#### **SUPPLEMENTAL INFORMATION #1**

For Planning Commission Agenda of: <u>April 15, 2021</u>

[]Consent Agenda Item[]Continued Hearing Item

No. G-1

- [X] Public Hearing Item
- [] Department Report
- [] Old Business

#### Re: Maple Creek Ranch Corp Conditional Use Permit and Zoning Clearance Certificate

Record Number: PLN-12154 and 15197 Assessor Parcel Number: 313-145-006 Maple Creek Road, Korbel, CA

Attached for the Planning Commission's record and review are the following:

- An additional botanical survey that was completed by the project biologist on March 30, 2021 at the request of the California Department of Fish and Wildlife. This survey confirms the information previously in the file regarding the lack of sensitive plant species on the site.
- 2) An email opposing this project from "Friends of the Mad River" and an attached legal filing regarding a different cannabis project. This email requests that we enter into the record an attached lawsuit filed last week against the County regarding the approval of the Rolling Meadow Conditional Use Permit.



Kyle S. Wear Botanical Consultant

(707) 601-1725 kyle\_wear@suddenlink.net

April 7, 2021

Catherine Dunaway Maple Creek Ranch Corporation P.O. Box 1212 Eureka, CA 95502

RE: Amendment to August 2019 Botanical and Aquatic Resources Report for Maple Creek Ranch APN: 313-145-006

Catherine,

As requested in the March 30, 2021 email from the California Department of Fish and Wildlife (CDFW) (Attachment A), I conducted an additional early-season botanical survey on April 5, 2021 in the areas on APN: 313-145-006 proposed for cannabis cultivation (Attachment B).

CDFW has expressed concern over the potential for Siskiyou checkerbloom (*Sidalcea malviflora* ssp. *patula*) and the potential for sensitive grassland communities in the project area in the attached email and in other communications with me and the County. CDFW requested a determination if California oatgrass (*Danthonia californica*) is over 10% cover and/or if blue wildrye (*Elymus glaucus*) is over 30% cover in any part of the project area, which would be indicative of special status natural communities.

No Siskiyou checkerbloom or other special status plants were found in the project area. An updated plant list is provided in Appendix C. Siskiyou checkerbloom was not blooming by April 5, however a reference population near Carlotta was clearly visible and recognizable to genus by the surveyor on March 29, 2021 (Attachment D).

As indicated in the original report, the grasslands are dominated by non-native grasses including orchard grass (*Dactylis glomerata*), sweet vernal grass (*Anthoxanthum odoratum*), soft chess (*Bromus hordeceous*), and velvet grass (*Holcus lanatus*). Other common herbaceous plants include rough cat's-ear (*Hypochaeris radicata*) and English plantain (*Plantago lanceolata*). The grasslands lack a significant native grass component and the cover of California oatgrass and blue wildrye are less than one percent. This is likely due to a long history of management for cattle grazing. Native plants in the grassland include coyote brush (*Baccharis douglasii*), Douglas iris (*Iris douglasiana*), bracken fern (*Pteridium aquilinum var. pubescens*), California blackberry (*Rubus ursinus*), and scattered young conifers.

The proposed project will not impact special status plants or sensitive natural communities. Please contact me if you have any questions or need additional information.

Kyle Wear

Kyle Wear

<u>Attachments</u>: A. Email from CDFW B. Survey coverage map

- C. Updated plant list
- D. Siskiyou checkerbloom reference site photo

Attachment A. CDFW email requestion additional survey.

From:	O"connell, Gregory@Wildlife
To:	"Johnson, Cliff"
Cc:	<u>"Ford, John"; Bauer, Scott@Wildlife; Babcock, Curt@Wildlife; Olson, Jennifer@Wildlife; "Kyle Wear"; Sanville, Cheri@Wildlife</u>
Subject:	RE: CEQA-2021-0027_MapleCreekRanchCannabis_ISMND_LTR_20210228_FINAL.pdf
Date:	Tuesday, March 30, 2021 5:52:13 PM

Cliff, thanks for the meeting this afternoon.

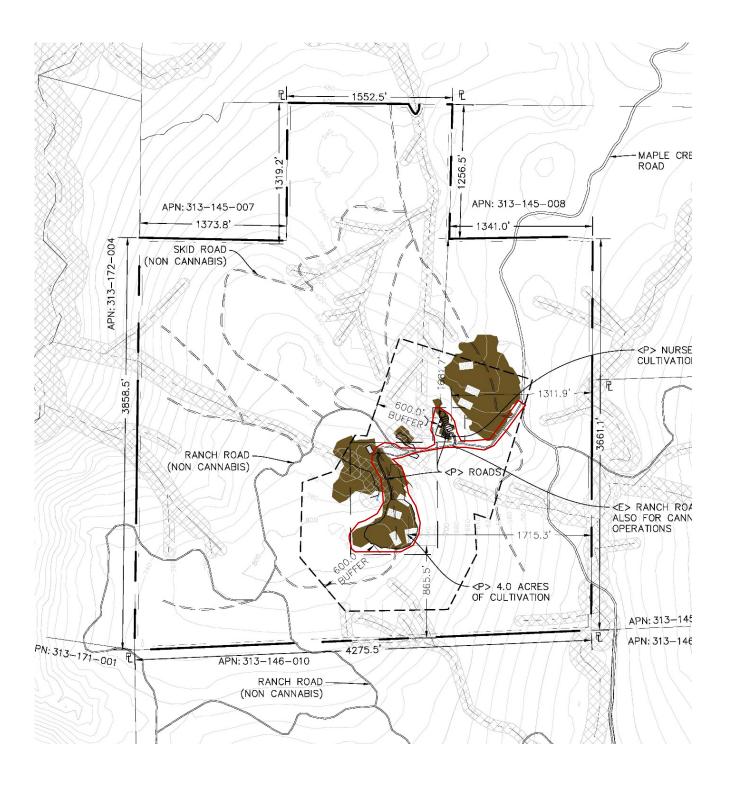
Regarding botanical surveys for the Maple Creek Ranch Cannabis project, I understand the project has been scheduled for another hearing on April 15. Prior to that hearing I recommend the following:

- Early season botanical survey for whole project area. This will cover potential habitat for *Montia howellii* within the road and grassland. Other special status species such as *Erythronium revolutum* that may occur on the forest edge would be detectable now and *Sidalcea malviflora* ssp. *patula* may also be detectable vegetatively at this time at the project elevation.
- Characterization of grasslands in sufficient detail to determine if any portions of project area qualify as sensitive natural communities. *Danthonia californica* and *Elymus glaucus* are reported as present in the 2019 Botany report and these species are indicators for two sensitive natural communities. A determination needs to be made if the percent cover of these species meets the rules for membership; e.g., *Elymus glaucus* > 30% relative cover; *Danthonia californica* 10% relative cover.

Let talk further if special status plants or sensitive natural communities are found and would be impacted by the project.

Thanks, Greg O'C

# Attachment B. Survey Coverage (red polygon) Map



Attachment C. Updated plant list.

Scientific Name	Common Name
Abies grandis	grand fir
Acer macrophyllum	bigleaf maple
Achillea millefolium	yarrow
Acmispon americanus var. americanus	lotus
Agrostis pallens	bent grass
Aira caryophyllea	European hairgrass
Alnus rubra	red alder
Alopecurus aequalis	foxtail
Anisocarpus madioides	woodland madia
Anthoxanthum odoratum	sweet vernal grass
Arbutus menziesii	Pacific madrone
Arrhenatherum elatius	tall oatgrass
Athyrium filix-femina	lady fern
Avena barbata	slender wild oat
Baccharis pilularis	coyote brush
Bellis perennis	English daisy
Berberis aquifolium	Tall-Oregon grape
Briza minor	small rattlesnake grass
Brodiaea elegans	harvest brodiaea
Bromus hordeceous	soft chess
Cardamine oligosperma	bittercress
Carduus pycnocephalus	Italian thistle
Carex gynodynama	Olney's hairy sedge
Carex leptopoda	short-scaled sedge
Carex obnupta	slough sedge
Carex tumulicola	foothill sedge
Ceanothus thyrsiflorus	blue blossom
Cirsium vulgare	bull thistle
Claytonia perfoliata	miner's lettuce
Clinopodium douglasii	yerba buena
Corylus cornuta ssp. californica	California hazelnut
Cotoneaster franchetii	cotoneaster
Cynodan dactylon	bermuda grass
Cynoglossum grande	hound's-tongue
Cynosurus cristatus	crested dogtail
Cynosurus echinatus	dogtail grass
Cyperus eragrostis	nut-grass
Cytisus scoparius	Scotch broom

Scientific Name	Common Name
Dactylis glomerata	orchard grass
Danthonia californica	California oatgrass
Daucus carota	Queen Anne's lace
Elymus glaucus ssp. glaucus	blue wildrye
Festuca arundinacea	tall fescue
Festuca myuros	rattail sixweeks grass
Festuca perennis	rye grass
Frangula pushiana	cascara
Fraxinus latifolia	Oregon ash
Galium aparine	goose grass
Galium sp.	bedstraw
Gaultheria shallon	salal
Geranium sp.	geranium
Holcus lanatus	common velvet grass
Hordeum marinum	Mediteranean barley
Hypochaeris radicata	hairy cat's-ear
llex aquifolium	English holly
Iris douglasiana	Douglas iris
Juncus bufonius	toad rush
Juncus effusus	common rush
Juncus ensifolius	dagger-leaf rush
Juncus patens	spreading rush
Juncus tenuis	slender rush
Lathyrus polyphyllus	Oregon pea
Lemna sp.	duckweed
Leucanthemum vulgare	ox-eye daisy
Ligusticum ampiifolium	lovage
Linum bienne	western blue flax
Lonicera hispidula	hairy honeysuckle
Lotus corniculatus	birdfoot trefoil
Lupinus rivularis	riverbank lupine
Malus sp.	apple
Mentha pulegium	pennyroyal
Notholithocarpus densiflorus var. densiflorus	tanoak
Oenanthe sarmentosa	Pacific water-parsley
Osmorhiza berteroi	sweet-cicely
Oxalis oregana	redwood sorrel
Plantago lanceolata	English plantain
Poa annua	Annual bluegrass

Scientific Name	Common Name
Polygonum aviculare	prostrate knotweed
Polystichum munitum	sword fern
Potamogeton sp.	pondweed
Prunella vulgaris	self-heal
Prunus sp.	plum or cherry
Pseudotsuga menziesii	Douglas-fir
Pteridium aquilinum var. pubescens	bracken fern
<i>Ranunculus</i> sp.	buttercup
Ribes sanguinuem var. glutinosum	pink-flowering currant
Rosa sp.	rose
Rubus armeniacus	Himalayan blackberry
Rubus laciniatus	cutleaf blackberry
Rubus leucodermis	white-stemmed raspberry
Rubus parviflorus	thimbleberry
Rubus spectabilis	salmonberry
Rubus ursinus	California blackberry
Rumex acetosella	sheep sorrel
Rumex crispus	curly dock
Rumex salicfolius	willow dock
Sanicula crassicaulis	Pacific snakeroot
Senecio minimus	coast fireweed
Silybum marianum	milk thistle
Spiranthes sp.	lady's tresses
Stellaria media	common chickweed
Torilis arvensis	rattlesnake weed
Toxicodendron diversilobum	poison-oak
Trifolium repens	white clover
Trifolium subterraneum	subterranean clover
Typha latifolia	broadleaf cattail
Ulex europaeus	gorse
Urtica dioica	stinging nettle
Vaccinium ovatum	evergreen huckleberry
Vaccinium parvifolium	red huckleberry
Vancouveria planipetala	redwood inside-out flower
Vicia sativa	vetch
Whipplea modesta	modesty
Zeltnra sp.	centaury

Attachment D. Siskiyou checkerbloom reference site.



March 29, 2021

From:	Mad River
To:	Planning Clerk; Wilson, Mike; Madrone, Steve
Cc:	larry@yournec.org; Tom Wheeler
Subject:	Comments on Maple Creek Ranch / PLN-12154-CUP and PLN-2018-15197 Assessor Parcel Number (APN) 313- 145-006
Date:	Monday, April 12, 2021 9:42:38 AM
Attachments:	NEC Verified Pet for WOM and Complaint.filed 040821.pdf

Dear Planning Commission and Supervisors Wilson and Madrone,

Please accept these comments for the proposed Maple Creek Ranch cannabis development project located in the native prairies outside of Korbel. PLN-12154-CUP and PLN-2018-15197; Assessor Parcel Number (APN) 313-145-006.

The primary issues of concern with this project are the same as with the Rolling Meadows project near McCann, the Mad River Estates & Adesa projects south of Maple Creek, and numerous other proposals for acres and acres of NEW industrial scale cannabis on native prairies and sensitive habitats throughout rural areas of Humboldt County.

We urge the Planning Commission to reject all of these projects for the reasons stated in the attached lawsuit against the Rolling Meadow project approval. We request that the attached legal complaint be incorporated into the record for this project as significant new information.

As California and Humboldt enters another major drought, with no relief in site, streams and aquifers depleted, human-caused wildfires expected to be out of control this year, wildlife and rare plants ignored and abused, it is critically important that Humboldt County institute an immediate moratorium on this type of foolish and dangerous development. No more new cannabis cultivation should be approved under the illegal "prime agricultural soil" loophole in the CMMLUO. No new industrial scale cannabis cultivation should be approved in remote areas, native prairies or sensitive habitats under the CCLUO. No large industrial scale developments should be built in remote fire prone areas of the county, because when the fire conditions are bad, it's not just the threat of one of these poorly sited projects blowing up into an inferno. As recent history has shown, when fire conditions are bad, every one of these projects is a major liability on the rural landscape, and no one is safe.

With so many smaller cannabis farms already meeting the demand for cannabis there is no reason to approve more, bigger development in remote areas with sensitive habitat. Please do the right thing, heed the clear warnings that Mother Nature is providing on drought, fire and dying wildlife, and avoid conflict and litigation.

-Friends of the Mad River

#### RE:

Maple Creek Ranch Corp., Conditional Use Permits and Zoning Clearance Certificate Record Numbers: PLN-12154-CUP and PLN-2018-15197 Assessor Parcel Number (APN) 313-145-006. Korbel area

Four Conditional Use Permits for new outdoor commercial cannabis cultivation under the CMMLUO, totaling 4acres (174,240 square feet) of cultivation on a 420-acre legal parcel in the Korbel area. Water will be sourced from a groundwater well and from rainwater catchment. The total existing and proposed water storage capacity on the parcel will be 250,000 gallons. Water will be delivered to the cannabis plants using a pump-driven drip irrigation system with adjustable emitters and in-line meters. The applicant's estimated annual water use is 800,000 gallons. The power sources for the project are a proposed solar system and 25 kw whisper watt diesel generators. The project includes a proposed ancillary nursery of 6,600 square feet and a proposed ancillary support facility of 4,800 square feet to be used for onsite drying and processing. Four full time and a maximum of 10 seasonal employees will work on the site. Additionally, a Zoning Clearance Certificate under the CCLUO is sought for the relocation of 27,000 square feet of outdoor cannabis from APN 315-011-009.

1 2 3 4	HOLDER LAW GROUP Jason W. Holder (State Bar No. 232402) 317 Washington St., #177 Oakland, CA 94607-3710 Tel.: (510) 338-3759 Email: jason@holderecolaw.com	FILED APR 0 8 2021	
5 6	JANSSEN MALLOY LLP David S. Nims (State Bar No. 280452)	SUPERIOR COURT OF CALIFORNIA COUNTY OF HUMBOLDT	
7	730 Fifth Street Eureka, CA 95501		
8	Tel.: (707) 445-2071 Fax: (707) 445-8305		
9	Email: dsnims@janssenlaw.com		
10	Attorneys for Petitioners and Plaintiffs NORTHCOAST ENVIRONMENTAL CENTI	ER,	
11	CITIZENS FOR A SUSTAINABLE HUMBO and MARY GATERUD		
12			
13	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
14		FHUMBOLDT	
15	NORTHCOAST ENVIRONMENTAL CENTER, a non-profit organization;	) CASE NO.: $CV 2 1005$ <b>[A8 FILE</b>	
16 17		) VERIFIED PETITION FOR WRIT OF ) MANDATE AND COMPLAINT FOR ) DECLARATORY AND INJUNCTIVE	
	HUMBOLDT, a public benefit corporation; and MARY GATERUD,	) MANDATE AND COMPLAINT FOR	
17	HUMBOLDT, a public benefit corporation; and MARY GATERUD, Petitioners and Plaintiffs,	) MANDATE AND COMPLAINT FOR ) DECLARATORY AND INJUNCTIVE	
17 18	HUMBOLDT, a public benefit corporation; and MARY GATERUD, Petitioners and Plaintiffs, v.	<ul> <li>MANDATE AND COMPLAINT FOR</li> <li>DECLARATORY AND INJUNCTIVE</li> <li>RELIEF</li> <li><u>CEQA Action</u></li> <li>[Public Resources Code, §§ 21000, et seq.;</li> </ul>	
17 18 19	<ul> <li>HUMBOLDT, a public benefit corporation; and MARY GATERUD, Petitioners and Plaintiffs,</li> <li>v.</li> <li>COUNTY OF HUMBOLDT, a political subdivision of the State of California;</li> </ul>	<ul> <li>MANDATE AND COMPLAINT FOR</li> <li>DECLARATORY AND INJUNCTIVE</li> <li>RELIEF</li> <li><u>CEQA Action</u></li> <li>[Public Resources Code, §§ 21000, et seq.;</li> <li>Gov. Code, §§ 65000, et seq.; Cal. Code of</li> <li>Civil Procedure, §§ 525, 1060, 1085 and/or</li> </ul>	
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17 18 19 20 21	<ul> <li>HUMBOLDT, a public benefit corporation; and MARY GATERUD,</li> <li>Petitioners and Plaintiffs,</li> <li>v.</li> <li>COUNTY OF HUMBOLDT, a political subdivision of the State of California; HUMBOLDT COUNTY BOARD OF</li> </ul>	<ul> <li>MANDATE AND COMPLAINT FOR</li> <li>DECLARATORY AND INJUNCTIVE</li> <li>RELIEF</li> <li><u>CEQA Action</u></li> <li>[Public Resources Code, §§ 21000, et seq.;</li> <li>Gov. Code, §§ 65000, et seq.; Cal. Code of</li> <li>Civil Procedure, §§ 525, 1060, 1085 and/or</li> </ul>	
17 18 19 20 21 22	<ul> <li>HUMBOLDT, a public benefit corporation; and MARY GATERUD, Petitioners and Plaintiffs,</li> <li>v.</li> <li>COUNTY OF HUMBOLDT, a political subdivision of the State of California; HUMBOLDT COUNTY BOARD OF SUPERVISORS, and DOES 1 to 10,</li> </ul>	<ul> <li>MANDATE AND COMPLAINT FOR</li> <li>DECLARATORY AND INJUNCTIVE</li> <li>RELIEF</li> <li><u>CEQA Action</u></li> <li>[Public Resources Code, §§ 21000, et seq.;</li> <li>Gov. Code, §§ 65000, et seq.; Cal. Code of</li> <li>Civil Procedure, §§ 525, 1060, 1085 and/or</li> </ul>	
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Petitioners and Plaintiffs NORTHCOAST ENVIRONMENTAL CENTER, CITIZENS
 FOR A SUSTAINABLE HUMBOLDT, and MARY GATERUD ("Petitioners") allege as
 follows:

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#### INTRODUCTION AND SUMMARY

5 1. By this action, Petitioners acting in the public interest seek a Writ of Mandate 6 directed to Respondents COUNTY OF HUMBOLDT ("County") and the HUMBOLDT 7 COUNTY BOARD OF SUPERVISORS ("Board") (collectively "Respondents") and other requested relief. Petitioners challenge Respondents' unlawful actions taken on or about March 8 9 9, 2021, including Respondents' approval of the expansive commercial cannabis project 10 known as the "Rolling Meadow Ranch LLC Project" ("the Project"). Through this Verified 11 Petition for Writ of Mandate and Complaint for Declaratory and Injunctive Relief ("Verified 12 Petition"), Petitioners seek to compel the County to properly analyze, disclose, and mitigate 13 the significant adverse environmental impacts associated with the Project. Petitioners also 14 seek a judicial declaration that the County has engaged in an unlawful pattern and practice of 15 approving such projects without ensuring the projects fully comply with legal requirements 16 and are consistent with the County's General Plan and applicable land use regulations.

17 2. According to the revised and recirculated Initial Study / Mitigated Negative Declaration ("IS/MND") challenged in this action, the Project will involve the development of 18 approximately 249,739 square feet (5.73 acres) of mixed-light commercial cannabis cultivation 19 space, located in sixteen (16) greenhouses, and five processing buildings, concentrated in four 20 21 clusters spread along approximately five miles of narrow unpaved ranch roads. The Project 22 site is an approximately 7,110-acre set of undeveloped parcels referred to as the "Rolling 23 Meadow Ranch" (APNs 217-201-001, 217-181-027, 217-181-028, 217-182-001, 217-024-011, 24 217-024-006,217-024-010, 217-024-003, 217-025-001).

3. In July 2020, following release of the original IS/MND, Petitioners and other
commenters presented substantial evidence supporting a fair argument that the Project may
cause a number of significant environmental impacts. In response, Respondents repeatedly
postponed the planned decision on the Project and, instead, revised the IS/MND. In December

1 2020, after release of a revised IS/MND that remained fatally flawed. Petitioners and other 2 commenters again presented substantial evidence supporting a fair argument concerning the 3 possibility of the Project's myriad potentially significant impacts. When staff reports to the 4 Planning Commission and later to the Board of Supervisors presented new and sometimes 5 inconsistent information to supplement the impact analysis, Petitioners and other commenters 6 reinforced the fair argument that an Environmental Impact Report ("EIR") is required.

7 4. By not preparing an EIR before approving a Project that may cause multiple 8 significant environmental impacts, Respondents violated the California Environmental Quality 9 Act (Public Resources Code ("PRC"), §§ 21000 et seq. ("CEQA") and the CEQA Guidelines 10 (Title 14, California Code of Regulations, §§ 15000 et seq. ("CEQA Guidelines")).

11 5. By approving a Project that is fundamentally inconsistent with mandatory 12 General Plan and regulatory standards, Respondents also prejudicially abused their discretion 13 and failed to proceed in the manner required by law, in violation of the State Planning and Zoning Law (Gov. Code, §§ 65000 et seq.). More specifically, Respondents approved an 14 15 industrial-scale commercial Project in a remote mountainous area with (1) access roads that do 16 not satisfy minimum mandatory standards set forth in the County's regulations, (2) wells, 17 collectively pumping more than 4.5 million gallons of groundwater annually, that may be 18 hydrologically connected to surface waters, including wetlands, springs, and tributaries to the 19 Eel River, and (3) potential major disruption to fully protected, threatened, and rare animals 20 and plants without coordinating with CDFW regarding analyzing and mitigating these impacts. 21 These characteristics make the Project inconsistent with mandatory policies set forth in the 22 County's General Plan and other land use regulations.

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6. These violations of CEOA and the State Planning and Zoning Law are not 24 isolated occurrences but are instead part of a larger pattern and practice of bending 25 environmental and land use rules to allow large-scale commercial cannabis projects to proceed 26 in undeveloped areas, amid rare prairie and wildlife ecosystems, with limited assured water 27 supplies, and inadequate access roads. Petitioners seek a judicial declaration concerning 28 Respondents' obligations under CEQA, the Planning and Zoning Law, and local land use

regulations to (1) locate large-scale commercial cannabis projects in bottomland areas suitable
 for agriculture as intended under the County's Commercial Medical Marijuana Land Use
 Ordinance ("CMMLUO") and (2) to adequately evaluate the access roads and water supplies
 for these projects.

7. Petitioners also challenge Respondents' pattern and practice of failing to
manage groundwater resources interconnected with the Eel River and its non-navigable
tributaries in a manner consistent with California's Public Trust Doctrine. Respondents'
failures injure the Eel River, other surface waters, and the fish and wildlife therein, which are
protected public trust resources.

8. For these reasons, and as described further below, the County's approval of the
Project and adoption of the IS/MND constitute a prejudicial abuse of discretion and must be
set aside.

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#### PARTIES

14 9. Petitioner NORTHCOAST ENVIRONMENTAL CENTER ("NEC" or 15 "Petitioner") is, and at all times herein mentioned was, a 501(c)(3) nonprofit conservation organization founded in 1971 that is dedicated to the promotion and understanding of the 16 17 relations between people and the biosphere, and to conserve, protect, and celebrate the 18 terrestrial, aquatic, and marine ecosystems of Northern California and Southern Oregon. NEC 19 has approximately 1,400 members, including members who reside within communities in the Project's vicinity. NEC has worked for many years to protect ecosystems and the quality of 20 21 life for people in unincorporated Humboldt County. Members of NEC objected to Project 22 approval on the basis of direct, adverse, and unmitigated affects to the environment and 23 community in the McCann area. NEC members generally enjoy Humboldt County's rural character, which is threatened by certain industrial-scale marijuana sites like this Project. NEC 24 members will be harmed by the Project in their enjoyment of their personal properties, in their 25 26 financial interests in their properties, and in their use and enjoyment of the various forested 27 landscapes and waterways in Humboldt County from which they draw aesthetic, spiritual, and 28 recreational value. These harms are a direct result of Respondents' unlawful decision to avoid

the rigorous environmental review required for an EIR. NEC and its members have submitted
 letters and comments in opposition to the Project. Petitioner NEC and its members have a clear
 and present right to, and beneficial interest in, the performance by the Board of its public duty
 to comply with the provisions of CEQA, the State Planning and Zoning Law, and the Code of
 Civil Procedure. NEC was duly authorized to and does bring this action in a representative
 capacity on behalf of its members and in the public interest.

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10. Petitioner CITIZENS FOR A SUSTAINABLE HUMBOLDT ("CSH") is a
volunteer community organization that works to protect and enhance the quality of life and
preserve natural resources in Humboldt County, California. CSH members offer input into
local land use decisions in an effort to produce more sensibly planned development projects
with fewer environmental and fire safety impacts, and sustainable management of ground and
surface waters as a public trust. CSH was duly authorized to and does bring this action in a
representative capacity on behalf of its members and in the public interest.

14 11. Petitioner Mary Gaterud is, and at all times herein mentioned was, a member of
15 CSH, a landowner and County resident whose property is located in close proximity to the
16 Project site. Petitioner Gaterud will be directly and substantially impacted by Project
17 construction and operation.

18 12. Respondent COUNTY OF HUMBOLDT ("County") is, and at all times herein 19 mentioned was, a political and geographic subdivision of the State of California. The County 20 is, and at all relevant times was, responsible for administering and carrying out its laws and all 21 applicable federal and State laws. The County is the "lead agency" for the purposes of Public Resources Code Section 21067, with principal responsibility for conducting environmental 22 23 review of the Project. Respondent County has the authority and duty to govern the permitting 24 of groundwater wells within its jurisdiction in order to protect the health, welfare and safety of 25 the residents of the County. Respondent County also has an ongoing and continuing duty to 26 protect public trust resources in a manner consistent with the Public Trust Doctrine. 27

27 13. Respondent HUMBOLDT COUNTY BOARD OF SUPERVISORS ("Board")
28 is, and at all times herein mentioned was, the duly elected legislative body of Respondent

1 County. As the decision-making body for the Project, the Board was charged with responsibilities under CEQA and the State Planning and Zoning Law for ensuring the Project is 2 3 consistent with applicable land use regulations. On or about March 9, 2021, the Board adopted 4 Resolution 21-26 approving the Project and adopting the IS/MND. 5 14. Petitioners are unaware of the true names and capacities of Respondents DOES 6 1 through 10, and sue such respondents by fictitious names. On information and belief, the 7 fictitiously named respondents are also responsible for the actions described in this Petition. 8 When the true identities and capacities of these respondents have been determined, Petitioners 9 will amend this Petition to insert such identities and capacities. Each of the respondents is the agent and/or employee of Respondents, and each performed acts on which this action is based 10 11 within the course and scope of such respondent's agency and/or employment. 12 15. Hereafter, Respondents County, Board, and DOES 1 through 10, inclusive are 13 referred to as "Respondents." 14 16. On information and belief, Real Party in Interest ROLLING MEADOW RANCH, LLC ("Real Party in Interest" or "RMR LLC") is a Project applicant and/or 15 16 landowner and is the only entity listed as the applicant on the County's Notice of Determination ("NOD") filed for the Project on or about March 10, 2021. Real Party in 17 18 Interest does business in the State of California, and is a recipient of the Project approvals that 19 are the subject of this Petition and therefore is a real party in interest within the meaning of 20 Public Resources Code, section 21167.6.5(a). 21 17. On information and belief, Real Party in Interest ROLLING MEADOW 22 RANCH, INC. ("Real Party in Interest" or "RMR Inc.") is a Project applicant and/or 23 landowner, as referenced in Project documents. Real Party in Interest RMR Inc. does business 24 in the State of California and was identified in the original application for the Project approvals that are the subject of this Petition and therefore is a real party in interest within the meaning of 25 26 Public Resources Code, section 21167.6.5(a). 27 18. Petitioners are unaware of the true capacities of real parties in interest DOES 11

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through 20, and sue such real parties in interest by fictitious names. On information and belief,

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1 the fictitiously named real parties in interest are directly and materially affected by the actions 2 described in this Petition. When the true identities and capacities of these real parties in interest have been determined, Petitioners will amend this Petition to insert such identities and 3 4 capacities. 5 19. Hereafter, Real Party in Interest RMR LLC, Real Party in Interest RMR Inc. and DOES 11 through 20, inclusive are collectively referred to as "Real Parties in Interest." 6 7 **BACKGROUND FACTS** 8 20. Petitioners incorporate by reference each and every allegation set forth above. On information and belief, Petitioners allege the following facts: 9 10 Α. The Proposed Project and Project Site 11 21. The proposed Project site is an expansive undeveloped group of remote forested 12 ranch and timberland parcels in southern Humboldt County, near the small community of 13 McCann, on the "far side" of the middle main stem of the Eel River. McCann Road, the Project's primary access route, is impassable each winter and into the spring because the 14 single-lane McCann Bridge is submerged for several months every year when the Eel River 15 16 swells with rain runoff. 17 22. The remote and difficult to access site is located in the Eel River canyon, an area characterized by steep forested mountains interspersed with open grassland areas. The Project 18 19 site supports numerous sensitive natural vegetation communities including native grassland 20 prairie, riparian and vernal pools, oak woodland, and Douglas fir and redwood forests. 21 23. The Project area is home to an abundance of important biological and water 22 resources. The area provides important raptor foraging habitat and is home to a wide array of 23 special status and protected species. According to comments from the California Department 24 of Fish and Wildlife ("CDFW") on the original IS/MND, and based on the County's own data 25 in its revised IS/MND, the Project site provides habitat for 39 special-status plants and 44 26 special-status wildlife species. These protected species include the fully protected Golden Eagle and the federally threatened/state threatened Northern Spotted Owl. Other special status 27 species that may be impacted by the Project include inter alia, the Bryant's Savannah Sparrow, 28 7

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Grasshopper Sparrow, Fisher, Humboldt marten, Chinook Salmon, Coho Salmon, Steelhead
 Trout, Green Sturgeon, Pacific Lamprey, Foothill Yellow-legged Frog, Pacific Giant
 Salamander, Northern Red-legged Frog, and Western Pond Turtle. The Project site, which has
 historically been used for ranching and timber harvesting activities, is habitat for an abundance
 of other amphibians, reptiles, aquatic invertebrates, mammals, birds, and other aquatic and
 riparian species.

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7 24. As emphasized in CDFW's comments on the original and revised IS/MND, the Project site contains crucial foraging and nesting habitat for the fully protected Golden Eagle. 8 This species' numbers have been drastically reduced due to, among other things, development 9 10 in its dwindling habitat. CDFW commented that "the low and declining population numbers of 11 golden eagles within northwestern California [citation] and the broader Bird Conservation 12 Region (BCR) where the Project occurs [citation] suggest impacts to golden eagle may be 13 potentially significant [citation]." The widely dispersed Project facilities will disturb a large 14 area along the Eel River canyon even though surveys have repeatedly documented individuals 15 of this now-rare species on or near the Project site. Scientific literature cited by CDFW in its 16 comments indicates that Golden Eagles are particularly sensitive to development --- expanded and more intensively used roads and large cultivation and processing buildings with lights and 17 fans, and occasional propane generator use, such as the intensive commercial cannabis 18 19 operation the Project will involve, can cause Golden Eagles to vacate nearby areas. The Project 20 would result in the loss of important eagle foraging habitat within the known Eel River canyon 21 eagle territory, significantly shrinking available habitat in the region.

22 25. The foothill yellow-legged frog, a state species of special concern, is also
23 present on the Project site. This amphibian requires shallow, temporary pools or streams
24 during breeding season; in winter and spring the Project site contains numerous such breeding
25 pools and streams. Although this species was discovered on the Project site during surveys
26 conducted in 2018, the IS/MND simply denied its presence.

27 26. Apart from a narrow riparian strip adjacent to the Eel River, the Project site is
28 designated as a Very High Fire Hazard Severity Zone by the California Department of Forestry

and Fire Protection ("CalFire") and the California Public Utilities Commission — the highest
fire risk level in California. The designation is well-deserved, as the area has burned several
times in the last 60 years. For example, the 1958 Whitlow Fire affected almost 2,000 acres,
including a large portion of the Project site. More recently, the Peaks Fire in 1990 scorched
1,226 acres. The Project site is at serious risk for fast-moving, wind-driven fires. The steep
terrain that characterizes the Project site and surrounding area, vegetated by thick oak
woodland and dense riparian vegetation, would make effective fire suppression difficult.

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8 27. The Project site is also within a large area of southern Humboldt County that is
9 designated a State Responsibility Area ("SRA") for wildfire response. The nearest first
10 responders for a fire or medical emergency will be the Fruitland Ridge Volunteer Fire
11 Protection District ("Fruitland Ridge VFPD"). The Project site is outside of the district
12 boundaries of Fruitland Ridge VFPD but is within its sphere of influence.

13 28. The Project will be served by only two evacuation routes, each of which
14 presents significant practical limitations — the primary access route along McCann Road and
15 over the one-lane seasonally-closed McCann Bridge and the secondary "winter" access route
16 along eight to twelve miles of unpaved, single-lane, and steep ranch roads ultimately
17 connecting to Alderpoint Road.

18 29. The proposed Project site is far from existing housing centers and other
19 services. By the County's own estimate, the average daily 22 on-site Project employees will
20 together drive over 481,800 miles per year to access the remote site.

30. The Eel River, located adjacent to the Project site in southern Humboldt County,
is a public trust resource under California's Public Trust Doctrine. The Eel River is a navigable
waterway used for boating and fishing and provides water supply for domestic and agricultural
purposes. It also provides habitat for many fish and wildlife protected under the Public Trust
Doctrine, including Coho and Chinook salmon and Steelhead as well as other special status fish
and wildlife.

27 31. The hydrology of the Eel River includes the river and its tributaries and a
28 potential hydrologic connection between the surface flow and groundwater in the Eel River

canyon. The Project's proposed year-round supply of over 4.5 million gallons per year of
 groundwater is inextricably linked and vital to the hydrology of the Eel River, as it contributes
 to and helps regulate the flow of and water quality within the Eel River, so it remains a
 sustainable habitat for aquatic life during the dry summer months.

5 32. Groundwater that may be hydrologically connected to the Eel River or its 6 tributaries remains unregulated, unmanaged, and unprotected from potentially hundreds of well 7 owners and water users who extract groundwater either to substitute for or supplement surface 8 water allocations. Commercial cannabis is increasingly being grown in the County with 9 groundwater as the sole water supply without requiring project applicants to demonstrate that 10 their water source is not hydrologically connected to surface waters. This trend is encouraged 11 by the insufficient regulation of groundwater. Respondents lack an adequate system that would 12 require up front investigation and accurate and regular monitoring and reporting of 13 groundwater extraction. Instead, the existing ministerial permitting scheme, which does not 14 consider intended groundwater extraction rates and the relationship to sustainable yield, fails to 15 protect this vital public trust resource.

16 33. With respect to the Project's three wells, neither Real Parties in Interest nor 17 Respondents adequately investigated the hydrologic connection between surface flow and 18 groundwater. Therefore, the extraction of potentially interconnected groundwater may 19 contribute to the Eel River's current deteriorating environmental condition, and the condition of 20 its tributaries, thereby injuring public trust resources. Groundwater pumping from the Project's 21 wells, in combination with pumping at other wells within the Eel River stream system, can both 22 reduce the groundwater that can flow into the Eel, and may cause the water in the Eel to fall as 23 it seeps backward into the depleted groundwater. Respondents fail to manage, monitor, limit, 24 or regulate groundwater extractions from new or existing wells to ensure protection of the 25 public trust or their compliance with their authority under the Public Trust Doctrine.

34. The Project includes the construction of sixteen (16) greenhouses, ranging in
size from between approximately 17,000 and 20,000 square feet each, and several cannabis
processing buildings, located in four large clusters along an unpaved, narrow, ranch road with

multiple blind curves, steep grades, and precipitous drop offs. Up to 30 employees will access
 the site, with an estimated daily average of 22 on-site employees. Cultivation and processing
 operations will occur year-round, producing three to four plant cycles annually.

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### Applicable Land Use Plans and Regulations

#### 1. Humboldt County General Plan

6 35. In October 2017, the Board adopted the General Plan Update as the new General 7 Plan for Humboldt County (the "General Plan"), a comprehensive update and revision of the 8 1984 Framework Plan. Through the General Plan, the County has committed to "[e]nsure that public policy is reflective of the needs of the citizenry of a democratic society as expressed by 9 the citizens themselves," and to "[s]upport individual rights to live in ... rural or remote areas 10 11 of the County while using a balanced approach to protect natural resources, especially open 12 space, water resource, fisheries habitat and water quality in cooperation with state and federal 13 agencies." (Id. at p. 1-3, Guiding Principles.)

36. "The [General] Plan attempts to strike a balance between individual private
property rights and the promotion of public health, safety, and welfare. The promotion of
public welfare includes the protection of public trust resources, such as air, water, and
wildlife." (General Plan, Governance Policy, p. 3-5.) The General Plan includes numerous
policies that use the word "shall" — each of these policies indicates an "unequivocal"
commitment of the County "to a particular course of action designed to achieve a specific
goal." (General Plan, Public Guide, p. 2-3.).

21 37. Public Safety Element. One of the goals articulated in the General Plan is to 22 promote "[d]evelopment designed to reduce the risk of structural and wildland fires supported 23 by fire protection services that minimize the potential for loss of life, property, and natural 24 resources." To achieve this goal, the General Plan includes the following mandatory policies: 25 "Plan land uses and regulate new development to reduce the potential for a. loss of life, injury, property damage, and economic and social dislocations resulting from 26 27 natural and manmade hazards, including ... wildland fire risk areas...." (Policy S-P1.)

1	b. "Development shall conform to Humboldt County SRA Fire Safe
2	Regulations" (Policy S-P19); and
3	c. "Development within SRA shall conform to SRA Fire Safe Regulations"
4	(Policy S-S9.).
5	38. The General Plan also includes the following mandatory implementation
6	measure concerning fire safety: "Coordination with [CalFire] on [SRA] Exception Requests.
7	The County shall maintain efficient and timely procedures for processing SRA Exception
8	Requests to [CalFire]." (Implementation Measure S-IM5.)
9	39. Water Resources Element. The Water Resources element of the General Plan
10	reports that
11	While mean annual runoff in Humboldt County from the major rivers and streams is approximately 23 million acre feet, over 80% of this flow occurs during
12	November through March, and the total potential annual groundwater yield of the entire county is only approximately 100,000 acre feet. Ground water has been
13	developed for individual domestic requirements, the agricultural demands of the Eel and Mad River delta areas, and to provide supplements to municipal water
14	supply. Potential concerns are saltwater intrusion in coastal areas and the effects of groundwater withdrawal on streams that rely on groundwater recharge to sustain
15	flows during the dry season. (General Plan, Water Resources, p. 11-1.)
16	40. One of the goals articulated in the General Plan related to water resources
17	management is to engage in [l]and use decision making that makes use of watersheds as a
18	planning, management, and coordinating framework to cooperatively manage water and natural
19	resources with local communities, neighboring counties, and state and federal agencies.
20	(General Plan, Water Resources, p. 11-8.) The General Plan encourages the development of
21	"[a] system of water resource management that recognizes watersheds as natural systems
22	producing multiple economic, social, and environmental benefits that can be sustained in
23	perpetuity and optimized with education, sound data, cooperative public processes, adaptive
24	management, and science based leadership." (Ibid., Goal WR-G5.)
25	41. To achieve the above goals, the General Plan includes the following mandatory
26	policies:
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1	a. "Ensure that land use decisions conserve, enhance, and manage water
2	resources on a sustainable basis to assure sufficient clean water for beneficial uses and
3	future generations." (General Plan, Water Resources, p. 11-8, Policy WR-P1);
4	b. "Impacts on Basin Plan beneficial water uses shall be considered and
5	mitigated during discretionary review of land use permits that are not served by
6	municipal water supplies" (Ibid., Policy WR-P2.); and
7	42. "Development should be designed to compliment and not detract from
8	the function of rivers, streams, ponds, wetlands, and their setback areas." (Id. at p. 11-
9	10, WR-P12.)
10	2. Commercial Cannabis Permitting Under the CMMLUO
11	43. The Project's six (6) conditional use permits were processed and authorized
12	under the County's medical marijuana land use ordinance, the CMMLUO (a.k.a. "Ordinance
13	1.0").
14	44. The County prepared and approved a Mitigated Negative Declaration when
15	approving the CMMLUO in 2016.
16	45. The Mitigated Negative Declaration for the CMMLUO was challenged in this
17	Court and, as a condition of settlement, the County agreed to amend the CMMLUO with a
18	sunset date for applications of December 31, 2016 and to enact a new ordinance for commercial
19	cannabis after preparing an EIR. This second land use ordinance enacted by the County is
20	titled the Commercial Cannabis Land Use Ordinance ("CCLUO") (a.k.a., "Ordinance 2.0").
21	46. When the CMMLUO was adopted, one of its features was to discourage
22	cannabis cultivation in remote mountainous areas and encourage cultivation in more
23	appropriate flat agricultural land.
24	[The CMMLUO] provides incentives for the retirement, remediation and relocation of existing cannabis cultivation operations to more suitable
25	agricultural land where cannabis cultivation will have few if any environ- mental effects where the cultivation of field and row crops is a principally
26	permitted use, while providing strong guarantees that the former TPZ cultivation site will be remediated and no future conversion of timberland will
27	occur." (See Humboldt County Bd. of Supervisors, Resolution 16-14, General Plan Consistency Analysis and Findings, p. 2.)
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1	47. Thus, the promise and expressed intent of the CMMLUO was to replace more
2	environmentally destructive unpermitted illegal cannabis cultivation with permitted grow
3	operations in appropriate locations. (See HCC § 55.4.2.) To further facilitate this objective, the
4	CMMLUO includes incentives for the "retirement, remediation and relocation of existing
5	cannabis cultivation operations occurring in inappropriate or marginal environmentally
6	sensitive sites to relocate to environmentally superior sites." (HCC § 55.4.14.)
7	48. In order to qualify for permitting an existing cannabis cultivation site, the
8	CMMLUO includes a requirement to pre-register the site within 180 days of the effective date
9	of the ordinance. (HCC § 55.4.9.4.)
10	49. The CMMLUO includes restrictions and requirements for commercial cannabis
11	permits, including inter alia, the restriction against conversion of timberland and the
12	requirement to comply with the County's SRA Fire Safe Regulations. (See, e.g., HCC, §§
13	55.4.3.3, 55.4.3.4, 55.4.8.1, 55.4.11.)
14	3. State Responsibility Area and County's SRA Fire Safe Regulations
15	50. Under Public Resources Code, section 4290, the board of CalFire is directed to
16	promulgate
17	"regulations implementing minimum fire safety standards related to defensible space that are applicable to state responsibility area lands under
18	the authority of the department, and to lands classified and designated as very high fire hazard severity zones, as defined in subdivision (i) of Section
19	51177 of the Government Code. These regulations apply to the perimeters and access to all residential, commercial, and industrial building
20	construction within state responsibility areas approved after January 1, 1991, and within lands classified and designated as very high fire hazard
21	severity zones
22	51. CalFire has issued SRA Fire Safe Regulations that include, <i>inter alia</i> , provisions
23	for minimum access road requirements. (See 14 Cal. Code of Regs, §§ 1270.00, et seq.)
24	52. Under PRC, section 4290(c), CalFire's SRA Fire Safe Regulations "do not
25	supersede local regulations which equal or exceed minimum regulations adopted by the state."
26	In this case, the County has adopted its own set of regulations, also titled "SRA Fire Safe
27	Regulations." In its comments, CalFire described the regulatory regime as follows:
28	In Humboldt County, developments must meet minimum fire safe standards by constructing the project in conformance with County Fire
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Safe Ordinance 1952, which the California Board of Forestry and Fire 1 Protection has accepted as functionally equivalent to PRC 4290. The 2 County Fire Safe Ordinance provides specific standards for roads providing ingress and egress, signing of streets and buildings, minimum 3 water supply requirements, and setback distances for maintaining defensible space." (CalFire letter to Planning Director, dated July 6, 4 2017.) 5 53. The County's adopted SRA Fire Safe Regulations include the mandatory 6 requirement for concurrent emergency wildland fire response and civilian evacuation. 7 Specifically, Humboldt County Code ("HCC"), § 3112-1 provides that "[r]oad and street 8 networks, whether public or private, unless exempted under Section 3111-3(b), shall provide 9 for safe access for emergency wildland fire equipment and civilian evacuation concurrently, and shall provide unobstructed traffic circulation during a wildfire emergency...." 10 11 54. Because concurrent emergency response and civilian evacuation are mandatory, 12 the SRA Fire Safe Regulations generally require new development to have two-lane access 13 roads - defined in the County's regulations as "Category 4" or equivalent roads. (See HCC § 3112-3 [requiring all roads to have two ten-foot-wide travel lanes, not including shoulders].) 14 15 55. The County's SRA Fire Safe Regulations further provide that "[i]n mountainous terrain and/or where geologic or other natural features make infeasible full development of two 16 17 ten (10) foot wide traffic lanes, a traffic lane meeting the standard for Road Category 3 (16 18 feet) shall be considered as meeting the requirements of this section for subdivisions of three 19 (3) to eight (8) parcels...." (HCC § 3112-3(b).) "In mountainous terrain and/or where geologic or other natural features make infeasible full development of two ten (10) foot wide traffic 20 21 lanes, a traffic lane meeting the standard for Road Category 3 (16 feet) shall be considered as 22 meeting the requirements of this section for subdivisions of not more than nineteen (19) 23 parcels...." (HCC § 3112-3(c).) 24 56. The Rolling Meadow Ranch parcels that are the subject of the Project have been variously described in the IS/MND, staff reports, and at decision-maker hearings as consisting 25 26 of between 7,110 acres and 12,072 acres. These parcels have been inconsistently described in 27 the permit application, in the original and revised IS/MND, and in staff reports as consisting of 28 between four (4) and nine (9) parcels, with the following Assessor Parcel Numbers (APNs)

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1	referenced in	the documents: 217-201-001, 217-181-027, 217-181-028, 217-182-001, 217-024-
2	011, 217-024	-006, 217-024-010, 217-024-003, 217-025-001.
3	57.	The County's SRA Fire Safe Regulations, HCC, section 3112-4, specifies that
4	"[r]oadways	shall be designed and maintained to support the imposed load of fire apparatus
5	weighing at lo	east 75,000 pounds."
6	58.	Roadway grades generally cannot exceed sixteen (16) percent, and if roads are
7	steeper than t	his grade, they must conform to the County Roadway Design Manual. (HCC, §
8	3112-5.)	
9	С.	Original Application for Conditional Use Permits, Initial Drafts of the IS/MND, and Site Improvements in Furtherance of Project
10		is/mite, and site improvements in Furtherance of Floject
11	59.	In late December, 2016, Real Party in Interest RMR Inc. submitted its original
12	application fo	or conditional use permits under the County's CMMLUO. The original
13	application de	escribed the proposed Project as replacing pre-existing illegal cannabis grow
14	operations an	d proposing new, expanded, mixed light grow operations with a total of eighteen
15	(18) greenhou	uses.
16	60.	On or about August 9, 2017, the County Department of Public Works issued an
17	interoffice me	emorandum stating that the application for the Project was incomplete and that a
18	Road Evaluat	tion Report would be required for the McCann Road access route.
19	61.	On or about January 15, 2018, a Supervising Planner with the County wrote to
20	the applicant,	recommending numerous changes to a second draft of the Initial Study.
21	62.	On or about January 24, 2018, CDFW prepared a referral checklist concerning
22	the requireme	ents for the IS/MND's project description and environmental impact analysis.
23	63.	On or about July 23, 2018, Transcon Environmental, a "peer review" consultant
24	retained by th	e County, submitted two memoranda to the County recommending revisions to
25	the draft Initi	al Study. One of these memoranda included a thirteen-page table describing
26	specific, subs	tantive deficiencies in the analysis. Many of these deficiencies were never
27	adequately ac	dressed in later drafts of the IS/MND.
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1	64. On or about August 2, 2018, the County's Planning Department received a
2	Biological Report from the applicant's consultant revealing that a special-status species, the
3	foothill yellow-legged frog, was found at several locations on the Project site. A later version
4	of this Biological Report was referenced in the IS/MND, but this report was not made available
5	to the public to review during the two comment periods or thereafter.
6	65. On or about December 21, 2018, the applicant submitted to the County a revised
7	draft Initial Study (IS) for the Project. Staff provided feedback on this draft in February 2019,
8	and the applicant responded to staff's feedback almost a year later, in January 2020.
9	66. County staff's February 2019 letter summarized the feedback as follows:
10	The bar for requiring an [EIR] is whether a fair argument of a potentially significant
11	impact exists. This document does nothing to present evidence on the record that there is not the potential of a significant impact or that a potentially significant impact has here identified and any here mitigated to a least the solution of the solutio
12	impact has been identified and can be mitigated to a less than significant level. This document will require substantial revision in order to adequately assess whether or
13	not there are potentially significant impacts associated with the construction and operation of the project. Alternatively, you may choose to prepare an EIR if the
14	impacts of the proposed project cannot be mitigated to a less than significant level. (Letter from County planner to applicant, dated February 21, 2019, p. 4.)
15	67. In its comments on the draft IS/MND, County planning staff directed the
16	applicant to make substantial revisions to the analysis, including requests to provide inter alia,
17	a substantiated analysis concerning the potential hydrological connectivity of Project wells to
18	surface waters, an analysis of the impacts of applying lignin sulfonate on access roads to
19	control dust, a description of all improvements to access roads necessary to satisfy fire safe
20	standards, and a number of specific revisions to Project site plans.
21	68. While the IS/MND was being prepared, a well driller obtained well permits and
22	installed the three project wells. Also during this time, when the application for Project permits
23	was pending, the applicant made improvements to the internal ranch roads. These latter pre-
24	permit activities resulted in impacts to on-site wetlands and special status species.
25	D. Release of Original IS/MND, Public and Agency Comments Received, and Postponement of Planning Commission Constitution of the Provident
26	Postponement of Planning Commission Consideration of the Project
27	69. On or about July 17, 2020, the County released the original IS/MND for a 30-
28	day public review period that ended on August 17, 2020.
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1 70. The IS/MND failed to address several of the critical deficiencies identified by 2 County staff, the County's peer review consultant, and CDFW early in the environmental 3 review process. These deficiencies concerned issues central to the Project's environmental impacts, such as the adequacy of access roads under the County's standards, the potential 4 5 connection of wells to surface water, and complete baseline surveys for biological resources. 6 71. Commenters, including CDFW, environmental organizations, and members of the public, submitted comments pointing out the serious deficiencies in the original IS/MND. 7 8 For example, commenters explained based on substantial evidence that the Project may have 9 significant impacts on water supplies, water quality, air quality, biological resources (including special status species), fire safety, aesthetics, traffic and traffic safety, and land use. 10 11 72. In letters to the County in August 2020 before the close of the comment period, 12 for example, CDFW and other commenters sent several letters to the County commenting on 13 the original IS/MND. The letters explained that the original IS/MND failed to comply with CEQA in numerous ways, including: 14 15 a. The analysis of and mitigation for impacts to biological resources was 16 inadequate because, inter alia, it failed to adequately disclose, evaluate, and avoid 17 significant impacts to biological resources including special status species, wetlands, 18 and rare plant communities; 19 b. The analysis of the Project's impacts on water supplies and water quality 20 was inadequate because, inter alia, there is no substantial evidence showing that the 21 Project's three wells are not hydrologically connected to surface waters; 22 c. The analysis of wildfire impacts was inadequate because the analysis did 23 not apply the correct standards under the SRA Fire Safe Regulations; 24 73. The first Planning Commission meeting where this Project was considered for 25 approval was scheduled for August 20, 2020, only three days after the close of the public 26 comment period on the original IS/MND. As a result, the commission was not provided the 27 public comments on the original IS/MND. A public comments attachment typically 28 accompanies Planning Commission agenda item and is presented to the commissioners and the 18 VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT

1	public in advance of the meeting. Because the Planning Commission meeting was scheduled
2	immediately after the close of the public comment period on the IS/MND, the staff report to the
3	Commission did not take into consideration public comments on the IS/MND.
4	74. Despite the submission of numerous written comments objecting to the
5	IS/MND, the County Planning staff report recommended that, if no one in the audience
6	requested discussion, the Project be approved as part of the commission's consent agenda,
7	without discussion, public comment, or debate.
8	75. The staff report relied <u>solely</u> on a letter from the Project's well driller to
9	conclude that the Project's three wells are not hydrologically connected to surface water:
10	The applicant provided a Letter regarding well connectivity from Fisch Drilling
11	dated February 15, 2018 The letter states that the wells are likely drilled into perched bedrock given the soil type and depth of the wells. Therefore, staff
12	determined the wells are hydrologically disconnected from surface water and do not require water rights for diversion and use from the State Water Resources
13	Control Board. (Staff Report to Planning Commission for August 20, 2020 meeting.)
14	76. When the Project's agenda item came up, the Planning Commission decided to
15	continue its consideration of the Project and the IS/MND to its next meeting in September.
16	77. Prior to the continued Planning Commission meeting where the Project would
17	again be brought forward for consideration, several commenters, including CDFW, submitted
18	additional letters and emails concerning the deficient IS/MND. Commenters pointed out how,
19	under CEQA's "fair argument" standard, the Project's potential to cause multiple significant
20	environmental impacts triggered the requirement to prepare an EIR.
21	78. At its meeting on September 10, 2020, the Planning Commission decided to
22	again continue its consideration of the Project and the IS/MND to its meeting on November 19,
23	2020.
24	79. On or about November 18, 2020, Commenters inquired about the continued
25	Planning Commission meeting. When commenters were informed that consideration of the
26	Project would once again be continued, commenters submitted a letter objecting to the repeated
27	noticing of the Project for consideration and subsequent continuances.
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1	80. At its meeting on November 19, 2020, the Planning Commission once again
2	continued its consideration of the Project and the IS/MND, but this time the continuance was to
3	a date uncertain.
4	81. Commenters submitted a second supplemental request for public records
5	concerning the Project on November 20, 2020.
6	E. Release of Revised IS/MND, Public and Agency Comments
7	Received, and Planning Commission Consideration of the Project
8	82. On or about December 1, 2020, the County released, for a 30-day public review
9	and comment period, a revised IS/MND. The unsigned document did not state that it was a
10	revised and recirculated impact analysis.
11	83. The revised IS/MND described the proposed Project differently than the original
12	IS/MND, by, for example, acknowledging that some road improvements would be necessary to
13	bring the access roads up to even the County's Category 2 standard. The revised IS/MND also
14	included new information in the associated technical appendices. However, the primary defects
15	present in the original IS/MND, identified first by the County's planning staff, its peer review
16	consultant, and CDFW, and again by commenters, remained largely ignored or downplayed in
17	the revised and recirculated IS/MND.
18	84. According to the revised IS/MND, "[i]n June 2019, the applicant drilled three
19	wells on Parcel 1 and tested for yield. Well #1 was drilled to a depth of 240-feet; it yielded
20	20gmp. Well #2 was drilled to a depth of 200-feet; it yielded 30gpm. Well #3 was drilled to a
21	depth of 270-feet; it yielded 13gmp. (Revised IS/MND, p. 196.).
22	85. Commenters again identified numerous areas of deficient environmental impact
23	analysis in the revised IS/MND. Many of the deficiencies in the analysis previously identified
24	by CDFW, County planning staff, and the County's peer review consultant early in the
25	environmental review process had still not been corrected in the revised IS/MND. The revised
26	IS/MND is replete with unsupported facts, insufficient bases, and outright errors, including:
27	a. <u>Access Roads</u> (compliance with SRA Fire Safe Regulations): the revised
28	IS/MND failed to adequately analyze and mitigate the public safety and environmental
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risks posed by locating the Project in a Very High Fire Hazard Severity Zone without access roads that meet the minimum regulatory standards for width, surface, grade, shoulders, and turnouts. Commenters retained a civil engineer who provided a report identifying the deficiencies in the Project's primary access road, McCann Road.

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b. <u>Groundwater wells</u> (no substantiated analysis of sustained yield and potential hydrologic connectivity between wells and surface waters): commenters, including retained expert geologists, echoed the prior comments from CDFW and County planners concerning the need to demonstrate and substantiate a lack of hydrologic connectivity between the Project wells and surface waters. As pointed out by commenters, the retained experts at Pacific Watershed Associates "concluded that 1) the sustained yield of these wells and their potential hydrologic connection to nearby surface water features and aquatic resources has never been properly investigated and that 2) the short-term pump tests for the three Project wells were not conducted during the appropriate dry season defined in County regulations." Commenters also objected to the introduction of a second letter from Fisch Drilling cited in the revised IS/MND as providing additional support for the conclusion that the wells were not hydrologically connected to surface waters.

c. <u>Wildlife</u> (incomplete baseline investigation for biological resources): Commenters pointed out that the revised IS/MND did not accurately disclose the results of wildlife, rare plant, and wetland surveys and that the analysis of impacts was based upon incomplete surveys.

d. <u>Inaccurate, unstable, and incomplete project description</u> (all aspects of the Project not accurately and consistently described): the revised IS/MND did not define and describe the "whole of the project" in accordance CEQA's requirements.

e. <u>Cumulative impacts</u> (inadequate consideration of the Project's
 contribution to cumulative impacts): Commenters, including CDFW, again stated that
 the revised IS/MND did not consider how the Project's impacts to various resources
 contributed to a cumulatively significant problem.

f. 1 Growth inducing impacts (unsupported dismissal of Project's potential to 2 lead to further development in the McCann area): the revised IS/MND did not squarely 3 consider how expanded roads and extended electricity infrastructure can promote 4 development in an area that has historically lacked these facilities. 5 86. On or about December 30, 2020, before the close of the public comment period 6 on the revised IS/MND, Petitioners, CDFW, the Fruitland Ridge VFPD, California Native Plant 7 Society, Redwood Regional Audubon Society, and others submitted written comments 8 documenting how the revised IS/MND failed to comply with CEQA. 9 F. Planning Commission Approval and Appeal to Board of Supervisors 10 87. A Planning Commission meeting was scheduled to consider the Project for approval on January 7, 2021. Once again, because of the scheduling of the IS/MND comment 11 12 period and Planning Commission meeting, the agenda package to the Planning Commissioners 13 did not include all public and agency comments on the IS/MND. 14 88. The staff report for the January 7, 2021 Planning Commission meeting included new information that was inconsistent with the original IS/MND, prior staff reports, and the 15 revised IS/MND. For example, the staff report revealed that "road maintenance" occurred at 16 the Project site in 2019, and in conclusory fashion determined that "[w]ith the roadwork now 17 18 complete, all roads (using the existing prism) have been brought up to the Fire Safe standards." 19 In addition, the staff report asserted, without factual support or a transparent analysis that "An 20 examination of the well logs indicate that the depth and screening intervals are such that the wells are not connected to a surface water feature, staff determined the wells are hydrologically 21 22 disconnected from surface water." Curiously, the staff report no longer referenced the second 23 letter from Fisch Drilling. This conflicting information concerning necessary road 24 improvements and the potential impacts that could be caused by groundwater pumping 25 attempted to supplement and cure the analysis provided in the revised IS/MND. 26 89. Commenters criticized the scheduling of the Planning Commission meeting so soon after the close of the public comment period on the revised IS/MND because it stifled 27

28 meaningful public participation and denied the decision makers an adequate opportunity to

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1 consider timely submitted public comments. Due to the County's scheduling, the Planning Commission was only provided one day to review extensive comments on the revised IS/MND. 2 3 Commenters also objected to conflicting substantive analysis being offered in the staff report in 4 an attempt to cure deficiencies in the revised IS/MND.

5 90. When the Project came before the Planning Commission at the meeting on January 7, 2021, the commissioners voted to again postpone consideration of the Project. 6

7 The staff report for the January 21 Planning Commission meeting included new 91. information that was inconsistent with that provided in the revised IS/MND, including: 8

9 Access roads: the internal ranch roads were inconsistently described as a. "driveways" under the Humboldt County Code (there is no reference to "driveways" in 10 11 the revised IS/MND). A Department of Public Works memorandum concerning the 12 adequacy of Project access roads, dated January 14, 2021, was included as an 13 attachment to the staff report;

14 b. Groundwater wells: neither of the letters from Fisch Drilling, relied 15 upon in the revised IS/MND analysis, are mentioned. Instead, the staff report relied 16 solely upon the asserted "examination of the well logs" to summarily conclude that "the 17 wells are not connected to any surface water features...."; and

c. Biological Resources: new information and analysis concerning potentially significant impacts to the fully protected Golden Eagle.

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20 92. On or about January 20, 2021, following the County's release of additional 21 information regarding access roads, groundwater wells, and biological resources, commenters submitted further comments addressing the supplemental analysis. These comments explained 22 23 how the supplemental information in the staff report and accompanying materials violated 24 CEQA's informational requirements and failed to remedy the IS/MND's flawed analysis.

25 93. On or about January 21, 2021, following a public hearing in which applicant was provided multiple opportunities and an unlimited amount of time to speak while Petitioners 26 27 and other commenters opposing the Project were held to a three-minute cap that was strictly 28 enforced, the Planning Commission voted to approve the Project and adopt the IS/MND.

During the Planning Commission meeting, Chairman Bongio revealed that he had recently 1 2 visited the Project site and anecdotally marveled at the abundance of water after winter rains. 3 94. On or about February 2, 2021, and pursuant to HCC section 312-13.2, three 4 neighboring property owners, Francis Greenleaf, John Richards, and Patty Richards, filed a 5 Notice of Appeal and paid the required appeal fees. These parties appealed the Planning 6 Commission's decision to the Board on the grounds that the approval (1) violated CEQA 7 because the IS/MND was deficient and an EIR is required for the Project and (2) was 8 inconsistent with the County's General Plan and applicable land use regulations.

9 95. The staff report concerning the appeal from the Planning Commission decision
10 to approve the Project and adopt the revised IS/MND included still more new information. For
11 example, the staff report included new information concerning Golden Eagle surveys and a
12 comparison between the development proposed for Rolling Meadow Ranch and development
13 proposed for other large ranch properties.

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G. Respondents' Approval of the Project and Adoption of the IS/MND

96. On or about March 9, 2021, the Board heard the appeal from the Planning
Commission's decision to approve the Project and adopt the IS/MND. The Board narrowly
denied the appeal and approved the Project by a vote of 3 to 2.

18 97. Resolution 21-26 includes the Board's findings of fact and the adopted
19 Mitigation Monitoring and Reporting Program.

20 98. In summarizing and addressing comments concerning the IS/MND and the 21 County's compliance with CEQA and the County's land use regulations, the Board's adopted 22 findings present an incomplete, inaccurate, and misleading characterization of the substantial 23 evidence supporting agency and public comments. For example, the findings selectively and 24 inaccurately addressed only a small fraction of substantial evidence supporting the fair 25 arguments presented that the Project may cause significant environmental impacts. The 26 substantial evidence that was cited was also mischaracterized. For example, the findings summarily asserted, without citations or factual support, that issues concerning potentially 27

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1	significant impacts raised by County planning staff and CDFW were either "outdated" or had	
2	been "addressed."	
3	99. On or about March 10, 2021, the County filed a CEQA NOD concerning the	
4	adopted revised IS/MND and Project approval.	
5	LEGAL BACKGROUND	
6	100. Petitioners incorporate by reference each and every allegation set forth above.	
7	A. CEQA	
8	101. Courts have consistently held that the foremost principle under CEQA is that it	
9	be "interpreted in such a manner as to afford the fullest possible protection to the environment	
10	within the reasonable scope of the statutory language." (Citizens of Goleta Valley v. Bd. of	
11	Supervisors (1990) 52 Cal.3d 553 (1990) 52 Cal.3d at 563-64, quoting Friends of Mammoth v.	
12	Bd. of Supervisors (1972) 8 Cal.3d 247, 259.) Courts have further held that "[i]t is, of course,	
13	too late for a grudging, miserly reading of CEQA." (Laurel Heights Improvement Assn. v.	
14	Regents of California (1988) 47 Cal.3d at 390 (Laurel Heights I), citing Bozung v. Local	
15	Agency Formation Comm'n. (1975) 13 Cal.3d 263, 274.) An agency's action violates CEQA if	
16	it "thwarts the statutory goals" of "informed decision making" and "informed public	
17	participation." (Kings Cnty. Farm Bureau v. City of Hanford (1990) 221 Cal.App.3d 692, 712.)	
18	102. CEQA requires public notice and participation in decisions that impact	
19	communities and the natural environment. These core requirements are in fact at the heart of	
20	CEQA's dual purposes: (1) to inform decision makers and the public about the potential,	
21	significant environmental effects of a project, and (2) to require public agencies to avoid or	
22	reduce environmental damage when feasible by requiring environmentally superior alternatives	
23	and all feasible mitigation measures. (PRC, §§ 21002.1, 21151; CEQA Guidelines, §§	
24	15002(a)(1)-(3); Citizens of Goleta Valley, supra, 52 Cal.3d at 564.)	
25	103. The environmental review process created by CEQA carries out this mandate by	
26	bringing citizens' environmental concerns about a proposed project to the attention of public	
27	agencies. Indeed, the express purposes of engaging the public in the review of an EIR or	
28	negative declaration is to share expertise, disclose agency analyses, check for accuracy, detect	
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omissions, discover public concerns, and solicit counter proposals. (CEQA Guidelines, § 1 2 15200.) The lead agency has a duty to fulfill the basic purposes of CEQA, including soliciting 3 and responding to comments from the public and other agencies concerned with the project. 4 (CEQA Guidelines, § 15073(j).) The lead agency is required to issue its notice of intent to 5 adopt a negative declaration "sufficiently prior to adoption" in order to "allow the public and 6 agencies the review period provided under Section 15105." (CEQA Guidelines, § 15072(a).)

7 Because the EIR is the "heart of CEQA," the statute contains a strong 104. 8 presumption in favor of requiring a lead agency to prepare an EIR whenever a project "may" 9 have a significant environmental effect. (PRC, § 21151 ["All local agencies shall prepare, or 10 cause to be prepared by contract, and certify the completion of, an environmental impact report 11 on any project that they intend to carry out or approve which may have a significant effect on 12 the environment"], emphasis added; see also CEQA Guidelines, §§ 15003(a), 15064(f); Sierra 13 Club v. State Board of Forestry (1994) 7 Cal.4th 1215, 1229.) Under the "fair argument" 14 standard, a lead agency must prepare an EIR when "it can be fairly argued on the basis of 15 substantial evidence that the project may have significant environmental impact." (Sundstrom 16 v. County of Mendocino (1988) 202 Cal.App.3d 296, 310, quoting No Oil, Inc. v. City of Los 17 Angeles (1974) 13 Cal.3d 68, 75, emphasis added; see also Pub. Res. Code §§ 21080(c)(1)-(2), 18 21082.2, 21064.5, 21080(c)(1)-(2), 21080(d), 21082.2; see also CEQA Guidelines § 15064(f)-19 (h); see also Stanislaus Audubon Society, Inc. v. County of Stanislaus (1995) 33 Cal.App.4th 144, 150-151; see also Quail Botanical Gardens Foundation, Inc. v. City of Encinitas (1994) 20 21 29 Cal.App.4th 1597, 1601-1602.) The "fair argument" standard establishes a "low threshold" 22 for requiring the preparation of an EIR. (No Oil, Inc., supra, 13 Cal.3d at 75; see also 23 Sundstrom, supra, 202 Cal.App.3d at p. 310.)

24 105. If there is substantial evidence supporting a fair argument that a project may 25 cause one or more significant impacts, contrary evidence supporting a no significant effect determination is not adequate to support a decision to dispense with an EIR. (CEQA 26 27 Guidelines, § 15064(f)(5), (g), (h); see also PRC, § 21080(e)(1); see also Pocket Protectors v. 28 City of Sacramento (2004) 124 Cal. App. 4th 903, 935; Sierra Club v. County of Sonoma

(1992) 6 Cal.App.4th, 1307, 1316.) When reviewing a negative declaration for sufficiency
under CEQA, "neither the lead agency nor a court may 'weigh' conflicting substantial evidence
to determine whether an EIR must be prepared in the first instance." (*Pocket Protectors, supra,*937 124 Cal.App.4th at p. 935.) Where a disagreement arises regarding the validity of a
Negative Declaration, the courts require an EIR. This is because, "[i]t is the function of an
EIR, not a negative declaration, to resolve conflicting claims, based on substantial evidence, as
to the environmental effects of a project." (*Ibid.*)

8 106. "The purpose of an [EIR] is to provide public agencies and the public in general 9 with detailed information about the effect which a proposed project is likely to have on the 10 environment; to list ways in which the significant effects of such a project might be minimized; 11 and to indicate alternatives to such a project." (PRC, § 21061; see also id. at § 21002.1.) An 12 EIR "serves not only to protect the environment but also to demonstrate to the public that it is being protected." (CEQA Guidelines, §15003(b).) "The EIR process protects not only the 13 14 environment but also informed self-government." (Laurel Heights I, supra, 47 Cal.3d at p. 392.) "The EIR process will enable the public to determine the environmental and economic 15 values of their elected and appointed officials thus allowing for appropriate action come 16 17 election day should a majority of voters disagree." (People v. County of Kern (1974) 39 18 Cal.App.3d 830, 842.)

19 107. A "project" is "the whole of an action" directly undertaken, supported, or authorized by a public agency "which may cause either a direct physical change in the 20 environment, or a reasonably foreseeable indirect physical change in the environment." (PRC, 21 22 § 21065; 14 CCR, § 15378(a).) For this reason, CEQA is concerned with an action's ultimate 23 "impact on the environment." (Bozung, supra, 13 Cal.3d at p. 283.) The entire project being 24 proposed for approval, and not some smaller aspect of the project as a whole, must be 25 accurately described in an MND or EIR. (Habitat & Watershed Caretakers v. City of Santa 26 Cruz (2013) 213 Cal.App.4th 1277, 1297; Christward Ministry v. Superior Court (1986) 184 Cal.App.3d 180; CEQA Guidelines § 15071(a).) A lead agency may not split a single large 27 28 project into small pieces so as to avoid environmental review of the project as a whole. (Orinda

Ass 'n v. Bd. of Supervisors (1986) 182 Cal.App.3d 1145, 1171; Arviv Enterprises, Inc. v. South
 Valley Area Planning Comm'n. (2002) 101 Cal.App.4th 1333, 1345)

108. The initial study must "provide documentation of the factual basis for the
finding in a Negative Declaration that a project will not have a significant effect on the
environment." (CEQA Guidelines, § 15063(c)(5).))

109. "The decision as to whether a project may have one or more significant effects
shall be based on substantial evidence in the record of the lead agency." (CEQA Guidelines, §
15064.) Substantial evidence includes facts, reasonable assumptions predicated on facts, and
expert opinion supported by facts; however, it does not include argument, speculation, or
unsubstantiated opinion or narrative. (PRC, §§ 21080(e), 21082.2(c); CEQA Guidelines, §
15064(f)(5).)

12 110. "Significant environmental effect" is defined broadly as "a substantial or
13 potentially substantial adverse change in the environment." (Pub. Res. Code, § 21068; see also
14 CEQA Guidelines, § 15382.) To satisfy CEQA's test for significance, an effect on the
15 environment need not be "momentous" — rather, it is enough that the impacts are "not trivial."
16 (No Oil, Inc., supra, 13 Cal.3d at p. 83.)

17 111. "[T]he opinions of area residents, if based on direct observation, may be relevant
18 as to aesthetic impact and may constitute substantial evidence ... no special expertise is
19 required on this topic." (*Pocket Protectors, supra*, 937 124 Cal.App.4th at p. 935.)

112. Under the CEQA Guidelines, a "potential substantial impact on endangered, rare
or threatened species" such as the fully protected Golden Eagle, the federally threatened/state
threatened Northern Spotted Owl, or the threatened coho salmon is deemed "per se significant."
(*Vineyard Area Citizens for Responsible Growth, Inc. v. City of Rancho Cordova* (2007) 40
Cal.4th 412, 449, citing CEQA Guidelines, § 15065(a)(1); see also Defend the Bay v. City of *Irvine* (2004) 119 Cal. App. 4th 1261, 1273-1274.)]

26 113. CEQA also requires lead agencies and responsible agencies to integrate the EIR
27 process with other permitting processes. (See Banning Ranch Conservancy v. City of Newport
28 Beach (2017) 2 Cal. 5th 918, 936.)

1	[CEQA] sets out a fundamental policy requiring local agencies to integrate the requirements of this division with planning and environmental review
2 3	procedures otherwise required by law so that all those procedures, to the maximum feasible extent, run concurrently, rather than consecutively. [Citation.] The [CEQA Guidelines] similarly specify that to the extent
4	possible, the environmental impact report process should be combined with the existing planning, review, and project approval process used by each public
5	agency. [Citation.]" ( <i>Id.</i> at p. 936, citing PRC, § 21003 and CEQA Guidelines, § 15080.)
6	114. A responsible agency has an independent duty to review the EIR prepared by the
7	lead agency and "issue its own findings regarding the feasibility of relevant mitigation
8	measures or project alternatives that can substantially lessen or avoid significant environmental
9	effects. (Riverwatch v. Olivenhain Mun. Dist. (2009) 170 Cal.App.4th 1186, 1207; see also
10	CEQA Guidelines, §§ 15096(g)(1)-(2).)
11	115. CDFW is a Responsible Agency and a Trustee Agency under CEQA for projects
12	that require an incidental take permit under the California Endangered Species Act ("CESA")
13	or a Lake and Streambed Alteration Agreement ("LSAA") under Fish & Game Code, § 1602.
14	(See PRC § 21069; see also CEQA Guidelines, §§ 783.3(a), 15050(b), 15251(o).) Responsible
15	agencies are responsible for ensuring the MND prepared for an approved project adequately
16	analyzes project impacts within the responsible agency's jurisdiction and expertise. (See
17	CEQA Guidelines, § 15096(e)-(g).)
18	116. CEQA also disallows approval of a project that fails to comply with other laws,
19	including CESA. A lead agency may not approve a project with significant unavoidable
20	impacts unless it is "otherwise permissible under applicable laws and regulations." (PRC, §
21	21002.1(c).)
22	B. Planning and Zoning Law
23	117. The California State Planning and Zoning Law requires the legislative body of
24	each county to adopt a general plan for the physical development of the county. (Gov. Code,
25	§§ 65300.) The County's General Plan is a fundamental land use planning document and
26	serves as the constitution for future development within the County. (See Gov. Code, §§
27	65009, 65850.) Land use actions, including the approvals associated with the Project, must be
28	consistent with the General Plan. (See Families Unafraid to Uphold Rural etc. County v. Board
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1 of Supervisors (1998) 62 Cal.App.4th 1332, 1336 (FUTURE); see also California Native Plant 2 Society v. City of Rancho Cordova (2009) 172 Cal.App.4th 603, 636.) To be found consistent with the General Plan, the approved Project must further the objectives and policies of the 3 4 General Plan and may not prevent their attainment. (Ibid.).

5 118. Inconsistency with even one mandatory general plan policy can be "enough to scuttle a project." (See FUTURE, supra, 62 Cal.App.4th at p. 1341, citing San Bernardino 6 7 Valley Audubon Society v. County of San Bernardino (1984) 155 Cal.App.3d 738, 753.).

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#### **C**. **Public Trust Doctrine**

9 119. The Public Trust Doctrine establishes that the waters, stream and lake beds, and fish and wildlife in the State of California belong to the people of the State and that the State 10 holds those resources in trust for the people and for future generations. (See Environmental 11 12 Law Foundation v. State Water Resources Control Bd. (2018) 26 Cal.App.5th 844, 856 (ELF).) 13 The Public Trust Doctrine confers the authority and responsibility to Respondents to protect 14 and manage public trust resources for the benefit of the people of the State.

15 120. Navigable waters and fish in California are traditional public trust resources held in trust by the State as trustee for the people of California. The Eel River and the resources that 16 17 are part of and dependent upon the river system are public trust resources.

18 121. Nearly 40 years ago, the California Supreme Court extended the Public Trust 19 Doctrine's protections to non-navigable tributaries of larger waterways. (See National 20 Audubon Society v. Superior Court (1983) 33 Cal.3d 419). The Court in National Audubon 21 recognized the authority of the State to manage and regulate these non-navigable tributaries to protect public trust resources. More recently, the Third District Court of appeal confirmed that, 22 while the Public Trust Doctrine does not apply to groundwater itself, the doctrine does apply "if 23 24 extraction of groundwater adversely impacts a navigable waterway to which the public trust 25 doctrine does apply." (ELF, supra, 26 Cal.App.5th at p. 859 ["the determinative fact is the impact of the activity on the public trust resource"].) 26

27 122. Respondents have authority under the Public Trust Doctrine to protect various public trust resources on behalf of the citizens of Humboldt County. Respondent County, as 28

the entity permitting wells used to extract groundwater from geologic formations that are 1 2 potentially interconnected with surface waters, has a duty under the Public Trust Doctrine to 3 protect and manage any such interconnected groundwater to preserve surface water flows. 4 JURISDICTION AND VENUE 5 123. Respondents have taken final agency actions by adopting the IS/MND and 6 approving the Project. Respondents had a duty to comply with applicable state laws, including 7 CEQA and the State Planning and Zoning Law, prior to exercising their discretion to issue the 8 Project's CUPs. 9 124. This Court has jurisdiction over the matters alleged in this Petition pursuant to 10 Code of Civil Procedure, sections 526, 527, 1060, 1087, 1085 and 1094.5, and Government Code, section 65860. Petitioner files this Petition for Writ of Mandate and Complaint for 11 12 Declaratory and Injunctive Relief pursuant to Code of Civil Procedure, sections 526 (injunctive 13 relief), 527 (injunctive relief), 1060 (declaratory relief), 1085 (traditional mandate), and 1094.5 (administrative mandate), and Public Resources Code, sections 21168 and/or 21168.5 (judicial 14 15 review under CEQA).

16 125. The Court has jurisdiction to issue declaratory and injunctive relief pursuant to
17 Code of Civil Procedure, section 1060 and section 525 *et seq.*, respectively.

18 126. Venue for this action properly lies in the Superior Court for the State of
19 California in and for the County of Humboldt pursuant to sections 393(b), 394, and 395 of the
20 Code of Civil Procedure. The Respondents and the Project are located within the County of
21 Humboldt. Many of the significant environmental impacts from the Project that are the subject
22 of this lawsuit would occur in Humboldt County, and the Project would affect the interests of
23 County residents, including Petitioners' members who reside in the County.

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#### STANDING AND EXHAUSTION OF ADMINISTRATIVE REMEDIES

127. Petitioners have standing to assert the claims alleged in this Petition because
each of them is beneficially interested in this matter. Petitioner Gaterud is an owner of
property located near the Project site and resides and works year-round at this property.

1	128. Pursuant to Code of Civil Procedure, section 367, Petitioners NEC and CSH
2	have standing to sue if either organization or someone the respective organization represents
3	has either suffered or is threatened with an injury of sufficient magnitude to reasonably assure
4	the relevant facts and issues will be adequately presented. Here, Petitioners NEC and CSH
5	have standing to sue because each organization has members who are threatened with injuries
6	caused by the County's approval of this Project. Petitioners NEC and CSH have members who
7	visit the Project area, including the adjacent section of the main stem of the middle fork of the
8	Eel River, for recreation and enjoyment. As non-profit organizations that represent individuals
9	who live, work or recreate in the Project's vicinity who will be directly affected by the
10	significant environmental impacts of the Project, Petitioners NEC and CSH have direct
11	interests in ensuring that Respondents fulfill their duties under CEQA, the Planning and Zoning
12	Law, and other applicable laws.
13	129. Each of the Petitioners would be impacted by Project construction and
14	operation. All Petitioners have an independent beneficial interest in Respondents performing
15	their public duties and in the faithful execution of the law by public officers.
16	130. Prior to Respondents' decision to approve the Project, Petitioners or, in the case
17	of Petitioner NEC and CSH, their members, actively participated in the administrative process
18	and objected to the Project.
19	131. Petitioners have performed any and all conditions precedent to filing the instant
20	action and have exhausted available administrative remedies to the extent possible and required
21	by law. The determinations by Respondents are final and no further administrative appeal
22	procedures are provided by state or local law. Petitioners, their members (where applicable),
23	and other members of the public presented orally and/or in writing their specific objections to
24	the decisions of the County at the public meetings and hearings.
25	STATUTES OF LIMITATIONS
26	132. Petitioners incorporate by reference each and every allegation set forth above.
27	133. On information and belief, on March 9, 2021, Respondent Board adopted
28	Resolution 21-26, thereby approving the Project.
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- 134. On or about March 10, 2021, Respondents filed an NOD.

2 135. Pursuant to Public Resources Code, section 21167, subdivision (b) and CEQA 3 Guidelines, sections 15094(g) and 15112(c)(1), the statute of limitations for a CEQA challenge 4 to the Respondents' decision to adopt the IS/MND expires 30 days after the NOD is filed. 5 136. This Verified Petition was filed in Humboldt County Superior Court on or 6 before April 9, 2021 - within 30 days of the date the NOD was filed. 7 137. Pursuant to Government Code, section 65009, subdivision (c), the statute of 8 limitations for a State Planning and Zoning Law challenge to the Respondents' decision to 9 approve a project based on inconsistency with its General Plan, zoning ordinances and zoning designations, is 90 days after Respondents' decision became final. 10 11 138. This Verified Petition is filed in Humboldt County Superior Court prior to the 90th day following Respondents' final decision on the Project. 12 13 Petitioners file this Verified Petition prior to the expiration of any and all 139. 14 applicable statute of limitations. 15 **NOTICE OF CEQA SUIT** 16 140. On April 6, 2021, Petitioners sent by email and mail a letter to Clerk of the Board of Supervisors, Kathy Hayes, and to County Counsel, Jefferson Billingsley, giving 17 18 notice to Respondents of Petitioners' intent to file this lawsuit on or before April 9, 2021, 19 seeking to invalidate the County's various actions adopting the IS/MND for the Project and Project itself. (See Exhibit A: letter to Clerk of the Board and to County Counsel.) This letter 20 satisfied Petitioners' duties under Public Resources Code section 21167.5. 21 22 141. Petitioners will provide notice of this action to the Attorney General of the State of California, by serving a true and correct copy of this Verified Petition along with a notice of 23 its filing, as required by Public Resources Code, § 21167.7 and Code of Civil Procedure, § 388. 24 25 PREPARATION OF THE RECORD 26 142. Pursuant to Public Resources Code, § 21167.6, subdivision (b)(2), Petitioners 27 elect to prepare the administrative record of proceedings in this action. (See Exhibit B: Notice 28 of Petitioners' Election to Prepare the Administrative Record.)

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1	ARBITRARY AND CAPRICIOUS ACTIONS
2	143. Petitioners bring this action on the basis, among others, of Government Code
3	section 800, and other applicable laws, which entitles Petitioners to attorneys' fees in actions to
4	overturn agency decisions that are arbitrary and capricious.
5	PRIVATE ATTORNEY GENERAL DOCTRINE
6	144. Petitioners bring this action as private attorneys general pursuant to Code of
7	Civil Procedure section 1021.5, and any other applicable legal theory, to enforce important
8	rights affecting the public interest.
9	145. Issuance of the relief requested in this Verified Petition will (1) confer a
10	significant benefit on the general public by requiring Respondents to carry out their duties
11	under CEQA, the Planning and Zoning Law, and other applicable laws before approving the
12	Project and will (2) result in the enforcement of important rights affecting the public interest by
13	requiring that development of a Project that complies with CEQA and is consistent with the
14	County's General Plan and land use regulations.
15	146. The necessity and financial burden of enforcement are such as to make an award
16	of attorneys' fees appropriate in this case.
17	147. Pursuant to California Code of Civil Procedure section 388, Petitioners will
18	serve a copy of this Petition on the California Attorney General's office to give notice that
19	Petitioners brought this lawsuit as a private attorney general under Code of Civil Procedure
20	section 1021.5.
21	IRREPARABLE HARM
22	148. Petitioners have no plain, speedy, or adequate remedy in the course of ordinary
23	law unless this Court grants the requested writ of mandate to require Respondents to set aside
24	the Project Approvals.
25	149. Petitioners are entitled to injunctive relief under Code of Civil Procedure section
26	526 because the Project construction and operation threatens irreparable environmental harm.
27	Unless enjoined, Real Parties in Interest will commence construction and operation of the
28	Project despite its potentially significant effects on the environment and with inadequate
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1	mitigation, causing unlawful and unnecessary environmental degradation. Petitioners would	
2	thereby suffer irreparable harm due to the County's failure to take the steps required by law to	
3	adequately protect the environment. Injunctive relief is thus warranted under Code of Civil	
4	Procedure section 525 et seq. and Public Resources Code section 21168.9 to prevent irreparable	
5	harm to the environment.	
6	150. In the absence of such remedies, Respondents' approvals will remain in effect in	
7	violation of state and local law and Petitioners will be irreparably harmed. No money damages	
8	or legal remedy could adequately compensate Petitioners for that harm.	
9	RELIEF REQUESTED	
10	151. Petitioners incorporate by reference each and every allegation set forth above.	
11	152. Petitioners seek a writ of mandate, temporary and permanent injunctive relief,	
12	costs, and attorneys' fees.	
13	D. Alternative and Peremptory Writs of Mandamus	
14	(Code Civ. Proc., §§ 1085, 1087, 1094.5; PRC, §§ 21168, 21168.5; Gov. Code, §§	
15	<ul><li>65860, 65030.1)</li><li>153. Because the Verified Petition challenges a quasi-adjudicative administrative</li></ul>	
16	action for which a hearing was required, Petitioners seek alternative and peremptory writs of	
17	mandate pursuant to Code of Civil Procedure section 1094.5. Petitioners also seek a writ of	
18	mandate pursuant to Code of Civil Procedure section 1087, which provides that "[t]he writ may	
19	be either alternative or peremptory."	
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21	154. Petitioners seek alternative and peremptory writs of mandate requiring the County to void its approval of the Project and adoption of the IS/MND. Petitioners seek to	
22	void such actions on the grounds that the County did not substantially comply with CEQA and	
23	the State Planning and Zoning Law before taking those actions. (See PRC, § 21168; Gov.	
24	Code, §§ 65860, 65030.1.)	
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27	practice of approving large-scale commercial cannabis projects without adequately considering	
28	their cumulative impacts and without ensuring those projects have reliable water supplies and	
	otherwise comply with County land use regulations. Because these approvals may be	
	35 VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT	
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1	ministerial, may not require a hearing, and are part of a broader program or policy, Petitioners
2	challenge these actions under Code of Civil Procedure section 1085 (traditional mandamus) and
3	Public Resources Code, section 21168.5.
4	E. Temporary and Permanent Injunctive Relief
5	(Code Civ. Proc., §§ 526, 527, 1094.5; Civ. Code, § 3422.)
6	76. Petitioners request injunctive relief pursuant to Code of Civil Procedure sections
7	526 and 527, and Civil Code section 3422.
8	156. Petitioners also request an administrative stay pursuant to Code of Civil
9	Procedure section 1094.5, subdivision (g), which provides that the court "may stay the
10	operation of the administrative order or decision pending the judgment of the court," if the
11	court concludes that such a stay is not "against the public interest."
12	F. Attorneys' Fees and Costs
13	(Code Civ. Proc., §§ 1021.5, 1032; Gov. Code, §§ 800)
14	157. This litigation involves the enforcement of important rights affecting the public
15	interest. Accordingly, if Petitioners are successful in prosecuting this action, Petitioners will
16	confer a substantial benefit on the citizens of the region and state, and therefore will be entitled
17	to an award of reasonable attorneys' fees pursuant to Code of Civil Procedure section 1021.5.
18	158. Petitioners also bring this action pursuant to Government Code section 800,
19	which awards a petitioner up to \$7,500.00 in attorneys' fees in actions to overturn agency
20	decisions that are arbitrary and capricious.
21	159. Additionally, Petitioners request reimbursement for costs pursuant to Code of
22	Civil Procedure section 1032.
23	FIRST CAUSE OF ACTION
24	Violation of CEQA – Violation of CEQA – Inadequate IS/MND
25	(CCP § 1094.5, PRC § 21000, et seq., CEQA Guidelines, 14 CCR § 15000, et seq.) By Petitioner Against Respondents
26	160. Petitioners incorporate by reference each and every allegation set forth above.
27	161. CEQA requires the preparation of an EIR whenever there is a "fair argument"
28	that a project "may have a significant effect on the environment." (PRC, § 21151.) Even if
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1 other substantial evidence supports the opposite conclusion, the County was nevertheless 2 required to prepare an EIR once a fair argument had been presented. (PRC, § 21080(c).)

3 162. CEQA requires that substantial evidence in the administrative record support all 4 of the agency's findings and conclusions, including those contained in the IS/MND, and that 5 the agency explain how the evidence in the record supports the agency's conclusions.

6 163. Respondents committed a prejudicial abuse of discretion and failed to proceed in 7 a manner required by law because the Project relies on an IS/MND that fails to meet CEQA's 8 requirements for the disclosure, analysis, mitigation, reduction, and/or avoidance of significant 9 environmental impacts that may be caused by the Project, including without limitation direct, indirect, and cumulative potentially significant impacts to biological resources, wildfire risks 10 11 and safety, emergency evacuation, water supplies, water quality, traffic, aesthetics, land use 12 (including growth inducing impacts), and energy consumption.

13 164. Environmental Setting. The IS/MND fails to comply with CEQA's requirement to provide an adequate and accurate description of the environmental setting of the 14 15 Project area. (CEQA Guidelines, § 15125.) The IS/MND's description of the environmental 16 setting is inadequate because, inter alia, it fails to:

a. accurately describe the condition of the Project's primary access route and the internal ranch roads that will be used to access Project facilities;

b. adequately describe and disclose the Project area's importance as habitat and/or a corridor and linkage for special status wildlife in the vicinity of the Project;

c. establish that adequate surveys were performed for all appropriate species and habitat types; and

23 d. fully and accurately describe and disclose the results of all biological 24 surveys conducted on the Project site.

25 165. Project Description. The IS/MND project description is legally inadequate 26 because, inter alia, the description:

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a. fails to accurately describe the whole of the Project;

b. fails to consistently describe the Project;

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1 c. fails to define the Project characteristics in sufficient detail to enable 2 impact analysis; and 3 d. fails to describe and analyze the Project as it was ultimately approved by 4 the County at the Board's March 9, 2021 hearing. 5 166. **Biological Resources.** The IS/MND fails to adequately disclose, analyze, 6 and/or mitigate the Project's potentially significant direct, indirect, and cumulative impacts to 7 biological resources, including numerous special status animal and plant species and important 8 habitats affected by the Project. Those species include, but are not limited to: Golden Eagle, 9 Foothill Yellow-Legged Frog, Northern Spotted Owl, Humboldt marten, Western Bumblebee, Red-Legged Frog, Grasshopper Sparrow, Bryant's Savannah Sparrow, Mountain Plover, 10 11 Northern Harrier, White-Tailed Kite, Pacific Gilia, Short-Leaved Evax, Baker's navarretia, 12 Kneeland prairie pennycress, Maple-Leaved checkerbloom, Siskiyou checkerbloom, beaked 13 tracyina, leafy reed grass, Hitchcock's blue-eyed grass, Humboldt County milk-vetch, and 14 other special status species. The onsite native grassland habitats include California oat grass prairie and blue wildrye prairie. The IS/MND's biological resources analysis is inadequate 15 16 because, inter alia, the analysis: 17 a. fails to accurately describe the baseline of existing environmental 18 conditions of the biological resources on the Project site; 19 b. fails to adequately disclose, analyze, and/or mitigate the Project's 20 significant impacts to plant and animal species (including special status species); 21 c. fails to adequately disclose, analyze, and/or mitigate the Project's significant impacts on habitats and features such as riparian wetlands, non-riparian 22 23 wetlands, streams, and springs; and 24 d. relies on mitigation measures that are vague, ineffective, deferred, and/or

167. Fire Safety. Although the Project site is located in an area designated by
CalFire as a Very High Fire Hazard Severity Zone, Respondents failed to adequately disclose
or analyze impacts and adopt feasible mitigation measures that would reduce or avoid the

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unenforceable.

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1 Project's potentially significant direct, indirect, and cumulative wildfire-related impacts. The IS/MND's analysis of wildfire-related impacts is inadequate because, inter alia, the wildfire 2 3 analysis: 4 fails to accurately describe the baseline of existing environmental a. 5 conditions relating to wildfire on the Project site; 6 b. fails to adequately disclose, analyze, and/or mitigate the Project's 7 significant wildfire-related impacts, including but not limited to the likelihood that the 8 Project would increase the risk and intensity of wildfires; 9 fails to adequately disclose, analyze, and/or mitigate the Project's c. 10 significant impacts related to emergency evacuation; and 11 d. fails to adequately assess or mitigate the Project's impacts on area fire 12 protection services and utilities. 13 Water Supply. The IS/MND does not adequately disclose, analyze, and/or 168. 14 mitigate the environmental consequences of supplying water to the Project. The IS/MND's 15 water supply analysis is inadequate because, inter alia, the water supply analysis: 16 a. fails to adequately analyze the impacts of providing the Project with 17 long-term supply of groundwater from the Project's three (3) wells; 18 b. fails to accurately describe the uncertainty surrounding the identified 19 groundwater supplies in light of geology underlying the Project site and increasing 20 drought conditions; 21 c. fails to identify alternative water supplies for the Project and analyze the impact associated with using those supplies; and 22 23 d. presents conflicting information regarding groundwater use and the use 24 of captured rainwater for cultivation, undermining the documents' ability to accurately 25 disclose, analyze, and/or mitigate the impacts associated with supplying water to the 26 Project. 27 169. Cultural Resources. The IS/MND fails to adequately disclose, analyze, and/or 28 mitigate the Project's significant direct, indirect, and cumulative impacts to cultural resources. 39 VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT

1 The Project has the potential to disturb both Native American and non-native human remains. 2 The IS/MND purports to have analyzed impacts to these and other cultural resources. 3 However, the InterTribal Sinkyone Wilderness Council, a consortium of ten federally 4 recognized Northern California Indian Tribes, submitted a letter prior to the appeal hearing 5 alerting the Board to "Sinkyone cultural elements" which the tribes believed "will be 6 irreparably harmed if this project is approved." The letter objected to Project approval and 7 requested tribal consultation pursuant to Assembly Bill 52. The Board disregarded the tribes' 8 request for consultation.

9 170. Air Quality. The IS/MND fails to adequately disclose, analyze, and/or mitigate
10 the Project's significant direct, indirect, and cumulative impacts to air quality. The Project will
11 have significant and long-term air quality impacts that will be felt by Project employees, by
12 residents in the vicinity of the Project, and by sensitive wildlife, and that will have a negative
13 impact on wildlife habitat in the region. While the IS/MND acknowledges the Project may
14 result in significant air quality impacts, it fails to adopt feasible mitigation measures that would
15 reduce these impacts.

16 171. Traffic and Traffic Safety. The IS/MND fails to adequately disclose, analyze,
17 and/or mitigate the Project's significant direct, indirect, and cumulative traffic and traffic safety
18 impacts that will result from reliance on narrow access roads that do not meet the County's
19 standards.

172. Hydrology and Water Quality. The IS/MND fails to adequately disclose,
analyze, and/or mitigate the direct, indirect, and cumulative impacts the Project will have on
hydrology and water quality.

23 173. Energy. The IS/MND fails to adequately disclose, analyze, and/or mitigate the
24 Project's significant direct, indirect, and cumulative impacts on energy due to the need to
25 extend electricity infrastructure and supply to the remote Project facilities, the substantial
26 increase in vehicle miles traveled, and generator- and commute-related fuel consumption the
27 Project will create.

1 174. Aesthetics. The IS/MND fails to adequately disclose, analyze, and/or mitigate
 2 the Project's direct, indirect, and cumulative impacts to aesthetics.

- 175. Land Use. The IS/MND fails to disclose, analyze, and mitigate the Project's
  inconsistency with applicable land use plans, including but not limited to: the County's General
  Plan, the CMMLUO, and the County's SRA Fire Safe Regulations.
- 6 176. Growth-inducing impacts. The IS/MND fails to adequately disclose, analyze,
  7 and/or mitigate the Project's significant growth-inducing impacts because, *inter alia*, the
  8 IS/MND contains limited and inadequate discussion of the ways in which expanding roads and
  9 extending electricity infrastructure into a rural, undeveloped area can remove barriers to growth
  10 and encourage other development activities.

11 177. **Cumulative Impacts.** The IS/MND fails to adequately disclose, analyze, and/or appropriately mitigate potentially significant cumulative impacts. The cumulative 12 impact analysis is perfunctory and fails to satisfy CEQA. The analysis failed to disclose the 13 14 geographic scope for each area of cumulative impacts considered. Nor did the analysis disclose 15 and consider all relevant past, present, and reasonably foreseeable probable future projects that will cause impacts that can combine with the impacts of this Project. For example, the 16 17 IS/MND failed to analyze the cumulative impact of the Project given the County's approval in 18 June 2020 of one Special Permit and seven Zoning Clearance Certificates permitting 4.21 acres 19 of cannabis on another site in McCann, or anticipating the projected 2025 completion of a full-20 height, full-service, year-round bridge intended to replace the existing low-water, seasonal 21 bridge. The IS/MND also failed to analyze the cumulative impact of the Project when 22 combined with past, present, and reasonably probable future Timber Harvesting Plans on and 23 near the Rolling Meadow Ranch property.

- 24 178. The IS/MND's analysis of the Project's incremental contribution to cumulative
  25 impacts is also inadequate because, *inter alia*, the analysis in the IS/MND:
- a. fails to adequately analyze the cumulative impacts to biological
  resources caused by concentrating commercial cannabis facilities on "prime agricultural
  soil," pursuant to the requirements of the CMMLUO;

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1	b. fails to adequately analyze the cumulative impacts to water resources and
2	obligate aquatic and biological resources caused by permitting commercial cannabis
3	projects that will rely exclusively on groundwater for cultivation, without requiring
4	expert analysis of potential hydrologic connectivity to surface waters; and
5	c. fails to adequately analyze the cumulative impacts to public services
6	generally, and to wildfire response specifically, caused by permitting commercial
7	cannabis projects, which rely on electricity, often including generators, on remote,
8	difficult-to-access parcels without requiring adherence to access road standards
9	specified in the County's SRA Fire Safe Regulations.
10	179. As a consequence of the foregoing deficiencies, and as demonstrated in
11	extensive agency and public comments on the IS/MND, substantial evidence in the record
12	before the County demonstrates that the Project "may have a significant effect on the
13	environment."
14	180. The deficient IS/MND, even as revised, expands the fair argument that the
15	Project "may" cause a significant environmental impact because the potentially significant
16	impacts have not been properly analyzed and/or fully mitigated.
17	181. The failure to prepare an EIR precluded an analysis of alternatives to the Project.
18	Pursuant to CEQA, Respondents had a duty to identify a range of reasonable alternatives and to
19	describe these alternatives in sufficient detail to be of informational value to decision makers
20	and to the public. The discussion of alternatives is required to focus on those that were capable
21	of substantially reducing or eliminating any significant adverse environmental effects. Because
22	an EIR was not prepared, there was no analysis of alternatives that are capable of achieving the
23	Project's goals while substantially reducing the adverse environmental impacts.
24	182. The IS/MND therefore does not satisfy CEQA's requirements for an
25	informational document. Respondents failed to proceed in the manner required by law by
26	preparing an environmental document, the IS/MND, that does not fulfill CEQA's informational
27	purposes. The Project Approvals, specifically including Respondents' adoption of the
28	IS/MND, must be rescinded.
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1	183. In each of the respects enumerated above, Respondents have violated their
2	duties under CEQA, prejudicially abused their discretion, failed to proceed in a manner
3	required by law, and have decided the matters complained of without the support of substantial
4	evidence.
5	SECOND CAUSE OF ACTION
6 7	Violations of CEQA – Inadequate Findings of Fact (CCP § 1094.5, PRC § 21000, <i>et seq.</i> , CEQA Guidelines, 14 CCR § 15000, <i>et seq.</i> ) By Petitioner Against Respondents
8	184. Petitioners incorporate by reference each and every allegation set forth above.
9	185. As a result of the foregoing deficiencies with the adopted IS/MND, the County's
10	Findings of Fact with regard to project-specific and cumulative impacts are not supported by
11	substantial evidence. Respondents failed to proceed in the manner required by law by adopting
12	legally inadequate findings before approving the Project.
13	186. Respondents' Findings of Fact, as adopted in Board Resolution 21-26, violate
14	the requirements of the CEQA Guidelines. Specifically, Respondent Board failed to find "on
15	the basis of the whole record before it (including the initial study and any comments received),
16	that there is no substantial evidence that the project will have a significant effect on the
17	environment and that the negative declaration or mitigated negative declaration reflects the lead
18	agency's independent judgment and analysis., as required by law." (CEQA Guidelines, §
19	15074(b).)
20	187. Respondents finding that the Project will not cause significant impacts within
21	the categories of air quality, cultural resources, energy, geology and soils, greenhouse gas
22	emissions, hazards and hazardous materials, hydrology and water quality, noise, population
23	and housing, public services, recreation, transportation and traffic, tribal cultural resources,
24	utilities, and wildfire and that no mitigation is required, is not supported by substantial
25	evidence in light of the whole record, including comments received.
26	188. Respondents' finding that "[t]he MND mitigates the effects of the [P]roject to a
27	point where no significant effect on the environment would occur and there is no substantial
28	evidence in light of the whole record that the project, as revised, may have a significant effect
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on the environment" is directly contradicted by substantial evidence in the record that the
 Project may cause multiple potentially significant impacts.

189. Respondents' finding that the Project's potentially significant impacts to
aesthetics, agricultural and forest resources, and biological resources identified in the revised
IS/MND would be limited to less than significant levels through required mitigation measures
is also contradicted by substantial evidence in the record demonstrating that the Project, even as
mitigated, may cause potentially significant impacts in each of these areas.

8 190. Respondents' finding that none of the public comments on the IS/MND
9 submitted by CDFW, environmental organizations, and the public change the conclusions
10 concerning the significance of environmental impacts is also contradicted by substantial
11 evidence in the record demonstrating that the Project, as mitigated, may cause multiple
12 potentially significant impacts.

13 191. All CEQA findings must be supported by substantial evidence in the record and
14 must disclose the analytical route by which approval of the Project is justified. The findings
15 regarding the impacts and mitigation measures relied upon by Respondents' approval of the
16 Project are not supported by substantial evidence in the record, and the links between evidence
17 and conclusions are not satisfactorily provided.

18 192. Respondents' Findings of Fact fail to reflect the independent judgment of
19 Respondents.

193. As a result of the foregoing defects, Respondents failed to proceed in a manner
required by law, and their decision to approve the Project was not supported by substantial
evidence.

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### THIRD CAUSE OF ACTION

#### Violation of CEQA – Failure to Retain Administrative Record Documents (CCP § 1094.5, PRC § 21168) By Petitioner Against Respondents

26 194. Petitioners incorporate by reference each and every allegation set forth above.
27 195. State and local law, including Public Resources Code section 21167.6(e) require
28 the County to retain all records necessary to form the complete administrative record of

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1	proceedings in an action to challenge the County's approval of a project under CEQA.
2	196. Petitioners are informed and believe, and on the basis of such information and
3	belief allege that the County has deleted or destroyed records relating to the Project and/or
4	environmental review for the Project, which were required to be retained for inclusion in the
5	administrative record for this action.
6	197. Documents referenced in the revised IS/MND were not produced to Petitioners
7	in response to multiple requests for public records, even though these documents originated
8	prior to the date of Petitioners' requests.
9	198. Respondents prejudicially abused their discretion and failed to proceed in the
10	manner required by law by failing to preserve records necessary for lawful CEQA review.
11	FOURTH CAUSE OF ACTION
12	Violations of the State Planning and Zoning Law
13	(Government Code, § 65000 <i>et seq</i> .) By Petitioners Against Respondents
14	199. Petitioners incorporate by reference each and every allegation set forth above.
15	200. All public agencies, including the County, have a mandatory duty to refuse to
16	approve any private development project that is inconsistent with the applicable General Plan,
17	the relevant property's zoning designation, and other applicable land use regulations.
18	201. The Project and its approval process are inconsistent with mandatory County
19	General Plan policies, including, inter alia, policies:
20	a. Requiring meaningful opportunities for public participation (Policy G-
21	P10);
22	b. Requiring coordination with local, state, and federal agencies with
23	respect to permitting processes and regulatory standards (Policy G-S3);
24	c. Requiring that "that land use decisions conserve, enhance, and manage
25	water resources on a sustainable basis to assure sufficient clean water for beneficial uses
26	and future generations" (Policy WR-P1);
27	d. Encouraging development "to compliment and not detract from the
28	function of rivers, streams, ponds, wetlands, and their setback areas" (Policy WR-P12);
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1	e. Requiring consideration on other beneficial water uses be considered and
2	mitigated during discretionary review of land use permits (Policy WR-P2);
3	f. Discouraging high intensity development in Very High Fire Hazard
4	Severity Zones (Policy S-P1);
5	g. Requiring compliance with the County's SRA Fire Safe Regulations
6	(Policy S-P19 and Policy S-S9), and
7	202. The Project, as approved, is also inconsistent with Implementation Measure S-
8	IM5, which requires the County to process exceptions to mandatory requirements of the SRA
9	Fire Safe Regulations in coordination with CalFire.
10	203. The Project is also inconsistent with mandatory requirements of the County's
11	SRA Fire Safe Regulations and the CMMLUO.
12	204. Petitioners performed all the conditions precedent to filing this action by
13	submitting comments on the original and revised IS/MND and additional comments prior to
14	public hearings, in compliance with Government Code section 65009, subdivision (b). By
15	submitting written comments, Petitioners exhausted administrative remedies as required by
16	State and local planning and zoning law.
17	205. By approving a project inconsistent with the County's General Plan,
18	Respondents prejudicially abused their discretion and violated provisions of the State Planning
19	and Zoning Law, requiring invalidation of the County's approvals.
20	FIFTH CAUSE OF ACTION
21	Declaratory Relief (CCP §§ 1060, 1085; PRC § 21168.5) By Petitioners Against Respondents
22	
23	206. Petitioners incorporate by reference each and every allegation set forth above.
24	207. On information and belief, Petitioners allege that the violations of CEQA and
25	the State Planning and Zoning Law described above are not isolated occurrences but instead are
26	part of a pattern and practice. Respondents approved other commercial cannabis projects that:
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1 a) Depend entirely upon groundwater with no scientific evaluation, such as 2 a hydrogeologist or other qualified expert study, and demonstration concerning whether 3 the project wells are hydrologically connected with surface waters; 4 b) Rely on access roads that do not comply with the mandatory minimum 5 requirements of the County's SRA Fire Safe Regulations; and 6 c) Utilize the "prime agricultural soil loophole" of the CMMLUO to locate 7 large commercial cannabis projects in remote wilderness areas atop sensitive and 8 biologically important grassland prairies. 9 208. Petitioners seek a judicial declaration concerning Respondents' obligations under CEQA, the Planning and Zoning Law, and local land use regulations to (1) locate large-10 scale commercial cannabis projects in bottomland areas suitable for agriculture as intended 11 under the CMMLUO and (2) to adequately evaluate the access roads and water supplies for 12 13 these projects. 14 209. Petitioners desire a judicial determination of the rights and obligations of the respective parties concerning the allegations in this Verified Petition related to Respondents' 15 illegal pattern and practice. Such a declaration is necessary and appropriate at this time in 16 17 order that Petitioners may ascertain the right to require Respondents to act in accordance with 18 the requirements of CEQA and the State Planning and Zoning Law with respect to considering 19 the restrictions applicable to commercial cannabis projects. 20 210. There is a present and actual controversy between Petitioners and Respondents 21 as to the legality of the County's practice of disregarding impacts related to groundwater 22 withdrawal and emergency response access needs when considering commercial cannabis 23 proposals. This controversy is ongoing. 24 On information and belief, Petitioners further allege that Respondent County 211. continues to act in a manner contrary to its duties under the Public Trust Doctrine by continuing 25 26 to issue permits for wells used to extract groundwater potentially interconnected with the Eel 27 River and its non-navigable tributaries, without adequate analysis of the impacts to these 28

surface waters, its public trust uses and resources. Respondent County failed to uphold these
 duties by neither monitoring nor regulating or limiting extractions of groundwater.

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212. By the acts or omissions described above, Respondent County is allowing
destruction of the Eel River itself and the fish therein, which are public trust resources.
Specifically, the County is failing to protect the Eel River from numerous, injurious extractions
of potentially interconnected groundwater through their pattern and practice of issuing new
well drilling permits with no analysis of the impacts those potential groundwater extractions
could have on the Eel River. In turn, these groundwater extractions are causing injury to the
Eel River and the fish and wildlife therein.

213. Petitioners seek an order from the Court declaring that 1). the protection of
groundwater interconnected with the Eel River and its non-navigable tributaries falls within the
Respondents' authority under the Public Trust Doctrine and, 2) Respondents' pattern and
practice of issuing well permits for commercial cannabis projects within the Eel River
watershed without requiring applicants to demonstrate a lack of hydrologic connectivity to
surface waters violates the Public Trust Doctrine.

16 214. Petitioners request that no new permits to drill additional wells should be issued
17 by Respondent County for any applications for sites within the Eel River watershed sub-basins
18 until the interconnected zones for proposed wells have been determined and the County has put
19 in place a permit or management plan for such wells that will proactively and affirmatively
20 protect the public trust resources of the Eel River sub-basin.

21 215. Petitioners have no adequate remedy at law because monetary damages cannot
22 be ascertained and Petitioners cannot be compensated for the unmitigated impacts and lack of
23 public disclosure and accountability caused by the Respondents' pattern and practice. In
24 addition, it is impracticable and a waste of judicial resources for Petitioners to challenge each
25 commercial cannabis project that is subject to the General Plan and regulatory restrictions.

26 216. Petitioners are informed and believe, and allege thereon, that Respondents
27 dispute each and every one of the allegations and declarations set forth in paragraphs 210
28 through 218, above, and that an actual controversy exists as to each and every allegation and

1	declaration therein. A judicial resolution of this controversy is therefore necessary and	
2	appropriate.	
3	WHEREFORE, Petitioners pray for judgment as follows:	
4	PRAYER FOR RELIEF	
5	1. Alternative and peremptory writs of mandate directing Respondents to vacate	
6	and set aside the Project Approvals on the grounds that those approvals violated CEQA, the	
7	State Planning and Zoning Law, and applicable land use regulations;	
8	2. For alternative and peremptory writs of mandate directing Respondents to	
9	comply with CEQA and the CEQA Guidelines with respect to the Project and take any other	
10	action as required by Public Resources Code section 21168.9;	
11	3. For alternative and peremptory writs or preliminary and permanent injunctions	
12	compelling Respondent County to cease the issuance of well drilling permits for groundwater	
13	within the Eel River sub-basin and require seasonal forbearance from groundwater pumping	
14	until such time as they are not violating their public trust duties;	
15	4. For a temporary stay, temporary restraining order, and preliminary and	
16	permanent injunctions restraining Respondents or Real Parties in Interest and their agents,	
17	servants, and employees, and all others acting in concert with them or on their behalf, from	
18	taking any action to implement, fund, or construct any portion or aspect of the Project, pending	
19	full compliance with the requirements of CEQA, the CEQA Guidelines, and the State Planning	
20	and Zoning Law;	
21	5. An order requiring Respondents to rescind their approval of the Project and all	
22	actions related thereto or in the alternative an order invalidating each of the unlawful Project	
23	Approvals, and/or actions made by one or more of the Respondents, as provided by Code of	
24	Civil Procedure section 860 et seq.;	
25	6. For an order from the Court declaring that Respondents' actions in certifying the	
26	IS/MND and approving the Project violated CEQA, the CEQA Guidelines, and the State	
27	Planning and Zoning Law, and that the certification and approvals are invalid and of no force	
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1	or effect, and that the Project is inconsistent with other applicable plans, policies, or	
2	regulations;	
3	7. For an order from the Court declaring that Respondents' actions concerning this	
4	Project are part of a pattern and practice of approving commercial cannabis projects without	
5	ensuring full compliance with CEQA, the CEQA Guidelines, and the State Planning and	
6	Zoning Law;	
7	8. For an order from the Court declaring that groundwater which is hydrologically	
8	connected to navigable surface flows, protected by the Public Trust Doctrine, must be managed	
9	and protected in a manner consistent with the Public Trust Doctrine;	
10	9. For an award of Petitioners' attorneys' fees under Code of Civil Procedure	
11	section 1021.5, Government Code section 800, and other applicable authority;	
12	10. For an award of Petitioners' costs of suit incurred in this proceeding under Code	
13	of Civil Procedure section 1032, and other applicable authority; and	
14	11. Such other and further relief as the Court deems just and proper.	
15		
16	Dated: April 8, 2021 HOLDER LAW GROUP	
17	By	
18	Jason W. Holder	
19	Dated: April 8, 2021 JANSSEN MALLOY, LLP	
20	By <u>David S. Nims</u> David S. Nims	
21	Counsel for Petitioners NORTHCOAST	
22	ENVIRONMENTAL CENTER, CITIZENS FOR A	
23 24	SUSTAINABLE HUMBOLDT and MARY GATERUD	
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	50 VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT	
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1	VERIFICATION
2	I am a member of the board of directors for Citizens for A Sustainable Humboldt ("CSH"). I am
3	authorized to make this verification for and on behalf of the CSH, and I make this verification for that reason. I have read the foregoing Verified Petition for Peremptory Writ of Mandate;
4	Complaint for Injunctive and Declaratory Relief. I am informed and believe and, based on such information and belief, allege that the matters stated in it are true and correct. Executed at McCann, California on this 2 day of April 2021.
5	I declare under penalty of perjury under the laws of the State of California that the foregoing is
6	true and correct.
7	Mary Gaterud, Director
8	Citizens for A Sustainable Humboldt
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	VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT

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## Exhibit A

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Letter Providing County with Prior Notice of CEQA Lawsuit, per PRC § 21167.5



holderecolaw.com

(510) 338-3759 jason@holderecolaw.com

April 6, 2021

VIA U.S. MAIL AND EMAIL

Kathy Hayes, Clerk of the Board of Supervisors County of Humboldt 825 Fifth Street, Room 111 Eureka, Ca 95501 Email: KHayes@co.humboldt.ca.us

Jefferson Billingsley, County Counsel County of Humboldt 825 5th St. Room 110 Eureka, CA 95501 Email: Countycounsel@co.humboldt.ca.us

#### RE: Notice of Intent to File Suit Under the California Environmental Quality Act: Rolling Meadow Ranch Project (SCH# 2020070339)

Dear Ms. Hayes and Mr. Billingsley:

On behalf of Northcoast Environmental Center, Citizens for a Sustainable Humboldt, and Mary Gaterud (collectively, "Petitioners"), we submit this notice letter concerning the Rolling Meadow Ranch LLC Project ("Project"). The Project includes adoption of an Initial Study / Mitigated Negative Declaration ("IS/MND") and approval of six Conditional Use Permits ("CUPs").

Please take notice, pursuant to Public Resources Code ("PRC") § 21167.5, that Petitioners intend to file a Verified Petition for Peremptory Writ of Mandate and Complaint for Declaratory and Injunctive Relief ("Petition"), under the provisions of the California Environmental Quality Act ("CEQA"), Public Resources Code § 21000, *et seq.* and the State Planning and Zoning Law (Gov. Code, § 65000, *et seq.*), against Respondents and Defendants County of Humboldt ("County") and the Board of Supervisors for the County (collectively, "Respondents") in the Superior Court for the County of Humboldt. The Petition will challenge the unlawful Project approval actions taken by Respondents on March 9, 2021, in adopting Resolution 21-26, adopting the IS/MND, making findings of fact, and adopting a mandatory mitigation monitoring and reporting program (collectively, "Project Approvals").

The claims Petitioners intend to raise in the litigation include, but are not limited to, the following:

1. The IS/MND does not satisfy CEQA's requirements because there is a fair argument that the Project may cause potentially significant impacts to the environment.

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- 2. The IS/MND did not adequately analyze, disclose, and mitigate the Project's direct, indirect, and cumulative impacts.
- 3. The County Board of Supervisor's findings concerning the Project are not supported by substantial evidence.
- 4. The Project is inconsistent with mandatory provisions of the County General Plan and local land use regulations.
- 5. The Project approvals are part of an unlawful pattern and practice of approving largescale commercial cannabis project without requiring, *inter alia*: (1) sufficient analysis of project wells' hydrologic connectivity to surface waters and (2) adherence to mandatory minimum requirements for project access roads under the County's SRA Fire Safe Regulations.

The Petition will seek the following relief:

- 1. A stay of Respondents' decisions adopting the IS/MND and approving the Project pending trial;
- 2. A peremptory writ of mandate, temporary and permanent injunctions, and declaratory relief directing Respondents to:
  - a. Vacate and set aside Resolution 21-26 adopting the IS/MND and Mitigation Monitoring and Reporting Program for the Project, making CEQA findings, and approving the Project,
  - b. Suspend all Project activity that could result in any change or alteration to the physical environment until Respondents have taken actions that may be necessary to bring the Project Approvals into compliance with CEQA, and
  - c. Prepare, circulate, and consider a new and legally adequate EIR and otherwise to comply with CEQA in any subsequent action taken to approve the Project;
- 3. For the costs of suit;
- 4. For an award of attorney fees pursuant to Code of Civil Procedure § 1021.5 and any other applicable provisions of law or equity; and
- 5. For any other equitable or legal relief that the Court considers just and proper.

Petitioners urge the County to (1) rescind its Notice of Determination for the Project, as well as the existing Project Approvals, and (2) prepare an EIR for this Project as required by law.

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April 6, 2021 Page 3

Petitioners currently intend to file the CEQA lawsuit no later than Thursday, April 8, 2021. However, the actual deadline for filing the CEQA lawsuit is Friday, April 9, 2021, based on the date the NOD was recorded and posted.

Please contact me if you have any questions or concerns regarding this.

Very truly yours,

Jason W. Holder Holder Law Group Attorneys for Northcoast Environmental Center, Citizens for a Sustainable Humboldt, and Mary Gaterud

cc: (via email only) David Nims, Janssen Mallow, LLP, co-counsel Client contacts

1	PROOF OF SERVICE		
2	I am a citizen of the United States and a resident of the County of Humboldt, over the age		
3	of eighteen years and not a party to or interested in the within entitled cause. My business		
4	address is 730 Fifth Street, Eureka, California, 95501.		
5	On April 6, 2021, I served the following documents:		
6 7	Notice of Intent to File Suit Under the California Environmental Quality Act: Rolling Meadow Ranch Project (SCH# 2020070339)		
8 9 10 11	[X] [BY MAIL] By placing a true copy thereof enclosed in a sealed envelope, addressed as shown below and placing the envelope for collection and mailing on the date and at the place shown below, following our ordinary business practices. I am readily familiar with this business' practice for collecting and processing correspondence for mailing. On the same day that correspondence is placed for collection and mailing, it is deposited in the		
12	ordinary course of business with the United States Postal Service in a sealed envelope with postage fully prepaid.		
12 13 14 15 16	<ul> <li>[X] [BY ELECTRONIC MAIL] On April 6, 2021, I electronically served the above document: to the persons indicated below: The above document was transmitted throug the regular course of business and the transmission was reported as complete and with error.</li> </ul>		
10 17 18 19 20	Kathy HayesJefferson BillingsleyClerk of the Board of SupervisorsCounty CounselCountry of HumboldtCounty of Humboldt825 Fifth Street, Room 111825 Fifth Street, Room 110Eureka, CA 95501Eureka, CA 95501Email:KHayes@co.humboldt.ca.usEmail: Countycounsel@co.humboldt.ca.us		
<ul> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ul>	I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on April 6, 2021 at Eureka, California.		
25 26 27 28	Jannifan Dunham Jennifer Dunham, Legal Secretary		
	PROOF OF SERVICE		

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## Exhibit B

Notice of Petitioners' Election to Prepare the Administrative Record, per PRC § 21167.6(b)(2)

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1	HOLDER LAW GROUP		
	Jason W. Holder (State Bar No. 232402)		
2	317 Washington St., #177 Oakland, CA 94607-3710		
3	Tel.: (510) 338-3759		
4	Email: jason@holderecolaw.com		
5	JANSSEN MALLOY LLP		
6	David S. Nims (State Bar No. 280452) 730 Fifth Street		
7	Eureka, CA 95501 Tel.: (707) 445-2071		
8	Fax: (707) 445-8305		
9	Email: dsnims@janssenlaw.com		
10	Attorneys for Petitioners and Plaintiffs NORTHCOAST ENVIRONMENTAL CENTER	ξ.	
11	CITIZENS FOR A SUSTAINABLE HUMBOL and MARY GATERUD		
12			
13	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
14	COUNTY OF HUMBOLDT		
15		CASE NO.: FAX FILE	
16	CENTER, a non-profit organization; CITIZENS FOR A SUSTAINABLE	NOTICE OF PETITIONERS' ELECTION	
17	HUMBOLDT, a public benefit corporation;	TO PREPARE THE ADMINISTRATIVE	
	and MARY GATERUD,	RECORD OF DECISION	
18	Petitioners and Plaintiffs,		
19	V.	[Public Resources Code, § 21167.6(e)]	
20	COUNTY OF HUMBOLDT, a political subdivision of the State of California;		
21	HUMBOLDT COUNTY BOARD OF		
22	SUPERVISORS, and DOES 1 to 10, inclusive,		
23	Respondents and Defendants.		
24	ROLLING MEADOW RANCH, LLC, a		
25	Florida limited liability corporation; ROLLING MEADOW RANCH, INC., a Florida		
26	Corporation, and DOES 11 to 20,		
27	Real Parties in Interest.		
28			
-			
	NOTICE OF PETITIONERS' ELECTION TO PREPARE THE ADMINISTRATIVE RECORD		

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1	TO RESPONDENTS, DEFENDANTS AND REAL PARTIES IN INTEREST:		
2	NOTICE IS HEREBY GIVEN, pursuant to section 21167.6, subdivision (b)(2), of the		
3	California Public Resources Code, Petitioners and Plaintiffs NORTHCOAST		
4	ENVIRONMENTAL CENTER, CITIZENS FOR A SUSTAINABLE HUMBOLDT, and		
5	MARY GATERUD ("Petitioners") hereby provide notice of their election to prepare the		
6	administrative record pertinent to this proceeding.		
7	Dated: April 8, 2021 HOLDER LAW GROUP		
8			
9	By Jasop W. Holder		
10	Attorneys for Petitioner and Plaintiff Petitioners and Plaintiffs NORTHCOAST		
11	ENVIRONMENTAL CENTER, CITIZENS FOR A SUSTAINABLE HUMBOLDT, MARY GATERUD		
12	SUSTAINABLE NOMBOLDT, MART GATERO		
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	-2- NOTICE OF PETITIONERS' ELECTION TO PREPARE THE ADMINISTRATIVE RECORD		

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