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10 UNITED STATES DISTRICT COURT  
11 NORTHERN DISTRICT OF CALIFORNIA  
SAN FRANCISCO DIVISION  
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13 CENTER FOR BIOLOGICAL DIVERSITY, *et al.*,

14 Plaintiffs,

15 v.

16 USDA APHIS WILDLIFE SERVICES, *et al.*,

17 Federal Defendants.  
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**Case No. 3:17-cv-3564-WHA**

**STIPULATED  
SETTLEMENT AGREEMENT**

1 WHEREAS, Plaintiffs Center for Biological Diversity, Western Watersheds Project, Animal  
2 Legal Defense Fund, Project Coyote/Earth Island Institute, Animal Welfare Institute, and Wildearth  
3 Guardians (“Plaintiffs”), brought claims pursuant to the Administrative Procedure Act (“APA”), 5  
4 U.S.C. §§ 701-706, alleging violations of the National Environmental Policy Act (“NEPA”), 42 U.S.C.  
5 §§ 4321-4347, and its implementing regulations, 40 C.F.R. §§ 1500-1508, against the U.S. Department  
6 of Agriculture Animal and Plant Health Inspection Service-Wildlife Services (“APHIS-Wildlife  
7 Services”) and William H. Clay in his official capacity as the Deputy Administrator of APHIS-Wildlife  
8 Services (“Federal Defendants”);

9 WHEREAS, Plaintiffs’ claims allege that APHIS-Wildlife Services is violating NEPA and the  
10 APA by failing or refusing to supplement its NEPA analysis regarding wildlife damage management  
11 activities in California’s North District;

12 WHEREAS, Plaintiffs’ position is that significant new circumstances and information have  
13 emerged since APHIS-Wildlife Services last prepared its 1994 Programmatic Environmental Impact  
14 Statement and its 1997 Environmental Assessment (“EA”) and Finding of No Significant Impact  
15 (“FONSI”);

16 WHEREAS, the Parties have engaged in good faith settlement negotiations in an effort to avoid  
17 the time and expense of further litigation;

18 WHEREAS, Plaintiffs and Federal Defendants believe therefore that it is in the interests of the  
19 Parties, and judicial economy to resolve the claims in this action without additional litigation;

20 NOW THEREFORE, it is stipulated and agreed to by Plaintiffs and Federal Defendants as  
21 follows:

- 22 1. NEPA Review. APHIS-Wildlife Services entered into a Memorandum of Understanding  
23 (“MOU”) with the California Department of Food and Agriculture (“CDFA”) to collaborate  
24 on environmental analysis of wildlife management activities in California’s North District.  
25 Nothing in this Agreement binds the State of California in any way. It is only an agreement  
26 between Plaintiffs and Federal Defendants.
- 27 2. APHIS-Wildlife Services commits to the following:

- 1 a. By December 31, 2023, APHIS-Wildlife Services will issue a new Final  
2 Environmental Impact Statement (“FEIS”) and Record of Decision (“ROD”). If  
3 either CDFA or APHIS-Wildlife Services terminates the MOU, APHIS-Wildlife  
4 Services agrees that it will unilaterally complete an FEIS and ROD. If APHIS-  
5 Wildlife Services anticipates that it will be unable to meet the 6 year deadline set out  
6 in this Paragraph, APHIS-Wildlife Services will confer with the Plaintiffs regarding  
7 the estimated time for completing the actions specified in this first sentence of this  
8 Paragraph and reserves the right to seek to modify the Agreement to extend time for  
9 completion of the actions specified in this first sentence of this Paragraph pursuant to  
10 Paragraph 7 below. Plaintiffs reserve the right to oppose any such extension.
- 11 b. Except activities for the protection of health and human safety,<sup>1</sup> activities targeting  
12 invasive species (including feral swine), and activities on behalf of threatened and  
13 endangered species, between the date that this Agreement is executed and the date  
14 that the ROD is signed, APHIS-Wildlife Services agrees to the following interim  
15 measures:
- 16 i. APHIS-Wildlife Services agrees not to use EPA-labeled pesticides targeting  
17 mammalian species within the North District;
  - 18 ii. APHIS-Wildlife Services agrees to use only non-lead ammunition for all  
19 wildlife damage management activities conducted in the North District, except  
20 when dispatching animals for which carcasses will be retrieved from the  
21 environment, subject to a 60-day transition period from the date of execution  
22 of this Agreement;
  - 23 iii. APHIS-Wildlife Services agrees not to use body-gripping traps, glue traps, or  
24 spring-powered harpoon traps in Wilderness Areas and Wilderness Study  
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26 <sup>1</sup> APHIS-Wildlife Services agrees to provide Plaintiffs an annual report of the number and  
27 circumstances surrounding activities undertaken for health and human safety that implicate any of the  
28 interim measures identified in 2b.

1 Areas in the North District;

2 iv. APHIS-Wildlife Services agrees not to conduct aerial operations in  
3 Wilderness Areas and Wilderness Study Areas in the North District;

4 v. APHIS-Wildlife Services agrees to abide by the recommended gray wolves  
5 mitigation measures provided in the April 15, 2014, concurrence letter by the  
6 U.S. Fish and Wildlife Service (“FWS”).

7 3. Definitions. The parties agree that the following terms used in this Settlement Agreement  
8 have the following definitions:

9 a. The term “body-gripping trap” is defined as one that grips the mammal’s body or  
10 body part, including, but not limited to, steel-jawed leghold traps, padded-jaw leghold  
11 traps, conibear traps, and snares. Cage and box traps, nets, suitcase-type live beaver  
12 traps, and common rat and mouse traps shall not be considered body-gripping trap.

13 b. The term “in areas occupied by gray wolves” as it appears in the April 15, 2014,  
14 concurrence letter from FWS is defined as, consistent with the consultation by FWS,  
15 areas where wolves are known to exist through reports and verification by the FWS  
16 and/or the California Department of Fish and Wildlife (“CDFW”).

17 c. The term “North District” is defined as areas within the boundaries of the following  
18 counties: Butte, Del Norte, Glenn, Humboldt, Lassen, Mendocino, Modoc, Nevada,  
19 Plumas, Shasta, Sierra, Siskiyou, Sutter, Tehama, Trinity, and Yuba.

20 d. The term “protection of health and human safety” is defined as activities, in response  
21 to a request by CDFW, to wildlife that demonstrate aggressive action that has resulted  
22 in physical contact with a human or exhibits an immediate threat to public health and  
23 safety, given the totality of the circumstances. “Immediate threat” refers to wildlife  
24 that exhibits one or more aggressive behaviors directed toward a person that is not  
25 reasonably believed to be due to the presence of responders. “Public safety” includes  
26 situations where a wildlife remains a threat despite efforts to allow or encourage it  
27 through active means to leave the area.  
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1 e. The term “activities on behalf of threatened and endangered species” is defined as  
2 activities conducted at the direction of, and with the concurrence of, FWS or CDFW  
3 on behalf of federally or state listed threatened or endangered species.

- 4 4. Attorneys’ Fees and Costs. The Parties have agreed to settle any and all of Plaintiffs’ claims  
5 for attorneys’ fees, costs, and expenses associated with this litigation for a lump sum of  
6 \$6,214.86. This Settlement Agreement represents the entirety of the undersigned Parties’  
7 commitments with regard to settlement of claims for attorneys’ fees, costs, and expenses.
- 8 5. Modification. This Agreement may be modified by written stipulation between the Parties.  
9 In the event that either party seeks to modify the terms of this Agreement, the party seeking  
10 the modification will confer at the earliest possible time with the other party.
- 11 6. Subsequent NEPA Challenges. Nothing in this Settlement precludes any challenge by  
12 Plaintiffs to the validity or sufficiency of the NEPA analysis completed pursuant to  
13 paragraphs 2 and 3 above. Such challenges shall be made only upon (1) completion of the  
14 entire NEPA process following the issuance of APHIS-Wildlife Service’s FEIS and ROD,  
15 and (2) Plaintiffs’ exhaustion of any and all available administrative appeal opportunities.  
16 For any such challenge, judicial review will be conducted only to the extent allowed by, and  
17 pursuant to, the judicial review provisions of the APA.
- 18 7. Dispute Resolution. In the event of a dispute among the Parties concerning the interpretation  
19 or implementation of any aspect of this Stipulation, the disputing Party shall provide the  
20 other Party with a written notice outlining the nature of the dispute and requesting informal  
21 negotiations. The Parties shall meet and confer to attempt to resolve the dispute. If the  
22 Parties cannot reach an agreed-upon resolution after 60 days following receipt of a written  
23 notice requesting informal negotiations or such longer time agreed to by the Parties, any  
24 Party may move the Court to resolve the dispute. No motion or other proceeding seeking to  
25 enforce this Stipulation or for contempt of court shall be properly filed unless the Party  
26 seeking to enforce this Stipulation has followed the procedure set forth in this Paragraph, and  
27 the Party believes there has been noncompliance with an order of the Court. In addition, this  
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1 Stipulation shall not, in the first instance, be enforceable through a proceeding for contempt  
2 of court.

3 8. Representative Authority. The undersigned representatives of Plaintiffs and Federal  
4 Defendants certify that they are fully authorized by the party or parties whom they represent  
5 to enter into the terms and conditions of this Settlement Agreement and to legally bind those  
6 parties to it.

7 9. Compliance with Other Laws. Nothing in this Settlement Agreement shall be interpreted as,  
8 or shall constitute, a commitment or requirement that Federal Defendants obligate or pay  
9 funds, or take any other actions in contravention of the Anti-Deficiency Act, 31 U.S.C. §  
10 1341, or any other applicable law. Nothing in this Settlement Agreement shall be construed  
11 to deprive a federal official of authority to revise, amend, or promulgate regulations, or to  
12 amend or revise land and resource management plans. Nothing in this Settlement Agreement  
13 is intended to, or shall be construed to, waive any obligation to exhaust administrative  
14 remedies; to constitute an independent waiver of the United States' sovereign immunity; to  
15 change the standard of judicial review of federal agency actions under the APA; or to  
16 otherwise extend or grant this Court jurisdiction to hear any matter, except as expressly  
17 provided in the Settlement Agreement.

18 10. Offsetting debts. Under 31 U.S.C. §§ 3711, 3716; 26 U.S.C. § 6402(d); 31 C.F.R. §§ 285.5,  
19 901.3; and other authorities, the United States will offset against the payment made pursuant  
20 to this stipulation Plaintiffs' delinquent debts to the United States, if any. *See Astrue v.*  
21 *Ratliff*, 560 U.S. 586 (2010).

22 11. Mutual Drafting and Other Provisions.

23 a. It is hereby expressly understood and agreed that this Settlement Agreement was  
24 jointly drafted by Plaintiffs and Federal Defendants. Accordingly, the Parties hereby  
25 agree that any and all rules of construction, to the effect that ambiguity is construed  
26 against the drafting party, shall be inapplicable in any dispute concerning the terms,  
27 meaning, or interpretation of the Settlement Agreement.

1           b. This Settlement Agreement contains all of the agreements between Plaintiffs and  
2           Federal Defendants, and is intended to be and is the final and sole agreement between  
3           Plaintiffs and Federal Defendants concerning the complete and final resolution of  
4           Plaintiffs' claims. Plaintiffs and Federal Defendants agree that any other prior or  
5           contemporaneous representations or understandings not explicitly contained in this  
6           Settlement Agreement, whether written or oral, are of no further legal or equitable  
7           force or effect. Any subsequent modifications to this Settlement Agreement must be  
8           in writing, and must be signed and executed by Plaintiffs and Federal Defendants.

9           c. This Settlement Agreement is the result of compromise and settlement, and does not  
10          constitute an admission, implied or otherwise, by Plaintiffs or Federal Defendants to  
11          any fact, claim, or defense on any issue in this litigation. This Settlement Agreement  
12          has no precedential value and shall not be used as evidence either by Federal  
13          Defendants or Plaintiffs in any other litigation except as necessary to enforce the  
14          terms of this Agreement.

15        12. Force Majeure. The Parties understand that notwithstanding their efforts to comply with the  
16          commitments contained herein, events beyond their control may prevent or delay such  
17          compliance. Such events may include natural disasters as well as unavoidable legal barriers  
18          or restraints, including those arising from actions of persons or entities that are not party to  
19          this Settlement Agreement.

20        13. Dismissal. Concurrently with this Settlement Agreement, the Parties shall file a stipulation  
21          of voluntary dismissal of this action. That stipulation will request that the Court retain  
22          jurisdiction to oversee compliance with the terms of this Stipulation and to resolve any  
23          disputes arising under this Stipulation and any motions to modify any of its terms. *See*  
24          *Kokkonen v. Guardian Life Ins. Co. of Am.*, 511 U.S. 375 (1994).

25        14. Effective Date. The terms of this Agreement shall become effective upon execution of this  
26          Settlement Agreement. The parties agree that this Settlement Agreement may be executed in  
27          one or more counterparts, each of which shall constitute an original, and all of which, taken  
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1 together, shall constitute the same instrument. Facsimile or scanned signatures submitted by  
2 electronic mail shall have the same effect as an original signature in binding the parties.

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4 Respectfully submitted,

5 DATED: October 30, 2017

6 JEFFREY H. WOOD  
Acting Assistant Attorney General  
United States Department of Justice  
Environment & Natural Resources Division

7 By /s/ S. Derek Shugert

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24 *Attorneys for Plaintiffs*  
\*Admitted *pro hac vice*



**ATTESTATION OF COUNSEL**

I attest that I have secured the concurrence of the counsel whose signature appears above as to the form and contents of this document and his authorization to file this document on his behalf, as evidenced by the conformed signature appearing above.

DATED: October 30, 2017

*/s/ S. Derek Shugert*  
S. DEREK SHUGERT

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**CERTIFICATE OF SERVICE**

I, S. Derek Shugert, hereby certify that, on October 30, 2017, I caused the foregoing to be served upon counsel of record through the Court's electronic service. I declare under penalty of perjury that the foregoing is true and correct.

DATED: October 30, 2017

/s/ S. Derek Shugert  
S. Derek Shugert

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