Lighting Fund 2420	Loleta Lighting Fund 2430
FY 2024-25 Appropriations Subject to Limit	\$ 14,730	\$ 6,290	\$ 10,855
FY 2023-24 Appropriations Limit	112,945	33,810	81,547
FY 2024-25 Appropriations Limit	\$ 116,402	\$ 34,845	\$ 84,043
Amount (Over)/Under Limit	\$ 101,672	\$ 28,555	\$ 73,188

FY 2024-25

	Rohnerville Lighting Fund 2440	Weott Maint. & Lighting Fund 2460	Redcrest Lighting Fund 2470
FY 2024-25 Appropriations Subject to Limit	\$ 13,196	\$ 18,420	\$ 2,700
FY 2023-24 Appropriations Limit	25,179	64,910	15,532
FY 2024-25 Appropriations Limit	\$ 25,950	\$ 66,897	\$ 16,007
Amount (Over)/Under Limit	\$ 12,754	\$ 48,477	\$ 13,307

FY 2024-25

	Myers Flat Lighting Fund 2480	Pacific Man. Lighting Fund 2490	Humboldt Flood Fund 2840
FY 2024-25 Appropriations Subject to Limit	\$ 3,297	\$ 1,781	\$ 12,760
FY 2023-24 Appropriations Limit	48,970	13,683	83,631
FY 2024-25 Appropriations Limit	\$ 50,469	\$ 14,102	\$ 86,191
Amount (Over)/Under Limit	\$ 47,172	\$ 12,321	\$ 73,431

	FY 2024-25
Price Factor CA Dept. of Finance	1.0362
Population Factor (C) Calculation	0.99461
Combined Limitation Factor	1.03061

Janes Creek Drainage Fund 2860

FY 2024-25 Appropriations Subject to Limit	\$ 16,816
FY 2023-24 Appropriations Limit	160,816
1 1 2020-24 Appropriations Limit	100,010
FY 2024-25 Appropriations Limit	\$ 165,739
Amount (Over)/Under Limit	\$ 148.923