Humboldt County, California Fiscal Year 2022-23 Appropriations Limit Calculations Article XIII B of the California Constitution and California Government Code Title I, Division 9 (Commencing with Section 7900)

Gann Limit Summary

In November 1979, California voters approved Proposition 4 (the Gann Initiative) and added Article XIII B to the California State Constitution. In 1980, the State Legislature added Division 9 (commencing with <u>Section 7900</u>) to Title I of the Government Code to implement Article XIII B. This legislation required the governing body of each local jurisdiction in California to establish an Appropriations Limit (also referred to as the GANN Limit) on or before June 30 of each year for the following fiscal year. The Appropriations Limit is based on actual appropriations during the fiscal year (FY) 1986-87 and adjusted each year using population and inflation factors.

On June 5, 1990, California voters approved Proposition 111, amending Article XIII B. Proposition 111 allows local jurisdictions to choose among measures of inflation and population growth to compute the adjustment factor. The measures for inflation (price factors) include growth in California per capita income or growth in the county's gross assessed valuation due to new non-residential construction; while measures for population growth include population growth within the county, county and contiguous counties or all cities within the county.

The proposed Appropriations Limit for Humboldt County for FY 2022-23 is \$234,822,887. In accordance with Proposition 111 guidelines, the FY 2022-23 Tax Appropriations Limit was calculated by adjusting the prior year's Appropriation Limit using the adjustment factors described in Government Code Section 7901. The alternative adjustment factors applicable to FY 2022-23 are shown on page 1-2 of the attached calculations. The recommended adjustment factor was calculated using the price factor based on the percent change in State per capital income (7.55%) and the population factor based on the percent growth in the incorporated portion of the county (-.15%), resulting in an adjustment factor of 1.07548.

The Appropriations Limit does not apply to all county revenues, or all General Fund revenues, but only to proceeds of taxes including property tax, sales tax, transient occupancy tax, and other local taxes. Excluded from the appropriations subject to the limit are costs required to comply with court or federal mandates, qualified capital outlays and debt service costs for qualified capital projects. Other revenues, including fees, licenses and permits, rents and concessions, interfund transfers and state funds provided for a specific purpose are not subject to the limit. Charges for services or fees cannot exceed the cost of providing the service or regulation and thus are also excluded. The appropriations subject to the limit total \$86,024,795; \$148.8 million below the calculated appropriations limit of \$234,822,887.

GANN LIMIT CALCULATIONS

Fiscal Year 2022-23 Alternative Adjustment Factors & Calculation of Tax Appropriations Limit

Price Factor (A)

Percent growth in State Per Capita Personal Income.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2022)

Price Factor = 7.55000

Price Factor converted to Adjustment Factor = (price factor + 100)/100

Adjustment Factor (A) = 1.07550

Price Factor (B)

Percentage change in the local assessment roll from the preceding year due to the addition of local nonresidential new construction.

(Source: Humboldt County Assessor Proposition 111 Report)

(a) Prior year total secured and unsecured assessment roll value = \$ 14,939,122,497 FY 2020-21

(b) New nonresidential construction value = \$ 29,102,994 FY 2020-21*

Price Factor = b/a 0.00195

Price Factor converted to Adjustment Factor = (price factor + 100)/100

Adjustment Factor (B) = 1.00002

*The Humboldt County Assessor has not completed the Proposition 111 FY 2022-23 Report, so nonresidential construction is unavailable. For comparison purposes only the FY 20-21 value is used, however this inflation price factor is not used in the Limit calculation because the construction value would need to exceed the average value for the last three years by a factor of at least 40 times.

Population Factor (C)

Percent growth in population within the county combined with population growth in all counties having borders contiguous to the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2022)

Percent growth in counties population = (0.00289)

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (C) = 0.99997

Population Factor (D)

Percent growth in population within the incorporated portion of the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2022)

Percent growth in cities population = (0.00151)

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (D) = 0.99998

Fiscal Year 2022-23 Alternative Adjustment Factors & Calculation of Tax Appropriations Limit (continued)

Population Factor (E)

Percent growth in population within the the county.

(Source: California Dept. of Finance, Price Factor and Population letter dated May 2022)

Percent growth in Humboldt County = (0.00226)

Population Factor converted to Adjustment Factor = (population factor + 100)/100

Adjustment Factor (E) = 0.99998

Annual Adjustment Factors

Based on the actual data, the six alternative adjustment factors are as follows:

 $A \times C =$ 1.07550 x 0.99997 =1.07547 $A \times D =$ 1.07550 x 0.99998 = 1.07548 $A \times E =$ 1.07550 x 0.99998 =1.07548 BxC= 1.00002 x 0.99997 = 0.99999 $B \times D =$ 1.00002 x 0.99998 = 1.00000 $B \times E =$ 1.00000 1.00002 x 0.99998 =

The recommended limit is (A x C), which results in a 7.548% increase over the fiscal year 2021-22 Annual Tax Appropriations Limit. Of the six adjustment factors listed above this represents the largest allowable increase to the appropriations limit.

Calculation of the Fiscal Year 2022-23 Appropriations Limit:

(Prior Year Limit) x (Recommended Adjustment Factor) = New Limit

218,342,402 x 1.07548 = \$ **234,822,887**

Appropriations Subject to the Tax Appropriations Limit *	
Property Tax	\$ 34,904,486
Sales Tax	7,300,000
Sales Tax Measure Z	14,383,388
Transient Occupancy Tax	3,060,000
Property Transfer Tax	897,000
Business License Tax	75,000
Cannabis Excise Tax	5,000,000
Timber Yield Tax	678,000
Motor Vehicle License Fee	20,950,000
Homeowners Property Tax Relief Reimb.	265,000
State Mandate Reimbursements	90,000
Other Discretionary State Aid	9,200
Interest Earnings	50,368
Total Unadjusted Appropriations subject to Limit [A]	\$ 87,662,442

Adjustment for Appropriations Not Subject to the Tax Appropriations Limit *

Debt Service

2004 COP Refunding Animal Shelter		315,560
2003 COP Refunding Jail, Regional Center and Library		876,857
2012 COP Juvenile Hall and Earthquake Projects		445,230
Total Adjustment	[B]	\$ 1,637,647

Total Adjusted Appropriations Subject to the Limit [C = A - B] \$86,024,795

Difference between the Tax Appropriations Limit and Appropriations Subject to the Limit

Tax Appropriations Limit for Fiscal Year 2022-23 [D] \$ 234,822,887

Adjusted Appropriations are below the Limit by [E= D - C] \$ 148,798,092

^{*} Source: Fiscal Year 2022-23 County Adopted Budget, Estimated Revenue by Source (Schedule 5)

Interest Allocation Fiscal Year 2022-23

		 Amount	Source
a)	Non-interest Tax Proceeds	\$ 87,662,442	Appropriations
b)	Minus Exclusions	1,637,647	Appropriations
c)	Net Invested Proceeds from Taxes	 86,024,795	(a-b)
d)	Total Revenue	527,023,714	Revenue Schedule 5
e)	Proceeds of Taxes as a Percentage of Revenues	16.32%	(c/d)
f)	Interest Earnings - Total	320,800	Revenue Schedule 5
g)	Amount of interest Earned from Proceeds of Taxes	\$ 52,363	(e x f)

County of Humboldt Calculation to Determine Appropriation Limit in Accordance with Article XIIB of the California Constitution **Population of Humboldt County Cities** Fiscal Year 2022-23

	Population Min	us Exclusions	
<u>City</u>	January 1, 2021	January 1, 2022	<u>Change</u>
Arcata	17,633	18,059	426
Blue Lake	1,165	1,151	(14)
Eureka	27,134	26,768	(366)
Ferndale	1,376	1,367	(9)
Fortuna	12,523	12,432	(91)
Rio Dell	3,380	3,342	(38)
Trinidad	300	296	(4)
Total	63,511	63,415	(96)

Percentage Change (0.00151)

Source: California Department of Finance, Price Factor and Population Information letter dated May 2022

County of Humboldt
Calculation to Determine Appropriation Limit in Accordance
with Article XIIB of the California Constitution
Population of Contiguous Counties
Fiscal Year 2022-23

Population Minus Exclusions

County	January 1, 2021	January 1, 2022	<u>Change</u>
Del Norte	25,330	25,187	(143)
Humboldt	135,464	135,158	(306)
Mendocino	28,697	28,596	(101)
Siskiyou	43,926	43,787	(139)
Trinity	16,012	15,981	(31)
Total	249,429	248,709	(720)

Percentage Change (0.00289)

Source: California Department of Finance, Price Factor and Population Information letter dated May 2022



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Dear Fiscal Officer:

Subject: Price Factor and Population Information

Appropriations Limit

California Revenue and Taxation Code section 2227 requires the Department of Finance to transmit an estimate of the percentage change in population to local governments. Each local jurisdiction must use their percentage change in population factor for January 1, 2022, in conjunction with a change in the cost of living, or price factor, to calculate their appropriations limit for fiscal year 2022-23. Attachment A provides the change in California's per capita personal income and an example for utilizing the price factor and population percentage change factor to calculate the 2022-23 appropriations limit. Attachment B provides the city and unincorporated county population percentage change. Attachment C provides the population percentage change for counties and their summed incorporated areas. The population percentage change data excludes federal and state institutionalized populations and military populations.

Population Percent Change for Special Districts

Some special districts must establish an annual appropriations limit. California Revenue and Taxation Code section 2228 provides additional information regarding the appropriations limit. Article XIII B, section 9(C) of the California Constitution exempts certain special districts from the appropriations limit calculation mandate. The code section and the California Constitution can be accessed at the following website: http://leginfo.legislature.ca.gov/faces/codes.xhtml.

Special districts required by law to calculate their appropriations limit must present the calculation as part of their annual audit. Any questions special districts have on this requirement should be directed to their county, district legal counsel, or the law itself. No state agency reviews the local appropriations limits.

Population Certification

The population certification program applies only to cities and counties. California Revenue and Taxation Code section 11005.6 mandates Finance to automatically certify any population estimate that exceeds the current certified population with the State Controller's Office. **Finance will certify the higher estimate to the State Controller by June 1, 2022**.

Please Note: The prior year's city population estimates may be revised. The per capita personal income change is based on historical data.

If you have any questions regarding this data, please contact the Demographic Research Unit at (916) 323-4086.

KEELY MARTIN BOSLER Director By:

ERIKA LI Chief Deputy Director

Attachment

A. **Price Factor**: Article XIII B specifies that local jurisdictions select their cost of living factor to compute their appropriation limit by a vote of their governing body. The cost of living factor provided here is per capita personal income. If the percentage change in per capita personal income is selected, the percentage change to be used in setting the fiscal year 2022-23 appropriation limit is:

Per Capita Personal Income

Fiscal Year	Percentage change
(FY)	over prior year
2022-23	7.55

B. Following is an example using sample population change and the change in California per capita personal income as growth factors in computing a 2022-23 appropriation limit.

2022-23:

Per Capita Cost of Living Change = 7.55 percent Population Change = -0.30 percent

Per Capita Cost of Living converted to a ratio: $\frac{7.55 + 100}{100} = 1.0755$

Population converted to a ratio: $-\underline{0.30 + 100}_{100} = 0.997$

Calculation of factor for FY 2022-23: 1.0755 x 0.997 = 1.0723

Attachment B

Annual Percent Change in Population Minus Exclusions*

January 1, 2021 to January 1, 2022 and Total Population, January 1, 2022

County City	Percent Change 2021-2022	Population Min 1-1-21	us Exclusions 1-1-22	Total Population 1-1-2022
Humboldt				
Arcata	2.42	17,633	18,059	18,059
Blue Lake	-1.20	1,165	1,151	1,151
Eureka	-1.35	27,134	26,768	26,768
Ferndale	-0.65	1,376	1,367	1,367
Fortuna	-0.73	12,523	12,432	12,432
Rio Dell	-1.12	3,380	3,342	3,342
Trinidad	-1.33	300	296	296
Unincorporated	-0.29	71,953	71,743	71,753
County Total	-0.23	135,464	135,158	135,168

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2021 to January 1, 2022

County	Percent Change	Population Mi	nus Exclusions	
	2021-22	1-1-21	1-1-22	
Alameda				
Incorporated	-0.53	1,507,763	1,499,840	
County Total	-0.62	1,659,616	1,649,285	
Alpine				
Incorporated	0.00	0	0	
County Total	0.42	1,195	1,200	
Amador				
Incorporated	1.23	13,780	13,949	
County Total	0.16	36,382	36,440	
Butte				
Incorporated	0.44	138,002	138,604	
County Total	-2.44	206,640	201,608	
Calaveras				
Incorporated	-0.49	3,641	3,623	
County Total	-0.40	45,166	44,986	
Colusa				
Incorporated	0.50	11,886	11,946	
County Total	0.16	21,773	21,807	
Contra Costa				
Incorporated	-0.38	983,397	979,614	
County Total	-0.41	1,161,240	1,156,471	
Del Norte				
Incorporated	-0.88	4,111	4,075	
County Total	-0.56	25,330	25,187	
El Dorado				
Incorporated	-0.93	32,144	31,845	
County Total	-0.32	190,989	190,383	

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2021 to January 1, 2022

County	Percent Change	Population Minus Exclusions			
,	2021-22	1-1-21	1-1-22		
Fresno					
Incorporated	0.37	843,814	846,968		
County Total	0.19	1,003,895	1,005,767		
Glenn					
Incorporated	0.20	14,664	14,694		
County Total	-0.13	28,788	28,750		
lumboldt					
Incorporated	-0.15	63,511	63,415		
County Total	-0.23	135,464	135,158		
mperial					
Incorporated	0.35	142,240	142,737		
County Total	0.07	173,157	173,278		
nyo					
Incorporated	0.03	3,868	3,869		
County Total	-0.04	18,926	18,919		
ern					
Incorporated	0.53	584,219	587,304		
County Total	0.05	889,874	890,340		
ings					
Incorporated	-0.54	108,760	108,177		
County Total	-0.63	133,978	133,138		
ake					
Incorporated	-0.28	21,569	21,508		
County Total	-0.33	67,585	67,365		
assen					
Incorporated	1.06	9,677	9,780		
County Total	0.49	25,227	25,351		

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

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Annual Percent Change in Population Minus Exclusions*
January 1, 2021 to January 1, 2022

County	Percent Change	Population Mi	nus Exclusions
	2021-22	1-1-21	1-1-22
Los Angeles			
Incorporated	-0.71	8,907,581	8,844,059
County Total	-0.71	9,923,635	9,853,284
Madera			
Incorporated	-0.66	79,979	79,453
County Total	0.33	151,653	152,155
Narin			
Incorporated	-1.08	191,936	189,869
County Total	-1.11	256,537	253,686
Nariposa			
Incorporated	0.00	0	0
County Total	-0.20	17,018	16,984
Mendocino			
Incorporated	-0.35	28,697	28,596
County Total	-0.78	90,655	89,951
erced			
Incorporated	0.41	192,660	193,455
County Total	0.88	280,833	283,311
1odoc			
Incorporated	1.00	2,699	2,726
County Total	0.98	8,606	8,690
1ono			
Incorporated	0.56	7,324	7,365
County Total	0.61	13,167	13,247
Nonterey			
Incorporated	-0.39	314,094	312,883
County Total	-0.62	419,835	417,224

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2021 to January 1, 2022

County	Percent Change	Population Mi	nus Exclusions
•	2021-22	1-1-21	1-1-22
Napa			
Incorporated	-0.78	112,875	111,995
County Total	-0.92	135,759	134,512
levada			
Incorporated	-0.12	34,091	34,051
County Total	-0.67	101,875	101,195
)range			
Incorporated	-0.21	3,035,639	3,029,167
County Total	-0.23	3,168,941	3,161,604
lacer			
Incorporated	0.97	293,504	296,338
County Total	0.37	407,517	409,025
lumas			
Incorporated	0.74	2,027	2,042
County Total	-3.23	19,574	18,942
verside			
Incorporated	0.33	2,024,440	2,031,128
County Total	0.42	2,417,461	2,427,569
acramento			
Incorporated	0.08	966,759	967,512
County Total	-0.28	1,576,263	1,571,784
an Benito			
Incorporated	1.38	44,039	44,647
County Total	1.10	64,769	65,479
an Bernardino			
Incorporated	0.23	1,862,086	1,866,337
County Total	0.14	2,154,958	2,157,869

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2021 to January 1, 2022

County	Percent Change	Population Mi	nus Exclusions
•	2021-22	1-1-21	1-1-22
San Diego			
Incorporated	-0.04	2,745,332	2,744,337
County Total	-0.08	3,226,278	3,223,583
San Francisco			
Incorporated	-0.79	849,259	842,529
County Total	-0.79	849,259	842,529
an Joaquin			
Incorporated	0.59	619,274	622,907
County Total	0.44	778,272	781,688
ian Luis Obispo			
Incorporated	-0.94	159,205	157,711
County Total	0.28	275,671	276,431
ian Mateo			
Incorporated	-0.91	689,376	683,093
County Total	-0.92	751,464	744,552
anta Barbara			
Incorporated	-1.70	307,661	302,422
County Total	0.14	438,522	439,133
anta Clara			
Incorporated	-0.69	1,822,894	1,810,306
County Total	-0.69	1,906,879	1,893,770
anta Cruz			
Incorporated	3.27	132,260	136,587
County Total	0.00	266,511	266,522
hasta			
Incorporated	-0.95	115,241	114,151
County Total	-0.82	181,837	180,347

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

Attachment C

Annual Percent Change in Population Minus Exclusions*
January 1, 2021 to January 1, 2022

County	Percent Change	Population Minus Exclusions	
•	2021-22	1-1-21	1-1-22
Sierra			
Incorporated	0.00	737	737
County Total	0.12	3,225	3,229
Siskiyou			
Incorporated	-0.66	19,923	19,791
County Total	-0.32	43,926	43,787
olano			
Incorporated	-0.56	421,401	419,057
County Total	-0.58	439,181	436,647
Sonoma			
Incorporated	-0.93	353,563	350,260
County Total	-0.54	484,109	481,513
tanislaus			
Incorporated	-0.29	439,690	438,432
County Total	-0.41	551,737	549,466
utter			
Incorporated	0.32	78,805	79,057
County Total	0.24	98,908	99,145
ehama			
Incorporated	-0.66	23,282	23,129
County Total	-0.47	65,257	64,948
rinity			
Incorporated	0.00	0	0
County Total	-0.19	16,012	15,981
ulare			
Incorporated	0.33	338,444	339,546
County Total	0.21	473,786	474,770

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.

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Annual Percent Change in Population Minus Exclusions*
January 1, 2021 to January 1, 2022

County	Percent Change	Population Minus Exclusions	
	2021-22	1-1-21	1-1-22
Tuolumne			
Incorporated	0.45	5,121	5,144
County Total	0.80	52,660	53,081
Ventura			
Incorporated	-0.79	743,771	737,860
County Total	-0.64	835,215	829,909
Yolo			
Incorporated	-1.90	188,861	185,265
County Total	1.81	217,237	221,165
Yuba			
Incorporated	-1.33	16,711	16,488
County Total	0.35	79,776	80,055
,			

^{*}Exclusions include residents on federal military installations and group quarters residents in state mental institutions, state and federal correctional institutions and veteran homes.